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LONELY SERVITUDE

Child Domestic Labor in Morocco



Lonely Servitude

Child Domestic Labor in Morocco

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Summary

Latifa L. was 12 years old when she began working as a domestic worker in Casablanca, Morocco's largest city. She said she was "really scared," but a recruiter reassured her that her future employers "would be very kind" and would pay her well.

It turned out to be an empty promise.

Once in Casablanca—a five-hour bus journey from home—Latifa discovered that she was the only domestic worker for a family with four children. She said she toiled without a break from six in the morning until midnight, and was charged with cooking, laundry, cleaning floors, washing dishes, and caring for the children, including a two-year-old girl. She had no days off and was only allowed to eat twice daily—at 7 a.m. and at midnight after her work was done—she said. Latifa also said her employer frequently berated her and sometimes beat her, sometimes with a shoe when she broke something or when one of the children cried.

At first she did not tell her parents about the abuses because she felt obliged to help them financially, she told Human Rights Watch. But eventually she had enough. "I don't mind working," she said, "but to be beaten and not to have enough food, this is the hardest part of it." In early 2012 she went to a public phone and asked her father if she could return home. He agreed, and with assistance from a nongovernmental organization (NGO), Latifa was able to return to school.

In Morocco, thousands of children—predominantly girls and some as young as eight—work in private homes as domestic workers. Known as *petites bonnes*, they typically come from poor, rural areas hoping for a better life in the city and the opportunity to help their family financially. Instead, they often encounter physical and verbal violence, isolation, and seven-day-a-week labor that begins at dawn and continues until late at night. They are poorly paid and almost none attend school.

In 2005, Human Rights Watch issued a report “Inside the Home, Outside the Law: Abuse of Child Domestic Workers in Morocco.” In 2001, tens of thousands of girls under the age of 15—some 13,500 in the greater Casablanca area and up to 86,000 nationwide according to the government and an independent research organization—worked as domestic workers in violation of Moroccan and international law that prohibit employing children under 15. The report documented domestic work by girls as young as five years old, some of whom worked for as little as US\$4 an hour, for 100 or more hours per week, without rest breaks or days off. The girls we interviewed said that their employers frequently beat and verbally abused them, denied them education, and sometimes refused them adequate food or medical care.

This report follows up on our previous work by assessing what progress has been made in eliminating child domestic labor in Morocco since 2005, and what challenges remain. Although no nationwide surveys similar to the 2001 studies are currently available, our 2012 research—including interviews with 20 former child domestic workers in Casablanca and rural sending areas, as well as interviews with nongovernmental organizations, government officials, and other stakeholders—suggests that the number of children working as domestic workers has dropped since 2005, and that fewer girls are working at very young ages. Public education campaigns by the government, NGOs, and United Nations (UN) agencies, together with increased media attention, have raised public awareness regarding child domestic labor and the risks that girls face. “When I first went to Morocco 10 years ago, no one wanted to talk about the issue,” an International Labour Organization (ILO) official said. “Now, child domestic labor is no longer a taboo subject.” Government efforts to increase school enrollment have shown notable success and helped reduce the number of children engaged in child labor.

But while the numbers of child domestic workers have declined, many children—overwhelmingly girls—still enter domestic work at much younger ages than the 15-year-old minimum age limit. Laws prohibiting the employment of children under 15 are still not effectively enforced, and, according to the girls we interviewed, working conditions for those entering domestic work are often abusive and exploitative. Domestic workers generally—children and adults alike—are still excluded from Morocco’s Labor Code, and as a result do not enjoy the rights afforded to other workers, including a minimum wage or limit to their hours of work. Some girls from poor, rural areas are lured into domestic work

by deceptive intermediaries and feel pressure to help support their family, particularly, girls said, if a parent has become ill, disabled, or lacks regular income.

As a result, child domestic labor in Morocco remains a serious problem. Further efforts are needed to enforce the country's legal prohibition against employing children under 15, protect girls who are legally old enough to work, and end the abuse and exploitation of young Moroccan girls in private homes.

Under-Age Employment

Moroccan and international law prohibit employing children under the age of 15. The Convention on the Rights of the Child (CRC), which Morocco ratified in 1993, prohibits economic exploitation and employing children in work that is likely to be hazardous, interfere with their education, or harm their health or development. The ILO Convention No 182 on the Worst Forms of Child Labor, which Morocco ratified in 2001, states that children under 18 may not be employed in work that is likely to harm their health, safety, or morals. Prohibited labor includes work that exposes them to physical, psychological, or sexual abuse; forces them to work for long hours or during the night; or unreasonably confines them to employers' premises.

Despite this, girls who enter domestic work in Morocco are sometimes much younger than 15. A 2010 survey of domestic workers under 15 from 299 sending families by Institution Nationale de Solidarité avec les Femmes en Détresse (INSAF), the Casablanca-based NGO that works to prevent child domestic labor and to assist former child domestic workers, found that 38 percent of the girls were between the ages of 8 and 12. Of the 20 former child domestic workers whom Human Rights Watch interviewed for this report, 15 had started work at ages 9, 10, or 11. All but four had been employed as domestic workers during some period between 2005 and 2012, the period of our inquiry. The youngest had begun working when she was eight years old.

Deceptive Intermediaries

Intermediaries—as in Latifa's case—often approach girls' families as recruiters, typically promising good working conditions and kind employers. Prospective employers typically pay intermediaries 200-500 Moroccan dirhams (US\$22-57) for finding a domestic worker. As a result, intermediaries have a financial incentive not only to recruit domestic workers,

but also to convince them to change employers periodically so they can collect additional fees.

The girls we interviewed said that intermediaries often told them little in advance about their working conditions or job responsibilities, which often include cooking and preparing meals, dishwashing, doing laundry, washing floors and carpets, shopping for the family, caring for young children, walking older children to and from school, preparing their lunches, and serving guests. Younger girls may initially not be expected to cook, but typically take on such responsibilities as they get older. Girls as young as eight said that they were expected to carry out most of the household responsibilities for families of up to eight members.

Abusive and Exploitative Working Conditions

Child domestic workers may work long hours for very low wages. On average, the girls Human Rights Watch interviewed earned 545 dirhams per month (approximately \$61), far below the minimum monthly wage of 2,333 dirhams (approximately \$261) for Morocco's industrial sector. While some girls earned as much as 750 dirhams per month (\$84), one said she earned only 100 dirhams (\$11), and several did not even know their wages, which are typically negotiated between the parents and the intermediary or prospective employer. In almost every case, the girl received no money directly; her wages were paid directly to her father or another family member.

In addition to the wages paid to a girl's family, employers typically provide domestic workers with food and accommodation. Although it is difficult to estimate the monetary value of these "in-kind" payments, the evidence gathered for this report suggest that their value does not make up the gap between a typical domestic worker's cash salary and the prevailing minimum wage. Some child domestic workers said they had private rooms, but others slept in their employer's living room, in the kitchen, or in a closet, sometimes on a blanket on the floor. Some ate with their employer's family and received adequate food, while others—like Samira who said she was only given olive oil and bread, or Latifa who said she was only allowed to eat early in the morning and once late at night after she finished her work—often went hungry.

For some child domestic workers, the work day begins early in the morning and does not end until late at night. Although Morocco's Labor Code sets a limit of 44 hours per week for most workers, the code does not address domestic workers, and therefore sets no limit for domestic work. Some interviewees had free afternoons or evenings, but others began working at 6 a.m. and continued until nearly midnight, with few breaks. One described pressure to work continuously, saying, "The woman [employer] wouldn't let me sit. Even if I was finished with my tasks ... if she saw me sitting, she would shout at me." Of the twenty former child domestic workers interviewed, only eight said their employer gave them a weekly day of rest. The others said they worked seven days a week, sometimes for up to two years.

Eleven of the twenty girls interviewed said their employers beat them, and fourteen of the twenty described verbal abuse. One girl who began working when she was nine years old said: "[My employer] used every bad word she could think of.... When I didn't do something as she wanted, she started shouting at me and took me into a room and started beating me. This happened several times a week." Girls said their employers beat them with their hands, belts, wooden sticks, shoes, and plastic pipes.

The privacy of the home makes child domestic workers uniquely vulnerable to sexual harassment or rape by male household members. Aziza S. said she was only 12 when her employer's 22-year-old son tried to rape her. Amal K. also told us she experienced sexual violence by the son of her employer when she was 14. "The eldest son came into my room and did things to me," she said. "He told me not to tell anyone.... I was afraid he would hurt me if I told."

Domestic work severely limits a child's ability to continue her education. Of the twenty former child domestic workers interviewed, only two said they had completed the third grade before beginning work. None were allowed to attend school while employed: Souad B., for example, said her employer had refused her request to attend school without giving a reason. A 2010 study by INSAF found that 21 percent of child domestic workers were still in school and worked during school holidays, but that 49 percent had dropped out of school to work and 30 percent had never attended at all.

Child domestic workers we interviewed said they experienced extreme isolation. Most worked in an unfamiliar city, far from family and friends. Some girls speak Tamazight, the

Berber language spoken by many people in central Morocco, and cannot easily communicate in Arabic, the language spoken by the majority of Moroccans. Many interviewees said they were not allowed outside their employer's home and had limited contact with their families while employed. Some said they were allowed to call their families but that their employers monitored their phone conversations so that they could not speak freely.

Few of the 20 former child domestic workers interviewed had any idea where they could turn for help if they experienced violence, ill-treatment, or exploitation. None said they had approached police directly or knew of a government entity that could offer them assistance. Without money and unfamiliar with their surroundings, they could not return home alone. Many described pressure to continue working even under abusive conditions to provide income for their families.

Some eventually appealed to their families for permission to return home. Only two of the girls whom Human Rights Watch interviewed actively sought help outside their own family. One was Aziza S., who said she ran to a local bus stop after her employer's son tried to rape her. She asked a bus driver for help, and he took her to a local police station. In another case, a girl who had been beaten by her employer with a belt confided in a local hairdresser, who referred her to a local NGO for help.

Progress

According to government statistics, Morocco has made significant progress in recent years in reducing overall rates of child labor and increasing the number of children who attend school. The number of children engaged in all forms of child labor dropped from 517,000 in 1999 to 123,000 in 2011, according to government surveys. The number of children working as domestic workers also appears to have declined, although no recent data is available to establish exact numbers. At the same time, the number of children completing primary school increased—from 62 to 85 percent between 2002 and 2010.

Government efforts to increase school enrollment and provide financial support for poor families that may feel pressure to send their children to work have boosted efforts to reduce child labor. One important initiative has been a cash allowance program that gives 60-140 dirhams (\$7-16) to the families as a monthly stipend for each child attending school. According to the Ministry of Education, the program benefited 690,000 students in

poor rural areas from 2011-2012, and an independent assessment found that it cut drop-out rates among recipients by 68 percent over three years. The government has also provided book bags and other supplies to more than 4 million primary age students and expanded cafeteria meals by 32 percent from 2008 to 2012.

In five cities, the government has set up Child Protection Units to assist children who are victims of violence or mistreatment, which may include child domestic workers who have fled abusive employers. The Ministry of Employment and Professional Development has established a central Child Labor Unit and child labor focal points at 43 inspectorates, and, together with ILO and UNICEF, has trained labor inspectors and other government officials to enforce child labor laws. In 2010, a government decree expanded the types of labor that are considered hazardous and thus prohibited for children under 18. The decree prohibits some tasks relevant to child domestic workers, but does not specifically prohibit children from performing domestic work.

Since 2006, the government has also been developing a draft law on domestic work that would for the first time, formalize the sector and establish key rights (such as a weekly day of rest and annual leave) for domestic workers. The draft law would reinforce the existing legal prohibition on domestic work by children under 15 and require the authorization of a parent or guardian for the employment of children between the ages of 15 and 18. The proposed law requires written contracts for all domestic workers to be filed with the labor inspection office. In May, Minister of Employment and Professional Development Addelouehed Souhail told Human Rights Watch that adopting the law was a government priority in 2012. At the time of writing, however, the law had not yet been presented to parliament.

Moroccan NGOs have also conducted public education campaigns to discourage child domestic labor, including outreach to families in sending communities, and have created programs to assist girls who are employed below the legal age or victim to abuse or exploitation. NGOs also credit national media with helping to decrease child domestic labor by paying greater attention to the issue in recent years.

More Action Needed

Despite these positive steps, existing mechanisms to assist vulnerable children or address child labor are not sufficient to address the unique characteristics of child

domestic labor. Labor inspectors, for example, may not access private households to identify child domestic workers. Furthermore, according to government-supplied information inspectors have imposed no fines against employers of child domestic workers. Child Protection Units, intended to assist children who are victim to violence or mistreatment, only operate in five cities. Child domestic workers we interviewed said they were of services that the units might provide, and even the most active unit, in Casablanca, has only assisted a small number of child domestic workers. Criminal prosecutions against employers responsible for physical abuse of child domestic workers are still rare, although in 2012 a woman was sentenced to 10 years in prison for the death of a 10-year-old domestic worker after severe beatings.

The government should establish more effective mechanisms to identify and remove girls who are employed below the minimum age or who are above the minimum age but victim to violence or exploitation. Continued public education is needed to inform both sending families and potential employers about the law and the risks of child domestic labor. According to INSAP's 2010 study, for example, 76 percent of families in sending areas still were unaware of laws prohibiting the employment of children under age 15.

National legislation to regulate domestic work is needed to ensure that domestic workers of all ages—including girls above the minimum age of employment—enjoy basic labor rights and decent working conditions. The government should amend proposed domestic worker law to comply with the 2011 ILO Convention 189 on Decent Work for Domestic Workers and adopted quickly.

Human Rights Watch urges Morocco's government to adopt additional measures to effectively eliminate child domestic labor, taking into account the particular isolation and vulnerability of girls employed as domestic workers. These should include special mechanisms to identify girls subject to illegal, abusive, and exploitative child domestic labor, investigate these cases, and provide appropriate assistance, including shelter, family reunification, re-entry into school, and when appropriate, sanctions or criminal prosecution of employers.

Without such action, young girls will continue to be lured into exploitation and physical abuse in private homes, foregoing their right to an education, family contact, and the opportunity to develop to their fullest potential.

Key Recommendations

To the Moroccan Government

- Strictly enforce 15 as the minimum age for all employment;
- Continue and expand public awareness campaigns regarding child domestic labor and relevant laws;
- Create an effective system to identify and remove child domestic workers who are illegally employed or subject to abuse and to provide them with medical and psychosocial assistance, and facilitate their entry into school;
- Amend the proposed domestic worker law to ensure compliance with ILO Convention 189 on Decent Work for Domestic Workers (2011), and present the law to Parliament for adoption;
- Ensure that all children under the age of 15 enjoy their right to a free and compulsory basic education, and expand initiatives which are designed to increase school enrollment among girls who are vulnerable to child domestic labor;
- Prosecute individuals under the Moroccan Criminal Code who are responsible for violence or other criminal offenses against child domestic workers.

Detailed recommendations can be found at the end of this report.

Methodology

This report is based on research conducted between April 2012 and August 2012, including two field visits to Morocco in April and May and in July of 2012. We conducted interviews in Casablanca, Rabat, Marrakech, and the Imintanoute region of Chichaoua province, speaking with former child domestic workers, government officials, lawyers, teachers, and representatives of NGOs, UNICEF, and the International Labor Organization.

We interviewed 20 former child domestic workers who ranged in age from 12 to 25 at the time of interview, and who began working as domestic workers between the ages of 8 and 15. All but 4 of the 20 were still under the age of 18 at the time of the interview. They had worked in a total of 35 households for periods ranging from 1 week to 2.5 years. All but four had been employed as a domestic worker during some period between 2005 and 2012, the period of our inquiry. Those whose employment was prior to 2005 (with a few exceptions, as noted) are not quoted in this report.

We interviewed seven former child domestic workers in Casablanca, Morocco's largest city, where many child domestic workers find employment, and the remainder in the Imintanoute region, a poor, rural area southwest of Marrakech which is known as a sending area for child domestic workers. Interviewees were identified with the assistance of NGOs that provide programs and services for former child domestic workers. Interviews were conducted in private in Arabic or Tamazight (Berber), with interpretation provided by a Human Rights Watch research assistant. Interviews were given on a voluntary basis, and no incentives were offered or provided to persons interviewed. We have changed the names of all former child domestic workers quoted in this report in order to protect their privacy.

Former child domestic workers who have left domestic work and are in NGO programs may be more likely to have suffered abuse or exploitation and therefore may not be considered representative of the general population of child domestic workers. Thus, the interviews in this report are not necessarily typical of all child domestic workers in Morocco, but their experiences are illustrative of the challenges and abuses that many child domestic workers may face.

During our field mission, Human Rights Watch met with the minister of employment and professional training; the minister of solidarity, women, family, and social development; and representatives of the Ministry of Justice, Ministry of Health, Ministry of Education, Ministry of Higher Education, and the General Council of the government. We also met with staff of the Casablanca Child Protection Unit (CPU), which operates under the direction of the Ministry of Solidarity, Women, Family, and Social Development, and the independent National Human Rights Council. Following our field mission, we requested additional information through the Interministerial Delegation for Human Rights (a governmental body set up in 2011 to elaborate and implement government policy on human rights) regarding existing government initiatives to address child domestic labor and enforcement of relevant existing laws. Information received from the Interministerial Delegation as of June 15, 2012, is reflected in the body of the report and reprinted in the appendix. We also reviewed available secondary sources, including available surveys, government reports, NGO reports, news stories in the media, and other relevant materials.

Despite the cooperation noted above, authorities impeded our work by informing us at the beginning of 2012 that they would not allow our Morocco-based research assistant, Brahim Elansari, to attend any meeting between Human Rights Watch and government officials. Despite Human Rights Watch's protests that it alone should decide who is to represent it, authorities have refused to lift its ban on Mr. Elansari's participation in official meetings and events.

In this report, "child" and "children" are used to refer to anyone under the age of 18, consistent with usage under international law.

This is Human Rights Watch's second report on child domestic labor in Morocco, and our 20th report documenting abuses against domestic workers, including both children and migrant domestic workers, who are often more vulnerable to abuse and exploitation compared to other domestic workers. We have documented abuses against child domestic workers in El Salvador, Guatemala, Guinea, Indonesia, Morocco, and Togo, and abuses against migrant domestic workers in Bahrain, Cambodia, Indonesia, Jordan, Kuwait, Lebanon, Malaysia, Singapore, Saudi Arabia, the United Arab Emirates, and the United States.

This is also our 43rd report on child labor. In addition to the work noted above relating to child domestic labor, we have investigated bonded child labor in India and Pakistan, the

failure to protect child farmworkers in the United States, child labor in Egypt's cotton fields, child labor in artisanal gold mining in Mali, the exploitation of migrant child tobacco workers in Kazakhstan, the use of child labor in Ecuador's banana sector, the use of child labor in sugarcane cultivation in El Salvador, child trafficking in Togo, the economic exploitation of children as a consequence of the genocide in Rwanda, and the forced or compulsory recruitment of children for use in armed conflict—one of the worst forms of child labor—in Angola, Burma, Burundi, Chad, Colombia, the Democratic Republic of Congo, India, Liberia, Nepal, Somalia, Sri Lanka, Sudan, and Uganda.

I. Child Domestic Work in Morocco

Globally, the International Labour Organization (ILO) estimates that between 50 and 100 million people—at least 83 percent women and girls—work as domestic workers.¹ Across Africa and the Middle East, domestic work makes up an estimated 4.9 percent (Africa) to 8 percent (Middle East) of total employment.² Over 15 million domestic workers are children under age 18, making up nearly 30 percent of all domestic workers worldwide.³

Currently, there are no accurate statistics regarding the numbers of children working as domestic workers in Morocco. No specific surveys on child domestic work have been conducted since 2001, when a government survey found that 23,000 girls under the age of 18 (including 13,580 girls under age 15) worked as child domestic workers in the greater Casablanca area alone. A 2001 study by the Norwegian-based Fafo Institute for Applied Social Science estimated that nationally between 66,000 and 86,000 girls under 15 were working as domestic workers.⁴ The government of Morocco reported to the ILO that it planned a new survey on child domestic workers in greater Casablanca in 2010, with results and data to be extrapolated to the national level.⁵ In June 2012, the government reported that the survey was being prepared, but had not yet been completed.⁶

Despite the lack of credible data, the number of child domestic workers in Morocco appears to be on the decline. Virtually all of the actors whom Human Rights Watch interviewed, including local NGOs, UNICEF, ILO, local teachers, and government officials, reported that the practice appears to be less common than when Human Rights Watch published its first report in 2005.

NGOs and other organizations point to several reasons for the decline, including efforts by NGOs, UN agencies and the government to raise public awareness about the dangers of

¹ International Labor Organization, Global and regional estimates on domestic workers: Domestic Work Policy Brief 4 (Geneva, ILO, 2011), p. 6.

² Ibid, p. 8.

³ Ibid., p. 9.

⁴ Tone Sommerfelt, ed., Domestic Child Labor in Morocco: An analysis of the parties involved in relationships to “Petites Bonnes,” Fafo Institute for Applied Social Science (Oslo: Fafo, 2001), pp. 15-17.

⁵ International Labor Organization (ILO), Report of the Committee of Experts on the Application of Conventions and Recommendations, ILC, 100th Session, 2011, ICL.100/111/1A, p 358.

⁶ Email communication from the Moroccan Interministerial Delegation for Human Rights to Human Rights Watch, June 15, 2012.

child domestic work; increased attention to the phenomenon by the Moroccan media (including coverage of high-profile criminal cases against employers for abuses against child domestic workers such as the death of a 10-year-old child domestic worker named Khadija in 2011); and government and NGO efforts to expand educational opportunities and keep children in school, particularly targeting poor rural areas that are common sending areas for child domestic workers.

The Moroccan High Commission for Planning, a ministerial entity with primary responsibility for producing economic, social, and demographic statistics, reported a substantial decline in child labor generally between 1999 and 2011.⁷ Based on surveys of 60,000 families, it found that in 2011, 2.5 percent of children between ages 7 and 15 were working (a total of 123,000 children), compared to 9.7 percent of the age group (517,000 children) who were working in 1999.⁸ The survey found that 91.7 percent of child labor was in rural areas, and that 6 in 10 working children were male. The survey estimated that 10,000 children under age 15 were working in the cities (compared to 65,000 in 1999), and of these, 54.3 percent (or approximately 5,430) were working in “services,” which could include domestic work.⁹

While the High Commission for Planning annual survey suggests a much lower number of child domestic workers than found by the 2001 surveys, both NGOs and UN agencies expressed skepticism about the relevance of the findings for child domestic work. A UNICEF representative said, “We are concerned about the statistics. The survey does not cover all children involved in child labor, such as children in invisible work like domestic work.”¹⁰ UNICEF stressed the need for accurate statistics on child domestic labor, based on clear indicators and methodology that would effectively identify children working in the sector.¹¹ The president of INSAF said, “If you look at the official figures, they do not correspond to what we have experienced on the ground. We don’t have concrete numbers, but our feeling is that the problem is bigger than the official reports.”¹² UN and other

⁷ High Commission for Planning, “Information note of the High Commission for Planning on the occasion of the World Day against Child Labour,” (“Note d’information du Haut-Commissariat au Plan à l’occasion de la Journée mondiale contre le travail des enfants”), June 12, 2012.

⁸ Ibid.

⁹ Ibid.

¹⁰ Human Rights Watch interview with Malika El Atifi, child protection specialist, UNICEF, Rabat, Morocco, April 24, 2012.

¹¹ Ibid.

¹² Human Rights Watch interview with Omar El Kindi, president, INSAF, Casablanca, July 14, 2012.

independent studies have found that household surveys often underestimate the extent of child labor, particularly in the illegal or informal sectors, because of household members' unwillingness to report such labor.¹³ The government, in its 2012 report to the Committee on the Rights of the Child, also acknowledged that the "real scale is still hard to quantify due to several reasons: it is "clandestine"; labor inspectors are unable to go inside houses; and thirdly, it is difficult for these young and often illiterate girls who come from rural areas to have access to redress mechanisms." ¹⁴

Despite evidence that child labor generally and child domestic labor specifically is on the decline, Human Rights Watch's findings suggest that child domestic labor is still a serious problem in Morocco. Continuing efforts are needed to eliminate it.

Characteristics of Child Domestic Workers: Age, Origin, and Schooling

The vast majority of child domestic workers in Morocco come from poor rural areas to work in larger cities such as Casablanca, Rabat, Marrakech, Tangiers, Agadir, or Fes. Some of these girls begin working at ages as young as eight or nine. The 2001 government survey of child domestic workers in greater Casablanca found that 59.2 percent of the girls were under the age of 15. A 2010 study by INSAF surveying child domestic workers under the age of 15 from 299 sending families found that 62 percent were between the ages of 13 and 15, and 38 percent between the ages of 8 and 12.¹⁵ Of the 20 former child domestic workers interviewed by Human Rights Watch, the youngest began working at age 8, and 15 (or 75 percent of those interviewed) began work at ages 9, 10, or 11. (Due to the small number of those interviewed and how interviewees were identified, however, this group should not be considered a representative sample.)

Although Moroccan law requires compulsory education until age 15, child domestic workers typically have little schooling. Of the twenty former child domestic workers interviewed by Human Rights Watch, only two had completed the third grade before beginning to work. Most told us they only attended one or two years of school before going to work, and six (30 percent of those interviewed) had never attended school at all.

¹³ For example, Understanding Children's Work (UCW), Understanding Children's Work in Morocco, prepared by the inter-Agency Research Cooperation Initiative of the ILO, UNICEF, and World Bank, March 2003, pp. 17-18.

¹⁴ Government of the Kingdom of Morocco, 3rd and 4th Periodic Report to the Committee on the Rights of the Child, May 2012, para 359.

¹⁵ Collectif Associatif pour l'Eradication du Travail des "Petites Bonnes," "Contre le Travail Domestique des Filles Agees de Moins de 15 ans: Mémorandum," November 2010, p. 10.

Similarly, the 2010 INSAF survey of child domestic workers found that 30 percent of those surveyed had never attended school. Forty-nine percent of the child domestic workers INSAF surveyed had dropped out of school, while 21 percent were still in school but worked during school holidays. While 43 percent of the girls left school for financial reasons, 25 percent cited the distance between the school and their home as a reason for not continuing their education.¹⁶

Virtually all of the child domestic workers in Morocco are girls. Domestic work is a highly gendered sector of employment, traditionally regarded as “women’s work” because of its focus on cooking, housecleaning, child care, and other tasks carried out within the home. The ILO estimates that domestic workers are overwhelmingly female—83 percent worldwide.¹⁷

Reasons for Working

The majority of girls interviewed by Human Rights Watch said they entered domestic work because they believed their family needed the income they could provide. Karima R., who began working at age 10, told Human Rights Watch, “I went to work because my family was poor. I needed to help my family.”¹⁸ In some cases, the parents’ income was not enough to support the family, while in others, girls went to work when a parent died, or their fathers became ill or disabled and were no longer able to work, leaving their children’s domestic work as the family’s only source of income. Nadia R., for example, explained that her father was a farmer, and that “when there was rain there was work, but when there was no rain, there was no work.”¹⁹

INSAF’s 2010 survey of 299 “sending” families in 5 regions of Morocco found that only 9 percent of the families had any regular income and that 94 percent of the mothers and 72 percent of the fathers were illiterate.²⁰

Although some of the girls interviewed said they were reluctant to leave school, many nonetheless expressed a strong sense of obligation to help their family. Najat S. left school in grade three when she was nine years old. She said, “My father was sick, so my mother asked

¹⁶ Ibid.

¹⁷ ILO, *Global and Regional Estimates on Domestic Workers: Domestic Work Policy Brief 4* (Geneva, ILO, 2011), p 7. Men who are officially counted among domestic workers are often employed as gardeners, groundskeepers, security guards, or private drivers.

¹⁸ Human Rights Watch interview with Karima R., Casablanca, Morocco, April 25, 2012.

¹⁹ Human Rights Watch interview with Nadia, Imintanoute, Morocco, April 30, 2012.

²⁰ Collectif Associatif pour l’Eradication du Travail des “Petites Bonnes,” “Ending Domestic Work of Girls Under 15: Memorandum” (“Contre le Travail Domestique des Filles Agées de Moins de 15 ans: Mémoire”), November 2010, p. 10. The five sending regions were Casablanca, Rabat, Meknès, Tangiers, and Marrakesh.

me and my sister to work. I wanted to continue my studies, but when I saw my father was sick, I wanted to work.”²¹ Zohra H.’s father died when she was 10. She said when an intermediary came to their house proposing that Zohra go to work as a domestic worker, her mother initially refused, but Zohra convinced her that she wanted to work in order to help the family.²²

In other cases, the girls had no desire to work, but felt they had no choice. Amina K. was 10 when she first started working as a domestic worker. She said, “My father asked me to go to work. He didn’t say why. I didn’t want to go and didn’t know where I was going, but my father forced me to go.”²³

The girls often agreed to work without any understanding of the conditions or treatment they would endure. In many cases, intermediaries approach families with job opportunities, typically promising good working conditions. Nadia R., for example, was told that her prospective employers were teachers and would treat her well.²⁴ An intermediary told Latifa L. that her employers would be “very kind.”²⁵ Malika S. said that she knew other girls her age who were working as domestic workers, but that “they were telling me only the good things, not how the treatment really was.”²⁶ Leila E. said, “I was happy to go to work and I thought that nothing bad would happen to me.”²⁷

Recruitment into Domestic Work

The Role of Intermediaries

Intermediaries work as brokers, arranging for girls from poor rural areas to work in the cities as domestic workers, and receiving fees from the employers for finding domestic workers to work in their homes. Once an agreement is reached, the intermediary typically accompanies the girl, often by bus, to the employer’s home.

Of the 20 former child domestic workers Human Rights Watch interviewed, 10 reported that an intermediary arranged for at least 1 of their jobs. Most did not know the amount of the

²¹ Human Rights Watch interview with Najat S., Imintanoute, Morocco, May 1, 2012.

²² Human Rights Watch interview with Zohra H., Imintanoute, Morocco, May 1, 2012.

²³ Human Rights Watch interview with Amina K., Imintanoute, Morocco, April 30, 2012.

²⁴ Human Rights Watch interview with Nadia R., Imintanoute, Morocco, April 30, 2012.

²⁵ Human Rights Watch interview with Latifa L., Imintanoute, Morocco, April 30, 2012.

²⁶ Human Rights Watch interview with Malika S., Imintanoute, Morocco, April 30, 2012.

²⁷ Human Rights Watch interview with Leila E., Imintanoute, Morocco, April 30, 2012.

intermediary's fee, but one girl reported that her employer had paid 200 dirhams (US\$23), while another said that in her case, her employer paid 500 dirhams (\$57). Local NGOs reported that fees may range up to 1500 dirhams (\$167).²⁸ NGOs report that in some cases, the families of child domestic workers are also expected to pay the intermediary. If the family does not have the money in advance, the girl is expected to work without salary for one to three months in order to cover the fee.²⁹

Malika S. described the process in her case: "The intermediary came to my village and came to my house and asked if I wanted to work. He was a man from another place, not from my village. He said the family would take me and treat me well."³⁰

Although most girls knew that they were to be employed as domestic workers, some intermediaries deceived the girls and their families about the nature of their employment. Fatima K. was told that she would only be answering phones, and instead, found herself responsible for household tasks for a family of eight.³¹ Hanan E. went to Agadir at age 11, believing that she was going to stay with a family and attend school. When she arrived, she realized she was expected to do domestic work instead. When Hanan told her employer that her father had said she was there to study, the woman replied that "he did not know the arrangement."³²

Because intermediaries only receive fees upon the placement of a domestic worker, it is also to their advantage to convince the domestic worker and her family to change employers so that they can collect more fees. Aicha E. worked 14 hours a day for a verbally abusive employer before being placed in a much better situation with an employer who treated her well and did not expect her to work extremely long hours. Aicha said, "The woman treated me like her daughter. I liked working there."³³ Aicha was only allowed to stay with that employer for a few months, however, before an intermediary convinced her father that she could get a better salary elsewhere. The next employer, like the first, was abusive and forced her to work from 7 a.m. until 11 p.m.

²⁸ Human Rights Watch interview with Amal Mouhssine, social assistant, INSAF, Imintanoute, Morocco, July 10, 2012.

²⁹ Ibid.

³⁰ Human Rights Watch interview with Malika S., Imintanoute, Morocco, April 30, 2012.

³¹ Human Rights Watch interview with Fatima K., Imintanoute, Morocco, May 1, 2012.

³² Human Rights Watch interview with Hanan E., Imintanoute, Morocco, May 1, 2012.

³³ Human Rights Watch interview with Aicha E., Casablanca, Morocco, April 27, 2012.

Other Recruitment

Girls may also be recruited for domestic employment through casual or family networks. For example, Najat S. said that a woman from a neighboring village who was not an intermediary approached her family after her father fell sick regarding another family that was looking for a domestic worker.³⁴ Rabia M. also said she found out about her job from a woman in a neighboring village who was not an intermediary.³⁵ Fatima K.'s job was arranged by a friend of her father's.³⁶ Souad B.'s job was arranged by her older sister, who was already working as a domestic worker in Casablanca, she told us.³⁷

In other cases, former child domestic workers said they did not know how their employment was arranged and that the negotiations were typically handled by their parents. The girls often knew little about their employers or working conditions until they arrived at their employer's household.

³⁴ Human Rights Watch interview with Najat S., Imintanoute, Morocco, May 1, 2012.

³⁵ Human Rights Watch interview with Rabia M., Imintanoute, Morocco, May 1, 2012.

³⁶ Human Rights Watch interview with Fatima K., Imintanoute, Morocco, May 1, 2012.

³⁷ Human Rights Watch interview with Souad B., Casablanca, Morocco, April 25, 2012.

II. The Life of a Child Domestic Worker

Fatima K. started working when she was nine, she told Human Rights Watch.³⁸ She was told that her job would be answering phones, but on arrival in Casablanca, she realized that she would be the only domestic worker in a household with five children. She was expected to wake before dawn to make breakfast for the children and work non-stop until 11 p.m. She prepared meals, washed dishes, cleaned the floor, took care of the employer's baby, did shopping, and served guests. "I got very tired," she said.

Fatima's employer beat her and verbally abused her. "At the beginning, she was just slapping me," Fatima said, "but the second time, she used a plastic plumbing pipe. She beat me when I broke something or when I got in a dispute with her son. She slapped me on my face and on my shoulder."

When Fatima fell ill, she said, she didn't dare ask her employer for medicine or to take her to the doctor. "If I asked her [for medicine], she would say that I was there to work, not to be taken care of, and if she gave me medicine, she would deduct the cost from my salary," she said.

Fatima worked for the employer for two years with no holidays. "The most difficult part was not seeing my mother during that period," she said. "I didn't even get to talk to her on the telephone."

Girls employed as domestic workers are responsible for a range of household tasks, depending on their age. They may cook and prepare meals, wash dishes, do laundry, wash floors and carpets, do shopping for the family, care for young children, walk older children to and from school, help them prepare their lunches, and serve guests. Younger girls are often not expected to cook but may be expected to take on such responsibilities as they get older. Fatima said that initially, she did little cooking, only preparing simple dishes such as eggs, but within six months, was asked to prepare more complicated dishes and to cook couscous.³⁹

³⁸ Human Rights Watch interview with Fatima K., Imintanoute, Morocco, May 1, 2012.

³⁹ Human Rights Watch interview with Fatima K., Inimtanoute, Morocco, May 1, 2012.

Girls who begin work at young ages often find themselves unprepared for such responsibilities. At age 11, Hanan E. was expected to care for a baby, but said she didn't know how.⁴⁰ Zohra H. initially didn't know how to do laundry and said she asked her mother to teach her when she was allowed to go home to visit.⁴¹

Most of the girls interviewed were the only domestic worker employed by the household, and in some cases, were expected to carry out most of the household tasks for families of up to eight members. In a few cases, the family employed more than one domestic worker to share the tasks.

Long Hours and Lack of Rest

Although the Moroccan Labor Code sets 44 hours per week as the limit for the industrial sector, there is no minimum set by law for the hours worked by domestic workers. As a result, child domestic workers are at the mercy of their employer. A few described working just a few hours a day or having several hours off in the afternoon or evening, while others began working early in the morning and did not finish until evening, with little opportunity for rest. In the most extreme cases, girls described beginning work at 6 a.m. and continuing until midnight. The child domestic worker often was expected to be the first one up in the morning and the last person to bed at night. Fatima K. said, "The woman would not accept it if she came into the kitchen in the morning and found that I was not there."⁴² She described the pressure to work continuously: "The woman [the employer] wouldn't let me sit. Even if I was finished with my tasks she wouldn't let me sit. I had to act as if I was working because if she saw me sitting, she would shout at me."⁴³ Malika S., who began working at age 11, typically began work at 6 a.m. She said, "The house was big. In this house, you never stop working. When I finished cleaning the floor, the woman asked me to do it again."⁴⁴

Most of the girls worked seven days a week with no day off. Najat S., who started work at age nine, said she worked for two years without receiving a day off or the chance to go home to visit her family.⁴⁵ Hanan E., who started work at age eleven, also told us she

⁴⁰ Human Rights Watch interview with Hanan E., Imintanoute, Morocco, May 1, 2012.

⁴¹ Human Rights Watch interview with Zohra H., Imintanoute, Morocco, May 1, 2012.

⁴² Human Rights Watch interview with Fatima K., Imintanoute, Morocco, May 1, 2012.

⁴³ Human Rights Watch interview with Fatima K., Imintanoute, Morocco, May 1, 2012.

⁴⁴ Human Rights Watch interview with Malika S., Imintanoute, Morocco, April 30, 2012.

⁴⁵ Human Rights Watch interview with Najat S., Imintanoute, Morocco, May 1, 2012.

worked for more than two years with no days off. She typically worked from 5 or 6 in the morning until midnight. If she tried to rest, her employer would shout at her. Hanan said, “I felt very tired and that the woman did not care about me.”⁴⁶

Wage Exploitation

As of July 1, 2011, the minimum wage for the industrial sector in Morocco was 2,230.80 dirhams (US\$254) per month. It increased to 2,333.76 dirhams (\$265) per month on July 1, 2012.⁴⁷ No minimum wage is currently established for domestic work.

The girls interviewed by Human Rights Watch, on average, earned 545 dirhams (\$61) per month, barely one-quarter of the minimum wage for industrial jobs, often for working hours far in excess of the 44 hours per week set by the labor code for the industrial sector. While some earned as much as 750 dirhams (\$84) per month, Nadia R. told us she earned only 100 dirhams (\$11) per month and several said that they had no idea of their wages. In almost all cases, their wages were negotiated by an intermediary or their parents, and were paid directly to their parents.

In addition to their cash salary, domestic workers who live with their employers are also provided with room and board, which is discussed below. Although it is difficult to estimate the monetary value of these “in-kind” payments, the evidence gathered for this report suggests that their value does not come close to making up the gap between a typical domestic worker’s cash salary and the prevailing minimum wage. International standards state that payments in kind should represent only a limited portion of domestic worker’s remuneration.⁴⁸

Beginning at age nine, Najat S. spent two years working in a Casablanca household for 350 dirhams (\$40) per month, she told Human Rights Watch. Her employer allowed her a few hours rest in the afternoon, but she still typically worked 12 hours a day, 7 days a week, for

⁴⁶ Human Rights Watch interview with Hanan E., Imintanoute, Morocco, May 1, 2012.

⁴⁷ Government decree no 2.11.247, issued July 1, 2011, published in the Official Gazette No. 5959 on July 11, 2011. The minimum wage was agreed between the Moroccan government and Moroccan trade unions.

⁴⁸ ILO Convention 189 concerning Decent Work for Domestic Workers, art. 12(2); ILO Recommendation 201 concerning Decent Work for Domestic Workers, art. 14 (a).

a total of 84 hours per week. On an hourly basis, her wages averaged about 1 dirham (\$0.11) per hour, less than 10 percent of Morocco's formal minimum wage.⁴⁹

Hanan E. said she earned 250 dirhams (\$28) per month while working for more than two years without a day off. She said she typically worked 18 hours a day, from 5 or 6 a.m. until midnight, or over 120 hours per week, for less than half a dirham per hour. After she left the job, her father told her that her employer had reduced her wages over time, paying even less than the agreed 250 dirhams per month, claiming that she was deducting money to cover clothes and food for Hanan. Hanan said that the employer never bought her clothes and that the food she provided was often inedible.⁵⁰

Several girls expressed fear that their employer would deduct money from their wages and that this would cause hardships for their families. Fatima K. did not know how much her family received for her work, but said that when she became ill, she did not ask her employer for medicine for fear that the cost would be deducted from her salary. She once broke a vase that belonged to her employer, and said, "The woman threatened to tell my father, so when I saw him, I told him that everything was okay. I wanted to tell him that I wanted to come home, but I never did because I was afraid the woman would tell him about the vase and she would deduct the cost from my wages."⁵¹

Girls who worked in multiple households reported that their wages typically increased over time. Even after years of employment, however, only one former child domestic worker reported receiving more than 750 dirhams per month. Even at this wage, however, such an experienced domestic worker made only 34 percent of the minimum wage of the formal sector, often for far longer hours of work.

None of the girls interviewed said they received any spending money of their own. Latifa L. said that if there was some money left after she finished shopping for the family, she would use it to call her family from a public phone.⁵² Although most of the girls said that their employer provided them with essentials like soap and toothpaste, very few of the girls said that their employer provided them with clothes or other items. Amina M. said

⁴⁹ Human Rights Watch interview with Najat S., Imintanoute, Morocco, May 1, 2012.

⁵⁰ Human Rights Watch interview with Hanan E., Imintanoute, Morocco, May 1, 2012.

⁵¹ Human Rights Watch interview with Fatima L., Imintanoute, Morocco, May 1, 2012.

⁵² Human Rights Watch interview with Latifa L., Imintanoute, Morocco, April 30, 2012.

that when she needed soap or shampoo, sometimes her employer would provide them, but not always. “Sometimes I’d ask but she refused, so I stopped asking.”⁵³ Zohra H. said that she brought personal items and toiletries from her family’s home when she visited.⁵⁴

Verbal and Physical Violence

The majority of the former child domestic workers Human Rights Watch interviewed described both verbal and physical abuse by their employers. Fatima K. said: “The woman beat me whenever I did something she didn’t like. She beat me with anything she found in front of her. Sometimes with a wooden stick, sometimes with her hand, sometimes with a plastic pipe. When I asked her not to beat me with such things, she would say, “It’s not up to you what I can beat you with.”⁵⁵

Aziza S., who started working in Casablanca when she was nine, said, “The woman never spoke to me with respect. She used every bad word she could think of. She talked to me badly. When I didn’t do something as she wanted, she started shouting at me and took me into a room and started beating me. This happened several times a week. She beat me with her hands and pinched me. Once she beat me with a stick.”⁵⁶

Employers beat girls if tasks were not completed to their satisfaction or if the girl broke something, the girls told us. In some instances, girls took the blame for incidents involving the employers’ children. Fatima K. said that once her employer slapped her on the face because the employer’s daughter broke a laptop computer. “I wasn’t even there,” said Fatima, “but the woman blamed me.”⁵⁷

The 20 former child domestic workers interviewed by Human Rights Watch worked in a total of 35 different households. They reported physical beatings in 19 of those 35 households and verbal abuse, typically shouting or insults, in 24 of 35.

⁵³ Human Rights Watch interview with Amina K., Imintanoute, Morocco, April 30, 2012.

⁵⁴ Human Rights Watch interview with Zohra H., Imintanoute, Morocco, May 1, 2012.

⁵⁵ Human Rights Watch interview with Fatima K., Imintanoute, Morocco, May 1, 2012.

⁵⁶ Human Rights Watch interview with Aziza S., Casablanca, Morocco, April 25, 2012.

⁵⁷ Human Rights Watch interview with Fatima K., Imintanoute, Morocco, May 1, 2012.

Sexual Violence and Harassment

The isolation of child domestic workers in private homes puts them at particular risk of sexual violence from male members of the household in which they work. Aziza S., 13, said she started working in Casablanca when she was 9. Her employer had two sons; the eldest was 22 years old. Aziza told Human Rights Watch: “One time when the woman traveled, the son got drunk and tried to rape me. I pushed back and ran away.... I didn’t know where the police were, but there was a bus stop near my employer’s house. I ran to the bus stop and told the bus driver my story. He took me to the police.”⁵⁸

The police took Aziza to a shelter run by social services; she never returned to her employer and said she did not know if the police conducted an investigation.

Fatima K., now fifteen, worked at a house in Casablanca for two years beginning when she was nine. She said that her employer’s oldest son, age 20, would often beat her and that once when she was alone in the house, he entered from the back door and approached her from behind, covering her mouth with his hand. Her employer came home before he did anything further, but Fatima said that she was afraid of being alone with him.⁵⁹

Amal K., now 25, worked for several households beginning when she was 9 years old.⁶⁰ She told Human Rights Watch that she was sexually assaulted in two of the households where she worked. She said when she was 14: “The eldest son came into my room and did things to me. He told me not to tell anyone. I didn’t tell anyone. I was afraid he would hurt me if I told.” One of the other sons once tried to force her to kiss him in the kitchen, she told us.

Amal also described an assault that took place in a different household when she was 19:

In one house where I worked, the husband tried to rape me. He grabbed me by force and tried to take off my clothes. The woman came in and he slapped me on the face. He said he was punishing me because I was not willing to do some work. I didn’t tell the woman what really happened because I was frightened that he might do something bad to me. I was 19

⁵⁸ Human Rights Watch interview with Aziza S., Casablanca, Morocco, April 25, 2012.

⁵⁹ Human Rights Watch interview with Fatima K., Imintanoute, Morocco, May 1, 2012.

⁶⁰ Amal’s experience as a child domestic worker predated the period of our inquiry (2005 to 2012) but is included to further illustrate the vulnerability of child domestic workers to sexual violence.

years old. In that case, I was an adult, so what would happen to someone who was younger?⁶¹

Food Deprivation and Living Conditions

Several of the girls said their employers did not give them enough food and that they were often hungry. Hanan E. said her employer sometimes gave her leftovers that had become inedible.⁶² Samira B. said that she was given olive oil and bread twice a day. “I didn’t get breakfast until I cleaned the floor, did the other morning tasks, and cooked lunch. I didn’t get dinner until the family slept. The family ate lunch but didn’t leave me any food.”⁶³ Samira’s employer often beat her, and she said that even though she was often hungry, she didn’t ask for more food because she was scared.

Latifa L. also said she received only two meals a day. She ate breakfast at 7 in the morning, but had no other food until receiving dinner at around midnight. She finally left the house because, she said, “I felt tired and there was not enough food. I don’t mind working, but to be beaten and not to have enough food, this is the hardest part of it.”⁶⁴

A few girls reported that they ate with their employer’s family and received the same food as the family ate, while others said they ate separately, often eating what was left over from the employers’ meal. If there was no food left over, sometimes the girls would be allowed to prepare something else, but in other cases, the girl would simply not eat. Zohra H. said that for breakfast, she was given cheese and a bit of bread, and for lunch, she ate eggs, tomato, and onion. She received no food after lunch. When the family had dinner, they did not give her any food. She said she was sometimes hungry but didn’t ask for more. “I was shy and I was afraid that she [the employer] would beat me if I asked her.”⁶⁵

Some of the girls had their own room and their own bed to sleep in at night, but others said they slept on the couch in the living room, in a closet, or on the floor. For nearly a year, Zohra slept on the floor in a closet, with one blanket to sleep on, and another to cover

⁶¹ Human Rights Watch interview with Amal K., Casablanca, Morocco, April 27, 2012.

⁶² Human Rights Watch interview with Hanan E., Imintanoute, Morocco, May 1, 2012.

⁶³ Human Rights Watch interview with Samira B., Imintanoute, Morocco, April 30, 2012.

⁶⁴ Human Rights Watch interview with Latifa L., Imintanoute, Morocco, April 30, 2012.

⁶⁵ Human Rights Watch interview with Zohra H., Imintanoute, Morocco, May 1, 2012.

herself. She said, “At night it was sometimes cold.”⁶⁶ Samira B. said she slept on blankets on the kitchen floor.⁶⁷

Isolation

Child domestic workers often travel long distances from their homes to work as domestic workers. Girls interviewed by Human Rights Watch typically found themselves in a strange city, where they knew no one apart from their employers’ families. Many of the girls were not allowed outside of their employer’s home.

Many child domestic workers interviewed said they had limited or no contact with their own families during their employment. Fatima K. worked for her employer for two years, beginning at age nine, without seeing or speaking to her mother.⁶⁸ In other cases, girls were allowed to call their families, but their employer stayed near the phone during the call to monitor their conversations so that the girls were not allowed to speak freely. Leila E. was an exception: she said her employer bought her a cellphone so that she could speak to her family once a week.⁶⁹

Malika S. said that her employer repeatedly refused her requests to contact her father. Finally she lied and said she was ill so that she could call her brother. Once she reached him, she asked him to come fetch her.⁷⁰ Hafida H. was able to speak with her family once a week by telephone and go home to visit for two weeks each year. However, she said that she was not able to get used to living at her employer’s house and said that, “I felt like I was living in a prison.”⁷¹

Most of the girls Human Rights Watch interviewed, even those enduring routine violence and exhausting working conditions, said they did not consider running away. They stayed because they were not familiar with the city and did not know where to go or who to approach for help. Aziza S., who started working in Casablanca when she was nine, explained, “I never thought about it [running away], because I didn’t know the

⁶⁶ Human Rights Watch interview with Zohra H., Imintanoute, Morocco, May 1, 2012.

⁶⁷ Human Rights Watch interview with Samira B., Imintanoute, Morocco, April 30, 2012.

⁶⁸ Human Rights Watch interview with Fatima K., Imintanoute, Morocco, May 1, 2012.

⁶⁹ Human Rights Watch interview with Leila E., Imintanoute, Morocco, April 30, 2012.

⁷⁰ Human Rights Watch interview with Malika S., Imintanoute, Morocco, April 30, 2012.

⁷¹ Human Rights Watch interview with Hafida H., Imintanoute, Morocco, April 30, 2012.

neighborhood. I didn't know anyone. I only knew what I could see from the window.”⁷² Some of the girls also faced language barriers if they spoke Tamazight and did not understand Arabic, the language spoken by the majority of Moroccans.

Lack of Access to Education

None of the child domestic workers Human Rights Watch interviewed were allowed to attend school by their employers. Karima R. said, “My employer told my parents I would be allowed to go to school, but I never was able to go. The woman never told me why.”⁷³ Souad B. said she once asked her employer if she could attend school, but her employer refused without giving a reason.⁷⁴ Although a few of the girls interviewed initially were promised an education, most of the girls entered domestic work knowing that they were hired to work and had no expectation of going to school.

For some, seeing the children of their employer or other children in the neighborhood attend school when they had no such opportunity was particularly difficult. When Karima R. was asked about the most difficult aspect of being a domestic worker, she replied, “The hardest part was when I saw other girls going to school and I was forced to stay at the house.”⁷⁵

Lack of Protection and Pressure to Keep Working

Few of the girls described any government intervention in their situations, including those employed illegally because they were under the minimum age for employment and those who experienced physical or psychological abuse.

None of the girls interviewed by Human Rights Watch said they approached the police or knew of any government entity that could offer them assistance. Only two dared to appeal outside their family for assistance. Aziza S. fled her employer's home when the employer's son tried to rape her. She said, “I didn't know where the police were, but there was a bus stop near my employer's house. I ran to the bus stop and told the bus driver my story. He took me to the police.”⁷⁶ She said the police then took her to social services. At age 10,

⁷² Human Rights Watch interview with Aziza S., Casablanca, Morocco, April 25, 2012.

⁷³ Human Rights Watch interview with Karima R., Casablanca, Morocco, April 25, 2012.

⁷⁴ Human Rights Watch interview with Souad B., Casablanca, Morocco, April 25, 2012.

⁷⁵ Human Rights Watch interview with Karima R., Casablanca, Morocco, April 25, 2012.

⁷⁶ Human Rights Watch interview with Aziza S., Casablanca, Morocco, April 25, 2012.

Karima R. worked for an employer who, she said, verbally abused her and treated her badly. Karima heard about Bayti, an NGO that assists vulnerable children, from a local hairdresser. When her employer beat her with a belt, Karima told the hairdresser, who took her to Bayti.⁷⁷

A social assistant⁷⁸ working with former child domestic workers said:

The majority of the girls do not know of any kind of assistance or of any law that protects them if they are subject to violence. Some flee and try to find their intermediary or go home, if they know the way. Sometimes they get lost. Often girls change household because of how they are treated, or they lie to the employer and give a pretext, for example, that their mother is sick, so they can go home.⁷⁹

In some cases of underage employment or abusive treatment, NGOs intervene. For example, Bayti came to the house where Souad B. worked to speak with her about her working conditions after Souad's older sister, who also worked as a domestic worker in Casablanca, asked the organization to check on Souad.⁸⁰ In other cases Human Rights Watch documented, INSAF, the NGO described above, approached the families of girl domestic workers to educate them about the risks of domestic work and to offer monthly stipends if they agreed to bring their daughters home and enroll them in school.

A number of girls said they left their employer by appealing to their families to allow them to come home. Some families agreed only reluctantly, or tried to convince the girl to keep working, even under abusive conditions, in order to maintain income for the family. For example, Amina K., who began working at age 10, said, "It was difficult to convince my father to let me go," she said. "I told him that the woman was beating me and wouldn't let me leave the house." Even once Amina returned home, she said her father wanted her to go to work someplace else, but she refused. "He tried to convince me, but I was tired of working."⁸¹

⁷⁷ Human Rights Watch interview with Karima R., Casablanca, Morocco, April 25, 2012.

⁷⁸ A social assistant is similar to a social worker, but does not have the same training.

⁷⁹ Human Rights Watch interview with Amal Mouhssine, Social Assistant, INSAF, Imintanoute, Morocco, July 10, 2012.

⁸⁰ Human Rights Watch interview with Souad B., Casablanca, Morocco, April 25, 2012.

⁸¹ Human Rights Watch interview with Amina K., Imintanoute, Morocco, April 30, 2012.

Nadia R. started working at age 12 because her father was making only an irregular income in agriculture. After a month, she said, she came home and told her family that she wanted to go to school and didn't want to work. "They tried to convince me to stay at the employer's house, but I refused, so they sent another sister to work for the same family."⁸² Some of the girls continued to work, enduring physical violence and exhausting working conditions without complaint because of their sense of obligation to their family. Hanan E., who said she would often work from 5 or 6 a.m. until midnight and that her employer often beat her, told us she did not tell her parents the truth about her situation. "I told them everything was okay. I didn't want them to be sad."⁸³

Positive Experiences

Some of the former child domestic workers described positive experiences with their employers. As mentioned above, Leila E. said that her employer bought her a cell phone so that she could call her family once a week, and that on Sundays, the children in the family often invited her to accompany them to the beach.⁸⁴ Rabia M. said that her employer sometimes took her out for sweets in the afternoon.⁸⁵ Yasmina M. said that on her day off, Sundays, a daughter from the house took her to the *hammam* (public bath).⁸⁶

Malika S. worked in three different households by the time she was twelve. She said that the third household was the best: "They were kind with me. They treated me well, they took me outside, they took me with them when they went places. I did the same tasks in that house as the others, but the woman was helping me. I didn't have any days off, but the work wasn't hard."⁸⁷

However, even when treated kindly by their employers, former child domestic workers often described the difficulty of being separated from their family, their sadness at not attending school, and their belief that such work was inappropriate for young girls. Najat S., who began work at age nine, had several hours of rest every afternoon and said that her employers were "nice." However, she said she missed her family a lot and often cried

⁸² Human Rights Watch interview with Nadia R., Imintanoute, Morocco, April 30, 2012.

⁸³ Human Rights Watch interview with Hanan E., Imintanoute, Morocco, May 1, 2012.

⁸⁴ Human Rights Watch interview with Leila E., Imintanoute, Morocco, April 30, 2012.

⁸⁵ Human Rights Watch interview with Rabia M., Imintanoute, Morocco, May 1, 2012.

⁸⁶ Human Rights Watch interview with Yasmina M., Imintanoute, Morocco, April 30, 2012.

⁸⁷ Human Rights Watch interview with Malika S., Imintanoute, Morocco, April 30, 2012.

because she was lonely.⁸⁸ All of the girls Human Rights Watch interviewed believed that domestic work was not appropriate for children. Rabia M., age 14, said, “They are too young and they work hard. This kind of work should only be for older people.”⁸⁹

The Future

Sixteen of the twenty former child domestic workers interviewed by Human Rights Watch were back in school through the assistance of INSAF and Bayti, NGOs that assist former child domestic workers. The others were working in other jobs or receiving vocational training through the Association Solidarité Feminine, another NGO. Without exception, the girls who were back in school said they were happy to be studying. None expressed a desire to return to domestic work. Malika R. said, “I don’t like working in houses. In all the houses where I worked, the children were going to school.... Now I am happy I am going to school.”⁹⁰ Najat S. said that in the future, she hopes to become an architect or an engineer. Rabia M. and Zohra H. both said they wanted to become a teacher.⁹¹ Fatima K., who worked in three different households, said, “I would like to do a job to keep girls from working as child domestic workers because I know how they feel.” Hanan E., who was repeatedly beaten by her employer, said she wanted to become a police investigator. “If you are a police investigator, you defend and protect yourself,” she said. “You don’t have to wait for someone else to defend and protect you.”

⁸⁸ Human Rights Watch interview with Najat S., Imintanoute, Morocco, May 1, 2012.

⁸⁹ Human Rights Watch interview with Rabia M., Imintanoute, Morocco, April 30, 2012.

⁹⁰ Human Rights Watch interview with Malika S., Imintanoute, Morocco, April 30, 2012.

⁹¹ Human Rights Watch interviews, Imintanoute, Morocco, May 1, 2012.

III. Legal Framework

Moroccan Law

Morocco's Labor Code sets 15 as the minimum age for employment. Employing children under the age of 15 is sanctionable by fines ranging from 25,000 to 30,000 dirhams (\$2,811 to \$3,373). In the case of repeated offenses, the fine may be doubled, or the employer may be sentenced to prison for up to three months.⁹² Employers who physically abuse child domestic workers are subject to prosecution under Morocco's Criminal Code. For example, individuals who willfully injure a child or deprive a child of food or care can be imprisoned for one to three years, and adults who have custody of a child and perpetrate such abuse may be subject to two to five years' imprisonment.⁹³

On December 29, 2004, Morocco issued a decree outlining specific forms of dangerous work prohibited for children under the age of 18. On November 16, 2010, it issued a revised decree, further elaborating types of labor that are prohibited for children. The new decree added new elements relevant to child domestic workers, for example, exposure to dangerous biological agents or other dangerous chemicals (for example, harsh chemicals that may be used for cleaning), carrying weights above 8 kg (for girls age 15) or weights above 10 kg (for girls 16 and 17); tasks that expose females to the risk of falling or slipping; or tasks where the person has to squat or bend over constantly.⁹⁴ It does not specifically prohibit children from performing domestic work.

Domestic workers are excluded from Morocco's Labor Code and therefore do not enjoy many of the basic rights extended to workers in the formal sector and in agriculture. Under the Labor Code, other workers are guaranteed a minimum wage (with one set for industry, trade and other professions, and another set for the agricultural sector), enjoy a standard work week of 44 hours (for non-agricultural workers), with a daily work period not to exceed 10 hours. Employees must also receive a full day of rest each week.

⁹² Morocco Labor Code, Law No 99-65, enacted June 2004, art. 143.

⁹³ Moroccan Penal Code, arts. 408 and 411.

⁹⁴ Decree No. 2-10-183, November 16, 2010, published in the Official Gazette, January 6, 2011.

In 2006, the government began preparing a draft law to regulate domestic work. The law was approved by the Government Council on October 12, 2011, and submitted to Parliament on October 27, 2011. Following elections in November 2011, the new government decided to re-examine it.⁹⁵ In May 2012, the Minister of Employment and Professional Training, Addelouehed Souhail, told Human Rights Watch that adopting the law was a “priority” for his ministry and for the government,⁹⁶ but at the time of writing, the law had not yet been adopted.

Like the existing Labor Code, the draft law explicitly forbids the employment of children under the age of 15 as domestic workers, and specifies that any individual employing a child under the age of 15 for domestic work may be subject to a fine of 25,000 to 30,000 dirhams (\$2,811 to \$3,373). Repeated offenses are punishable by fines of 50,000 to 60,000 dirhams (\$5,622 to \$6,746) and imprisonment of one to three months.

New provisions in the draft law that are not included in existing law include required authorization by a guardian for the employment of children between 15 and 18 for domestic work, and fines of 25,000 to 30,000 dirhams (\$2,811 to \$3,373) for intermediaries and any person who employs a child between the ages of 15 and 18 without the authorization of their guardian.

The draft law also specifies working conditions for domestic workers generally, which affect children who are above age 15 and thus legally able to work. For example, the draft law states that domestic workers should not be given work that involves excessive danger, exceeds the capacity of the worker, or could affect morally accepted behavior. However, the specified fines for violating this provision are very low: only 300 to 500 dirhams. Other key provisions of the draft law include the following:

- A requirement for an employment contract, signed by both the worker and employer and deposited with a labor inspection office;
- A weekly rest period of 24 consecutive hours;
- Annual paid holiday of a day and a half for each month of work;
- Rest during national and religious holidays and time off for family events;

⁹⁵ Interministerial Delegation, June 15, 2012.

⁹⁶ Human Rights Watch interview with Addelouehed Souhail, minister of employment and professional training, May 2, 2012.

- Compensation in the event of dismissal after at least one year of service.⁹⁷

The draft law is a welcome effort to extend labor protections to domestic workers. However, the draft law is not fully in compliance with the ILO Convention 189 Concerning Decent Work for Domestic Workers (“Domestic Workers Convention”), a new international labor treaty adopted in 2011 to establish international standards for domestic work. For example, the Domestic Worker Convention specifies that working hours for domestic workers should be equivalent to those for other sectors. Although the Moroccan Labor Code sets 44 hours per week as the limit for other workers, the draft law does not set any limits to the hours of work for domestic workers.

The Domestic Workers Convention also specifies that domestic workers should enjoy minimum wage coverage where it exists. The draft law, in contrast, states that wages for domestic workers should not be less than 50 percent of the minimum wage for the industrial sector. In meetings with Human Rights Watch, officials from the Ministry of Employment and Vocational Training explained that “in-kind” payments to domestic workers, including food and accommodation, could account for the remaining 50 percent. The convention, however, specifies that payments in kind should be a “limited” proportion of domestic workers’ remuneration, and the recommendation associated with the convention further specifies that a limit should be set on in-kind payments to allow a salary necessary for the maintenance of domestic workers and their families.⁹⁸

The proposed law allows the accumulation of weekly rest (for up to two months), yearly leave (for up to two years) and the postponement of a worker’s entitled rest for national or religious holidays. Such accumulation provisions can lead to workers being legally forced

⁹⁷ The draft law specifies salary for 96 hours of work (the equivalent of 12 days, based on an 8-hour work day) for the first 5 years of service, ranging up to 240 hours of salary for a period of service of more than 15 years.

⁹⁸ The convention states: “National laws, regulations, collective agreements or arbitration awards may provide for the payment of a limited proportion of the remuneration of domestic workers in the form of payments in kind that are not less favourable than those generally applicable to other categories of workers, provided that measures are taken to ensure that such payments in kind are agreed to by the worker, are for the personal use and benefit of the worker, and that the monetary value attributed to them is fair and reasonable.” ILO Convention 189 concerning Decent Work for Domestic Workers, art. 12 (2). The accompanying recommendation states: “When provision is made for the payment in kind of a limited proportion of remuneration, Members should consider: (a) establishing an overall limit on the proportion of the remuneration that may be paid in kind so as not to diminish unduly the remuneration necessary for the maintenance of domestic workers and their families; ... (d) ensuring that, when a domestic worker is required to live in accommodation provided by the household, no deduction may be made from the remuneration with respect to that accommodation, unless otherwise agreed to by the worker....” ILO Recommendation 201 concerning Decent Work for Domestic Workers, art. 14, (a) and (d).

to work for long periods without breaks, impeding their right to adequate rest. ILO Recommendation 201 accompanying the Domestic Workers Convention recommends that weekly rest not be accumulated for more than 14 days.⁹⁹

NGOs have also criticized the draft law for not including mechanisms to identify and remove child domestic workers from illegal, exploitative, or abusive work situations, and for not providing them with rehabilitative services.¹⁰⁰

International Law

Several international instruments relate to child domestic work, including the following:

Convention on the Rights of the Child: Morocco ratified the Convention on the Rights of the Child in June 1993. The convention states that children have a right “to be protected from economic exploitation and from performing any work that is likely to be hazardous or to interfere with the child’s education, or to be harmful to the child’s health or physical, mental, spiritual, moral or social development.”¹⁰¹ The convention requires governments to take appropriate legislative, administrative, social, and educational measures in this regard, and especially to provide for a minimum age of employment, appropriate regulation of work hours and conditions of employment, and appropriate sanctions to ensure enforcement.¹⁰²

The Committee on the Rights of the Child last reviewed Morocco’s compliance with the Convention on the Rights of the Child in 2003. The Committee said that it was “deeply concerned” at the situation of child domestic workers in Morocco and urged the government to take all necessary measures to prevent and end the practice of children working as domestic servants, through a comprehensive strategy.¹⁰³

⁹⁹ ILO Recommendation 201 concerning Decent Work for Domestic Workers, art. 11 (3).

¹⁰⁰ Human Rights Watch interview with Meriem Kamal, director of partnerships and communication, INSAF, Casablanca, April 23, 2012.

¹⁰¹ Convention on the Rights of the Child (CRC), G.A. res. 44/25, annex, 44 U.N. GAOR Supp. (No 49) at 167, U.N. Doc. A/44/49 (1989), entered into force September 2, 1990.

¹⁰² CRC, art. 32.

¹⁰³ Committee on the Rights of the Child, “Concluding Observations: Morocco,” CRC/C/15/Add.211, July 10, 2003, para. 61.

The government of Morocco submitted its third periodic report on compliance with the Convention on the Rights of the Child in mid-2012. The Committee will likely review the report in 2013.

Worst Forms of Child Labor Convention: Morocco ratified the ILO Convention 182 Concerning the Prohibition and Immediate Elimination of the Worst Forms of Child Labor (“Worst Forms of Child Labor Convention”) on January 26, 2001. The Convention obliges all ratifying states to “secure the prohibition and elimination of the worst forms of child labour as a matter of urgency.”¹⁰⁴ It is one of the most widely ratified labor conventions, with 174 states parties.

The Convention prohibits “slavery or practices similar to slavery, such as the sale and trafficking of children,” “forced or compulsory labor,” as well as “work which, by its nature of the circumstances in which it is carried out, is likely to harm the health, safety or morals of children.”¹⁰⁵ Exactly what constitutes such types of work is left to be determined by states parties, in consultation with employer and worker organizations and in consideration of international standards, in particular the ILO Worst Forms of Child Labor Recommendation. This recommendation, also adopted in 1999, outlines factors which should be considered in determining the worst forms of child labor. Of particular relevance to child domestic work, the recommendation suggests that work “which exposes children to physical, emotional or sexual abuse” and “work under particularly difficult conditions, such as work for long hours or during the night, or work which does not allow for the possibility of returning home each day” should be considered among the worst forms of child labor.¹⁰⁶

In 2011, the ILO Committee of Experts on the Application of Conventions and Recommendations noted measures taken by the Moroccan government to implement the Worst forms of Child Labor Convention, but expressed its deep concern at the “exploitation” of children under the age of 18 as domestic workers in conditions similar to slavery or under other hazardous conditions. The Committee reminded the government that work done under such conditions should be eliminated as a matter of urgency and

¹⁰⁴ ILO Convention 182 Concerning the Prohibition and immediate Action for the Elimination of the Worst Forms of Child Labor (“Worst Forms of Child Labor Convention”), adopted June 17, 1999, ILM 1207 (entered into force November 19, 2000), art. 1.

¹⁰⁵ Worst Forms of Child Labor Convention, arts. 3(a) and (d).

¹⁰⁶ International Labor Organization Recommendation Concerning the Prohibition and Immediate Elimination of the Worst Forms of Child Labor, paras. 3(a) and (e).

also urged the government to adopt the domestic worker bill as a matter of urgency. It requested the government to take immediate steps to conduct thorough investigations and robust prosecutions of persons who subject children under age 18 to forced or hazardous domestic labor and urged that “sufficiently effective and dissuasive penalties are imposed in practice.”¹⁰⁷

Domestic Workers Convention: In June 2011, members of the International Labour Organization voted overwhelmingly to adopt ILO Convention 189 Concerning Decent Work for Domestic Workers (Domestic Workers Convention), the first international treaty to establish global labor standards for domestic workers.¹⁰⁸ Under the Convention, domestic workers are entitled to the same basic labor rights as other workers in their country, including weekly days off, minimum wage coverage, limits to their hours of work, overtime compensation, social security, and clear information on the terms and conditions of work. The convention obliges governments to take measures to protect domestic workers from violence and abuse, and to regulate private employment agencies that recruit and employ domestic workers.

Regarding children, the Convention requires governments to set a minimum age for domestic work that is in line with the ILO’s Minimum Age Convention¹⁰⁹ and Worst Forms of Child Labor Convention, and to ensure that domestic work performed by children under the age of 18 but above the minimum age of employment does not deprive them of compulsory education or interfere with opportunities to participate in further education or vocational training.¹¹⁰

To provide further guidance to states, the ILO also adopted a non-binding Recommendation 201 Concerning Decent Work for Domestic Workers (Domestic Workers Recommendation). The recommendation urges states to identify types of domestic work that, by their nature or the circumstances in which they are carried out, are likely to harm

¹⁰⁷ ILO, Report of the Committee of Experts on the Application of Conventions and Recommendations, International Labor Convention, 100th Session, 2011, ILC.100/111/1A, p 358.

¹⁰⁸ ILO Convention 189 concerning Decent Work for Domestic Workers (Domestic Workers Convention), adopted June 16, 2011, not yet in force.

¹⁰⁹ ILO Convention No 138 concerning the Minimum Age for Admission to Employment (Minimum Age Convention) was ratified by Morocco on January 6, 2000. It sets the minimum age for admission to employment at 15, allowing exceptions only for a state “whose economy and educational facilities are insufficiently developed,” which may “initially specify a minimum age of 14 years.” Art. 2(4). Under the Convention, Morocco set its minimum age at 15.

¹¹⁰ Domestic Workers Convention, art. 4.

the health, safety, or morals of children, and to prohibit and eliminate such child labor.¹¹¹ The recommendation also urges states to take special measures to protect domestic workers above the minimum age of employment but below the age of 18, including by:

- (a) strictly limiting their hours of work to ensure adequate time for rest, education and training, leisure activities and family contacts;
- (b) prohibiting night work;
- (c) placing restrictions on work that is excessively demanding, whether physically or psychologically; and
- (d) establishing or strengthening mechanisms to monitor their working and living conditions.¹¹²

Morocco voted in favor of adoption of the Domestic Workers Convention at the International Labor Conference in June 2011, but as of October 2012, had not yet ratified the Convention. The Minister of Employment and Vocational Training, Addeloueheb Souhail, told Human Rights Watch in May 2012 that as soon as Morocco adopts its domestic law on domestic workers, it will ratify the Domestic Workers Convention.¹¹³

¹¹¹ Domestic Workers Recommendation, para. 5(1).

¹¹² Domestic Workers Convention, para. 5(2).

¹¹³ Human Rights Watch interview with Addeloueheb Souhail, minister of employment and professional training, May 2, 2012.

IV. Moroccan Government Efforts to Address Child Domestic Labor

Education

Education in Morocco is free and compulsory until age 15. The 2011 Constitution stipulates that basic education is the right of a child and an obligation of the family and state.¹¹⁴ Moroccan law further specifies that all children should be registered for school at age six, and that parents and guardians are responsible to ensure school attendance until age fifteen. Those that do not comply may be subject to a fine of 120-800 dirhams (US\$13-90).¹¹⁵

Although the compulsory schooling law is poorly enforced, the Moroccan government has made significant efforts to increase school enrollment for Moroccan children. Increasing school enrollment and retention not only helps fulfill Morocco's obligation to ensure children's right to education, it can also help reduce child domestic labor, as girls who remain in school are less likely to enter domestic work.

According to government statistics cited by the World Bank, in 2002 only 62 percent of Moroccan children (56 percent of girls and 67 percent of boys) finished primary school.¹¹⁶ By 2010, that figure had risen to an estimated 85 percent. Gender gaps also narrowed, with 82 percent of girls and 87 percent of boys completing primary school in 2010. Between 2007 and 2010, the number of primary school-aged children who were out of school decreased from 380,029 to 207,749.¹¹⁷

In 2008, the government launched the "Tayssir" program to provide financial help to poor families, on the condition that they send their children to school. The goal of the program was to increase school enrollment by alleviating schooling costs and financial pressures on families to send their children to work. Monthly cash allowances were given to families of children who missed no more than four days of school per month, ranging from 60

¹¹⁴ Constitution of Morocco, Article 32.

¹¹⁵ Law no. 04.00, implemented by Dahir no. 1.00.200 issued on May 9, 2000. Articles 1, 3, 5, 6.

¹¹⁶ World Bank, World Development Indicators: Morocco, available at <http://data.worldbank.org/indicator/SE.PRM.CMPT.ZS?display=default> (accessed June 26, 2012).

¹¹⁷ Ibid.

dirhams (\$7) per month for children in the first or second year of primary school to 140 dirhams (\$16) per month for those in middle school.¹¹⁸

The Tayssir program began with 88,000 students from 47,000 families in poor, rural areas as beneficiaries. By the 2011-2012 school year, it had expanded to included 690,000 students from 406,000 families.¹¹⁹ According to the government, the program decreased absenteeism by 60 percent and the annual dropout rate by 68 percent. It also increased the return of students who had previously dropped out of school by 245 percent.¹²⁰

An independent assessment of the Tayssir program found that 3 percent of participating children were employed outside their own family at the beginning of the program in 2008. By 2010, rates of employment for this group declined by one-third.¹²¹ Researchers evaluating the program cautioned, however, that there was little way to determine specifically whether the cash allowance program reduced the number the number of girls who migrated from rural areas to urban areas to work as domestic workers. “Household surveys will tell us if girls left the home, but they don’t tell us why or what they are doing,” said Florencia Devoto of the Poverty Action Lab.¹²²

In addition to the Tayssir program, the government has undertaken other initiatives designed to increase school attendance. For example, according to information provided by the government, it provides schoolbags and other necessary supplies to the majority of students at primary level. Between 2008-2009 and 2011-2012, the number of school children receiving the schoolbags increased from 1,273,846 to 4,079,808.¹²³

The government says it provided cafeteria meals to 1,257,348 students at primary and secondary schools in 2011-2012, an increase of 32 percent from 2008-2009. During the same period, boarding school admissions increased by 55 percent (from 76,924 to

¹¹⁸ Children in the first and second years of primary school receive 60 dirham/month; those in the third and fourth years receive 80 dirham/month; fifth- and sixth-years receive 100 dirham/month; beginning in 2011, those in middle school receive 140 dirham/month.

¹¹⁹ Interministerial Delegation for Human Rights, June 15, 2012 communication to Human Rights Watch.

¹²⁰ Ibid.

¹²¹ Human Rights Watch interview with Florencia Devoto, researcher, Poverty Action Lab, April 17, 2012.

¹²² Ibid.

¹²³ Interministerial Delegation, June 15, 2012.

119,868), providing schooling opportunities for children who do not have accessible schools near their homes.¹²⁴

The government also significantly increased school transportation services in rural areas, where children often have to travel long distances to reach school. In 2008-2009, the Ministry of Education provided transport to 2,200 schools, it reports; by 2011-2012, it had expanded transportation services to 30,995 schools.¹²⁵

Overall, the government reported that the net enrollment rate in primary schooling increased from 90.4 percent in 2007-2008 to 96.4 percent in 2010-2011, and that during that period, the dropout rate at primary level decreased from 5.4 percent to 3.1 percent for boys and from 6 percent to 3.8 percent for girls.¹²⁶

Enforcement of the Prohibition on Child Labor

As noted earlier, the Moroccan Labor Code prohibits child labor under the age of 15. Employing children under that age is punishable by fines ranging from 25,000 to 30,000 dirhams (\$2,811 to \$3,373), which can be doubled in the case of repeated offenses. In June 2012, the Minister of Solidarity, Women, Family, and Social Development, Bassima Hakkaoui, publicly called for increases in the penalties against those employing children of school age.¹²⁷

With the support of the ILO's International Programme on the Elimination of Child Labor (IPEC) and UNICEF, the Ministry of Employment and Vocational Training has established a specialized Child Labor Unit to address child labor and has identified child labor focal points at each of 43 labor inspectorates across the country. The ILO has provided specialized training in child labor and child domestic labor to these focal points and individual labor inspectors to help them identify, protect, and withdraw children involved in exploitative labor.¹²⁸ In 2011, labor inspectors carried out 383 child labor inspections of

¹²⁴ Ibid.

¹²⁵ Ibid.

¹²⁶ Interministerial Delegation, June 15, 2012. The net enrollment rate is the number of children of official primary school age who are enrolled in primary education as a percentage of the total children of the official primary school-age population. Enrollment rates do not measure students' actual attendance.

¹²⁷ *Le Matin*, "Child Labor: Ending the Exploitation" ("Travail des enfants : Mettre fin à l'instrumentalisation"), June 13, 2012, available at http://www.lematin.ma/express/Travail-des-enfants-_Mettre-fin-a-l-instrumentalisation/167739.html

¹²⁸ Human Rights Watch interview with Malak Ben Chekroun, program administrator, ILO Morocco, Rabat, April 24, 2012.

commercial enterprises. They identified 119 children under the age of 15 working, but recorded only 9 offenses. In contrast, they carried out 515 child labor inspections in 2010, recording 45 fines and offenses.¹²⁹

Enforcement of the law has been extremely weak regarding child domestic labor, however. A significant impediment to enforcement is that Morocco has no provisions to allow labor inspectors to access private homes. Information provided to Human Rights Watch by the government indicated that no fines were imposed or offenses recorded against employers of child domestic workers in either 2010 or 2011.¹³⁰ The ILO office in Morocco also indicated that it was not aware of any penalties that had been imposed against employers of child domestic workers under the Labor Code.¹³¹

The government notes that the draft domestic workers bill allows labor inspectors to receive complaints by domestic workers and write up reports on the matter.¹³² However, it is not clear what action would be taken from the reports, and there is no system in place to educate domestic workers generally, or child domestic workers specifically, on how they can register a complaint with labor inspectors. The Minister of Employment and Professional Training acknowledged that this needs to be developed and told Human Rights Watch, “We need to work with NGOs and local officials to set up an alert system to be able to monitor the situation, but we need to be realistic and not think the situation will disappear as soon as the law is adopted.”¹³³ Other ministry officials indicated that monitoring mechanisms could be established through an implementing decree.¹³⁴

Assistance

Under the government’s National Plan for Childhood (2006-2015), five Child Protection Units have been established in the cities of Casablanca, Marakesh, Tangiers, Meknès, and Essaouira. The purpose of the units is to provide social services and referrals to vulnerable

¹²⁹ Interministerial Delegation, June 15, 2012.

¹³⁰ Interministerial Delegation, June 15, 2012.

¹³¹ Human Rights Watch interview with Malak Ben Chekroun, program administrator, ILO Morocco, Rabat. April 24, 2012.

¹³² Interministerial delegation, June 15, 2012.

¹³³ Human Rights Watch interview with Addelouehed Souhail, minister of employment and vocational training, Rabat, May 2, 2012.

¹³⁴ Ibid.

children, including those who are victims of violence or mistreatment. According to the government, the units have provided assistance in 1,188 cases.¹³⁵

In practice, however, the Child Protection Units provide assistance to very few child domestic workers. The director of the Casablanca unit informed Human Rights Watch that in 2010, the unit handled 342 cases, and in 2011, 456 cases. However, in those two years, she estimated that the unit had assisted fewer than ten child domestic workers. The biggest problem, she said, was the inaccessibility of children employed in domestic work.¹³⁶

The Casablanca unit has become much more professional and increased its case load significantly since 2010.¹³⁷ Other units have been much less active, however. The Marrakech unit has only handled 81 cases since it was established (compared to Casablanca's 456) and when Human Rights Watch asked the director of a local NGO working with vulnerable children about the unit, he replied, "In my view, they don't do anything."¹³⁸ Both he and others, including Child Protection Unit staff, said that the units have been hampered by the government's failure to formalize the operation of the units and provide adequate staff and resources.¹³⁹

None of the girls interviewed by Human Rights Watch had any knowledge of the Child Protection Units, where they were located, or what assistance they might provide. As shown by the findings of this report, many child domestic workers are isolated in their employer's home and have little contact with the outside world. Without a system to inform child domestic workers about the existence of the Child Protection Units or other available services, or a way to make those units accessible to children, it is unlikely that child domestic workers will receive any meaningful aid.

Meriem Kamal, of the NGO INSAF, said, "The CPUs [Child Protection Units] are not the right place to host and receive child domestic workers. We need specialized centers for girls,

¹³⁵ Interministerial Delegation, June 15, 2012. The information provided did not indicate the period of time in which these cases were handled.

¹³⁶ Human Rights Watch interview with Serghini Saadia, director, Casablanca Child Protection Unit, April 27, 2012, Casablanca.

¹³⁷ Ibid.

¹³⁸ Human Rights Watch with local NGO worker, identity withheld, April 28, 2012, Marrakech.

¹³⁹ Interview with NGO worker, April 28, 2012, Marrakech; interview with Saadia Serghini Saadia, director, Casablanca Child Protection Unit, April 27, 2012, Casablanca.

not for street children, but for girls who have been sent by their families to work for other families where they have experienced abuse.”¹⁴⁰ She also noted that the units were not operating in the whole country.

The minister of solidarity, women, family, and social development, Bassima Hakkaoui, informed Human Rights Watch that the ministry was developing a new system of observation centers, intended to facilitate monitoring and reporting by any individual with knowledge of abuses against children, including child domestic workers, as well as to provide shelter to children in need.¹⁴¹ She said the observation centers would have the potential to “reduce drastically the ‘*petites bonnes*’ phenomenon.”¹⁴²

The government told Human Rights Watch in June 2012 that it was preparing the second phase of its national plan on childhood, in coordination with the ministerial Commission for the Child, which is composed of 17 ministerial departments. The plan, according to the government, will give particular attention to children in difficult circumstances, including child domestic workers.¹⁴³ The Ministry of Solidarity, Women, Family, and Social Development has developed a pilot program in Casablanca to coordinate services for child victims of violence, and told Human Rights Watch that it intends to expand the program to Marakesh, Agadir, Tangiers, Salé, and Oujda.¹⁴⁴

The government also acknowledges ongoing difficulties in ensuring protection for children and implementing existing law. In its 2012 report to the Committee on the Rights of the Child, it stated, “Child rights-promoting policies are being developed but a number of factors are undermining them. The different actors do not coordinate sufficiently and there is a lack of staff specialized in child care. The social workers, experts, labor inspectors and occupational doctors are limited in number and do not have sufficient equipment in order to accomplish their mission efficiently”.¹⁴⁵

¹⁴⁰ Human Rights Watch interview with Meriem Kamal, director of partnerships and communication, INSAF, April 23, 2012, Casablanca.

¹⁴¹ Human Rights Watch interview with Bassima Hakkaoui, minister of solidarity, women, family and social development, Rabat, Morocco, May 3, 2012.

¹⁴² Human Rights Watch interview with Bassima Hakkaoui, minister of solidarity, women, family, and social development, Rabat, Morocco, May 3, 2012.

¹⁴³ Interministerial Delegation, June 15, 2012.

¹⁴⁴ Interministerial Delegation, June 15, 2012.

¹⁴⁵ Government of the Kingdom of Morocco, “Third and Fourth Periodic Report to the Committee on the Rights of the Child,” May 2012, para 39.

Public Education, Training, and Support to NGOs

The government carried out national public education campaigns on child domestic labor in 2007 and 2010, with the support and cooperation of ILO-IPEC and UNICEF, and organized training sessions for local actors on the issue in 2008 and 2009. Interviews with NGOs and others indicate that the public education campaigns have helped to raise awareness regarding child domestic labor in Morocco, though many families are still unaware of the legal prohibition on the employment of children under age 15. INSAF, for example, found in its 2010 survey that 76 percent of sending families were unaware of laws prohibiting employment before age 15, and that 68 percent were unaware of laws requiring the education of children until age 15.¹⁴⁶

The Ministry of Solidarity, Women, Family, and Social Development provides financial assistance to NGOs working in the field of child protection, including those working to prevent child domestic labor and support children who have been removed from domestic work. In 2009, the Ministry allocated 7.1 million dirhams (approximately \$808,000) for this purpose. It increased the amount to 17.4 million dirhams (approximately \$1.98 million) for both 2010 and 2011.¹⁴⁷

The Ministry of Employment and Vocational Training provides approximately 1.5 million dirhams (approximately \$170,000) per year, to support projects by approximately 20 nongovernmental organizations to eliminate child labor.¹⁴⁸

Criminal Prosecution

Employers who physically abuse child domestic workers should be subject to prosecution under Morocco's Criminal Code. For example, individuals who willfully injure a child or deprive a child of food or care can be imprisoned for one to three years, and adults who have custody of a child may be subject to two to five years' imprisonment.¹⁴⁹ In mid-2012,

¹⁴⁶ Collectif Associatif pour l'Eradication du Travail des "Petites Bonnes," "Contre le Travail Domestique des Filles Agees de Moins de 15 ans: Mémorandum," November 2010, p. 10.

¹⁴⁷ Interministerial Delegation, June 15, 2012.

¹⁴⁸ Human Rights Watch interview with Mr. Addelouehed Souhail, minister of employment and professional training, May 2, 2012, Casablanca.

¹⁴⁹ Moroccan Penal Code, arts. 408 and 411.

the Ministry of Justice said it was drafting revisions to the penal code to strengthen sanctions against individuals responsible for trafficking of women and children.¹⁵⁰ In 2012, the criminal chamber of the Court of Appeal sentenced a 31-year-old woman to 10 years in prison for beating a 10-year-old child domestic worker, leading to the child's death, according to news reports and local NGOs.¹⁵¹ The girl's employer "loaned" the girl to her daughter and the daughter's husband while on vacation in July 2011. A week later, the girl, identified as Khadija, was found dead, her body covered with bruises. The girl's father initially accepted money from the perpetrator and declined to press charges, but concerned NGOs, including Bayti and INSAF, pursued legal action. The woman was charged and convicted with assault resulting in death.

Khadija's death prompted protests by local NGOs and significant coverage by the Moroccan media. Local NGOs said the publicity around the case helped to raise public awareness regarding violence against child domestic workers and the possibility of criminal prosecution for such abuse.

Prosecutions of employers who abuse child domestic workers are very rare, however. A government official told Human Rights Watch that in 2011 only 16 individuals in Morocco were prosecuted for violence or mistreatment against children, and did not indicate whether any of the cases involved violence against child domestic workers.¹⁵² INSAF informed Human Rights Watch of one other case in 2010 of an employer sentenced to one year in prison for physical abuse of a child domestic worker, but said the sentence was later reduced to six months.¹⁵³

NGOs working with child domestic workers acknowledge that it is difficult to pursue legal action against employers in the absence of strong medical evidence of physical abuse or a formal complaint. According to ILO staff and local NGOs, some cases of abuse are resolved informally between the employer and the child's family, for example, through a financial

¹⁵⁰ Human Rights Watch meeting with representatives of the Ministry of Justice, May 4, 2012, Rabat; Interministerial Delegation communication to Human Rights Watch, June 15, 2012.

¹⁵¹ Abderrafii Aloumliki, "Al Jadida: She killed her 10-year old maid and got 10 years in prison," *Maghress*, April 17, 2012, available at <http://www.maghress.com/fr/aujourd'hui/87580>.

¹⁵² Human Rights Watch meeting with representatives of the Ministry of Justice, May 4, 2012, Rabat; Interministerial Delegation communication to Human Rights Watch, June 15, 2012.

¹⁵³ Human Rights Watch interview with Meriem Kamal, Casablanca, April 23, 2012.

payment, and never become public.¹⁵⁴ A representative of INSAF said, “In many cases, the parents and the girls are pressured by the employer and intermediaries to accept financial compensation because of their poor financial situation. In a very few cases, the courts may impose a sentence, but it happens rarely and after a long trial.”¹⁵⁵

The Ministry of Justice has undertaken a number of initiatives to strengthen legal assistance to women and children who are victims of violence, including establishing protection cells in all court tribunals to facilitate access to legal protection for women and children, developing information materials about child rights and the services provided by the tribunals, and developing a guidebook on the judicial management of cases of abuse for magistrates, judges, social workers, and others. The Ministry has also established regional and local commissions, coordinated by the Attorney General, to ensure cooperation between government ministries and NGOs working to provide child protection for victims of violence and mistreatment.¹⁵⁶

Although these measures may be helpful for cases that enter the judicial system, Human Rights Watch’s interviews suggest that the vast majority of child domestic workers are not aware of the legal or child protection services that might be available to them, or even where they might be able to find a local police station.

¹⁵⁴ Human Rights Watch interview with Malak Ben Chekroun, program administrator, ILO Morocco, April 24, 2012, Rabat.

¹⁵⁵ Human Rights Watch interview with Amal Mouhssine, social assistant, INSAF, Imintanoute, Morocco, July 10, 2012.

¹⁵⁶ Ibid.

V. Response by Other Actors

Non-Governmental Organizations

A national network of 34 organizations, known as the Collectif pour l'Eradication du Travail des "Petites Bonnes," (Collective for the Eradication of Child Domestic Labor) coordinates advocacy and other efforts to prevent child domestic labor in Morocco, to remove girls from abusive or exploitative domestic labor, and to provide them with assistance. Members of the collective, both individually and as a network, have helped raise public awareness regarding child domestic labor in the country and play a primary role in assisting child domestic workers who have experienced abuse. In practice, the most active programs to remove girls from domestic labor are run by NGOs, not by the government. Although these NGOs receive some government support, they told Human Rights Watch that it is not sufficient to meet their needs.

INSAF serves as secretariat of the collective and has five staff dedicated to its program on child domestic labor. It advocates for laws and policies to protect children from domestic work, raises awareness about the hazards of child domestic work with local communities and the media, and has provided direct support to girls by helping remove them from domestic work and return to school.

In sending areas where families have commonly sent their daughters to enter domestic work, INSAF staff work with local school administrators to identify girls who are of school age but not attending school. If INSAF determines that girls are working as domestic workers, they approach the families to discuss the possible hazards of such employment. If the parents agree to bring the daughter home and enroll her in school, INSAF will sign an agreement with the family to pay a monthly stipend, conditioned on the girl's continued school attendance. INSAF staff conduct monthly follow-up visits with the girls and their families. Since the program began, INSAF has provided direct support to 172 former child domestic workers; 147 were receiving assistance in mid-2012.¹⁵⁷

Association Bayti also, as part of its program on street children, assists former child domestic workers. The organization was established in 1995 and runs community

¹⁵⁷ Human Rights Watch interview with Meriem Kamal, Partnerships and Communication, INSAF, April 23, 2012, Casablanca.

programs for 200-300 street children in Casablanca and a shelter that hosts approximately 20 children. In the late 1990's, it estimated that approximately 45 percent of street children in Casablanca were girls, and that of those girls, approximately 15 to 20 percent were former child domestic workers who had fled abuse.¹⁵⁸ In 2000, Bayti began working actively to assist child domestic workers, in collaboration with UNICEF.

Bayti staff learn of cases of child domestic workers by knocking on doors in residential neighborhoods; from reports by concerned individuals, such as neighbors; and referrals from the general prosecutor. It educates employers regarding relevant laws and programs offered by Bayti, and encourages them to send child domestic workers to the Bayti office to participate in literacy and other programs. Staff also interview girls who come to the office to identify cases of violence or exploitation. The organization then works to reintegrate the girl with her family, or if returning her to her family is not possible or in her best interest, will host her at the Bayti shelter. It also refers cases of abuse to the general prosecutor's office for possible criminal prosecution.

Bayti staff report that the phenomenon of child domestic labor is much better known than in previous years, but that individuals are still afraid to report cases of abuse against child domestic workers. The organization worked on twelve child domestic worker cases during the eight months between September 2011 and April 2012, the director told us.¹⁵⁹

International Organizations: The ILO and UNICEF

The International Labour Organization (ILO) has been active in Morocco since 1996 and in recent years, has prioritized child domestic labor. According to ILO staff, it has conducted trainings for labor inspectors and for other government officials in child labor generally, and child domestic labor in particular. It has worked with the government to identify hazardous child labor that should be prohibited and to develop the draft domestic worker law. It has also supported programs on the ground to remove children from domestic labor and collaborated with other UN agencies and government ministries to include child domestic labor in a multi-sectoral program to fight gender violence.¹⁶⁰

¹⁵⁸ Human Rights Watch interview with Amina L'Malih, director, and Saida Saghir, educator, Bayti, April 23, 2012, Casablanca.

¹⁵⁹ Human Rights Watch interview with Amina L'Malih, director, and Saida Saghir, educator, Bayti, April 23, 2012, Casablanca.

¹⁶⁰ Human Rights Watch interview with Malak Ben Checkroun, program administrator, ILO Morocco, April 24, 2012, Rabat.

The ILO's activities on child domestic work in Morocco have been cut back, however, as donor allocations to the program have dropped drastically. In 2008, ILO-IPEC expenditures in Morocco were US\$1,054,000, with contributions from the United States (\$851,000), Belgium (\$165,000), France (\$15,000), and the UN Multi-Donor Trust Fund (\$23,000).¹⁶¹ In 2009, total IPEC allocations for Morocco dropped to \$227,000,¹⁶² and by 2011, total allocations were only \$104,000, with the UN Multi-Donor Trust Fund the only remaining donor.¹⁶³

The cuts in the ILO program and budget in Morocco reflect overall cuts in ILO-IPEC's budget, due to the international financial crisis, and significant reductions in funding from the United States, IPEC's largest donor. According to the ILO program officer, the reduction in donor funding also may reflect a perception that Morocco has made progress in reducing child labor and is less in need of continued support.¹⁶⁴

Between 2002 and 2006, UNICEF supported pilot projects in Morocco designed to eliminate child labor, including awareness-raising and programs to support non-formal education and income-generating activities for families as an alternative to child labor. In recent years, UNICEF has focused on child protection more generally, including support for legislative reforms and building the capacity of national actors. UNICEF staff in Morocco said the organization has been assisting the Ministry of Solidarity, Women, Family and Social Development in reviewing its national action plan for children, and strengthening child protection initiatives for the second phase of the plan, to be implemented from 2012 to 2015.¹⁶⁵

¹⁶¹ International Labor Organization, "Action Against Child Labor: IPEC Highlights 2008," February 2009, p. 64. The previous year, France had allocated US\$78,238 for child labor programs in Morocco. Ibid.

¹⁶² International Labor Organization, "Action Against Child Labor 2008-2009: IPEC Progress and Future Priorities," February 2010, p. 89.

¹⁶³ International Labor Organization, "IPEC Action Against Child Labor 2010-2011: Progress and Future Priorities," February 2012, p. 108.

¹⁶⁴ Human Rights Watch interview with Malak Ben Checkroun, program administrator, ILO Morocco, April 24, 2012, Rabat.

¹⁶⁵ Human Rights Watch interview with Malika El Atifi, child protection specialist, and Mahdi Halmi, social and political specialist, UNICEF, Rabat, April 24, 2012.

Conclusion

Child domestic workers make up one of the most vulnerable and hidden groups of child workers. Although Morocco has made significant advances in reducing rates of child labor and increasing the number of children in school, it must increase its efforts to prevent and eliminate child domestic labor. The distinctive circumstances of child domestic work—involving work in private homes, far from one's family, and isolated from the outside world—require unique strategies to prevent children's entry into domestic labor, to identify and withdraw them from illegal and hazardous work, and to provide these children with appropriate assistance. Although the number of girls entering domestic work appears to be on the decline, many girls under age 15 continue to enter domestic work in violation of the Labor Code, and girls of all ages experience violence and mistreatment that constitute criminal abuse.

The Moroccan government has acknowledged that child domestic labor is a serious problem and has committed itself to eliminate it. Human Rights Watch urges the government to continue and intensify its efforts, in conjunction with civil society and international organizations, until child domestic work before the age of 15 has been eradicated and girls who are legally employed enjoy decent working conditions.

Recommendations

To the Moroccan Government

- Strictly enforce 15 as the minimum age for all employment, including for domestic work, and impose appropriate penalties on both employers and labor recruiters who employ or recruit children under the age of 15;
- Amend the proposed domestic worker law to ensure compliance with ILO Convention 189 on Decent Work for Domestic Workers (2011), and present the law to Parliament for adoption; in particular, amend the draft law to ensure:
 - Limits to hours of work, equivalent to those for other workers, with additional limits on the working hours of children between the ages of 15 and 18 to ensure proper rest, education and training, leisure time, and family contact;
 - Minimum wage coverage equivalent to other workers;
 - A strict limit to the proportion of remuneration that may be paid “in-kind” (e.g. room and board).
- Continue and expand public awareness campaigns to educate both sending families and potential employers of laws prohibiting the employment of children under the age of 15, and the risks of such employment to child domestic workers; engage the media in such campaigns;
- Create an effective monitoring system, involving police, social workers, educators, local NGOs, and local authorities to identify children under the age of 15 who have entered domestic work and children between 15 and 18 who may be subject to abuse or conditions that constitute the worst forms of child labor;
- Create an effective and accessible complaints mechanism for child domestic workers and others to report violations against child domestic workers, and ensure that the hotline managed by the National Observatory of Child Rights is widely publicized via television, radio, and public notices in transportation centers, schools, post offices, telephone offices, and other public locations;
- Investigate cases of underage employment or abuse of child domestic workers, authorizing police, social workers, and/or labor inspectors to enter employers’ homes when child domestic labor is suspected, and to withdraw children who are under age 15 or who have been subject to abuse;

- Consistent with the proposed domestic worker law, ensure that employers of child domestic workers below the age of 18 but above the age of 15 file written contracts with labor authorities; implement special measures to monitor conditions for domestic workers under the age of 18, including employment conditions that may jeopardize their health or safety or interfere with opportunities to participate in further education and training;

To Morocco's Parliament

- Adopt the proposed domestic workers law, making necessary amendments to ensure compliance with ILO Convention 189 on Decent Work for Domestic Workers (2011);
- Ratify ILO Convention 189 on Decent Work for Domestic Workers (2011).

To the Ministry of Employment and Professional Training

- Implement mechanisms to better monitor possible underage employment of domestic workers, for example, through home visits with the consent of employers or by interviewing child domestic workers regarding their working conditions at local labor offices;
- Upon adoption of the proposed domestic worker law, establish mechanisms to verify the ages for domestic workers between ages 15 and 18 whose contracts have been deposited with labor authorities; and that authorization of their guardian has been obtained;
- Actively investigate reports of employers or intermediaries who employ or recruit children under the age of 15 and impose appropriate penalties, as allowed by law;
- Report cases of underage employment to the police or other authorities to allow the removal of children illegally employed and their return to their homes or appropriate shelters or hosting arrangements;
- Report cases of physical or other abuse of child domestic workers to police and prosecutors for investigation and possible prosecution;
- Continue and increase support for NGOs working to eliminate child domestic labor and to assist child domestic workers who have been employed illegally or victim to violence or exploitation.

To the Ministry of Solidarity, Women, Family, and Social Development

- Provide shelters and medical and social services, as appropriate, for child domestic workers who have been subject to abuse or exploitation to facilitate their rehabilitation, entry into school, and reunification with their family, when it is in the child's best interests. Establish alternative long-term hosting arrangements for former child domestic workers when reunification with the family is not possible or in the best interests of the child;
- Complete a comprehensive survey to establish an accurate estimate of the number of all domestic workers in Morocco, disaggregated by sex, age, geographic origin, and geographic location of employment;
- Continue and increase support for NGOs working to eliminate child domestic labor and to assist child domestic workers who have been employed illegally or victim to violence or exploitation;
- Coordinate with other ministries to ensure that families of children who have been removed from child domestic labor are benefiting from appropriate social welfare schemes, such as the Tayssir program.

To the Ministry of Justice

- Prosecute individuals under the Moroccan Criminal Code who are responsible for violence or other criminal offenses against child domestic workers;
- Collect and publish data on prosecutions of individuals for abuse or exploitation of domestic workers, disaggregated by sex and age of the worker.

To the Ministry of National Education, Higher Education, Staff Development, and Scientific Research

- Ensure that all children under the age of 15 enjoy their right to a free and compulsory basic education, continuing and expanding initiatives which are designed to increase school enrollment, particularly among girls who are vulnerable to child domestic labor;
- Develop specific strategies to ensure that domestic workers above age 15 but below the age of 18 have opportunities to continue their schooling if they desire;
- At the local level, provide regular reports to labor inspectors or other relevant authorities regarding children who are not attending school and may be employed in domestic labor for follow-up intervention and investigation.

To International Donors, including the United States, France, and Belgium

- Support programs designed to prevent the entry of girls under age 15 into domestic work and to identify, withdraw, and provide assistance to girls who have been employed under the minimum age or have experienced violence or exploitation;
- Support adoption and implementation of a national law on domestic workers.

To the International Labour Organization and United Nations Children's Fund (UNICEF)

- Continue and, as feasible, expand projects aimed to prevent girls from entering child domestic labor and effective implementation of Moroccan law prohibiting the employment of children under age 15.

Acknowledgements

This report was researched and written by Jo Becker, advocacy director of the Children's Rights Division of Human Rights Watch, with research assistance by Brahim Elansari, research assistant for the Middle East and North Africa Division of Human Rights Watch.

The report was reviewed by Zama Coursen-Neff, director of the Children's Rights Division; Eric Goldstein, deputy director of the Middle East and North Africa Division; Nisha Varia, senior researcher in the Women's Rights Division; Clive Baldwin, senior legal advisor; and Babatunde Olugboji, deputy program director of Human Rights Watch. Production and editing assistance was provided by Noah Beaudette, associate in the Children's Rights Division. Anna Lopriore, creative manager, Grace Choi, publication director, Kathy Mills, publications specialist, and Fitzroy Hepkins, mail and print manager, provided production assistance.

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We acknowledge the helpful cooperation of Abderrazak Rouwane and the Interministerial Delegation for Human Rights of the Kingdom of Morocco; and thank the government officials who agreed to be interviewed for this report, including Abdelouahad Souhail, minister of employment and professional development, and Bassima Hakkaoui, minister of solidarity, women, family, and social development.

Most of all, Human Rights Watch thanks the girls and young women who shared with us their experiences as domestic workers in Morocco.

Appendix I

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HUMAN
RIGHTS
WATCH

HRW.org

May 15, 2012

Mahjoub al-Haiba
President
Interministerial Delegation for Human Rights
Kingdom of Morocco
Rabat, Maroc

Dear Mr. al-Haiba,

Thank you very much for arranging meetings with representatives of the Moroccan government to discuss child domestic workers during my recent trip to Morocco. I appreciated the opportunity to meet with the Minister of Labor and Vocational Training, the Minister of Solidarity, Family and Social Development, and representatives of the ministries of Justice; Health; Education; Higher Education; Foreign Affairs; Labor and Vocational Training; Solidarity, Family and Social Development; and the Secretary General of the government at the meeting hosted by the Interministerial Delegation on May 4. All of the meetings were helpful to my work as I examine the current situation of child domestic workers in Morocco and what has been done to address the issue since we issued our 2005 report.

As I indicated in our May 4, 2012 meeting, we are committed to reflect government initiatives to combat child domestic labor in our report. I am now submitting a request for follow-up information. We will endeavor to reflect information received by June 15, 2012 in the body of our report.

We are aware that the issue of protecting child domestic workers involves many ministries and law enforcement agencies and social programs. There is therefore a great deal of information you might be able to provide that would be pertinent to this report. We would like to request the following information, to the extent feasible:

- 1) A copy (in English, if possible) of Morocco's 3rd report to the Committee on the Rights of the Child on compliance with the Convention on the Rights of the Child;
- 2) A copy of the new draft law on domestic work (No 1912) and information regarding its current status;

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James F. Hoge, Jr., *Chair*

- 3) Information on the status of the laws implementing the Child Protection Units and the legal status of social assistants;
- 4) Information regarding enforcement of the existing prohibition on child labor by children under the age of 15 under the Labor Code. Specifically, the most recent available annual statistics for the:
 - a) Number of child labor complaints received; including the number specifically concerning child domestic labor;
 - b) Number of child labor investigations conducted; including the number specifically concerning child domestic labor;
 - c) Number of child labor citations given to employers; including the number of citations specifically concerning child domestic labor;
 - d) Number of monetary penalties imposed against employers for child labor violations, including the sums imposed; number of monetary penalties imposed against employers specifically for violations involving child domestic workers, including the sums imposed
 - e) Number of cases of imprisonment of employers for child labor violations over the past 5 years, including the duration of sentences. Information on whether any of these cases were related to child domestic labor.
 - f) Any actions taken by the Ministry of Employment, including its Labor Inspectorate, against intermediaries for their role in placing girls under the age of 15 in employment situations of domestic work.
- 5) Information regarding criminal investigations and penal sanctions of employers related to alleged physical, psychological or sexual violence against child domestic workers. In particular, if they are available, we would be interested in any statistics for the last five years regarding:
 - a) The number of complaints of physical, sexual violence or maltreatment against child domestic workers received by the police or other law enforcement officials;
 - b) The number of investigations conducted by the police into alleged physical, psychological or sexual violence against child domestic workers and the outcome of these investigations;
 - c) The number of employers prosecuted for alleged physical, psychological or sexual violence against child domestic workers, the number of

convictions, and the sentences imposed (please provide relevant figures over the past 5-10 years, if possible).

- 6) Information on whether it is possible under the current criminal and/or labor code to prosecute or impose penalties on intermediaries who arrange domestic work employment for girls under age 15. If so, whether penalties or prosecutions have ever been pursued.
- 7) Information regarding any special training that labor inspectors, police, and judges receive specifically on handling cases of child domestic workers.
- 8) Current rates of completion of primary grade 6 for both boys and girls, compared to 2005. Current rates of completion of grade 6 for children in rural vs urban areas, compared to 2005.
- 9) Current status of the TAYSSIR program, including the number of beneficiaries (including number of families and number of individual children), current level of monetary stipends per grade, overall budget, and plans (if any) for continuation and/or expansion of the program.
- 10) Information regarding relevant programs designed to encourage continued schooling for girls aged 12 to 15 who may have finished grade 6 but still be pressured to work.
- 11) Information regarding the INQAD program and its outcomes.
- 12) Information regarding plans, if any, by the government, including the Ministry of Social Development, to carry out new surveys regarding the number of child domestic workers, either in Casablanca or in Morocco generally.
- 13) Information regarding the number and location of Child Protection Units (UPEs) that are currently operational, the number of children who received services through the units during the past year, the number of those children who were child domestic workers, and the services they received.
- 14) Information regarding the second phase of the National Plan of Action for Children (2006-2015) and specifically, elements that address child domestic labor.
- 15) Details regarding any existing or planned complaints/reporting mechanism for children suffering abuse, information about the number of cases reported each year (including those by children and those by others), and the number of cases related to child domestic workers.

- 16) Information regarding mechanisms to coordinate interministerial efforts to prevent child domestic labor, and to provide rehabilitation and reintegration for child domestic workers who have been employed illegally and/or subjected to physical, psychological or sexual violence.
- 17) Budgetary allocations for NGOs or other partners to prevent child domestic labor or provide services to child domestic workers who have been employed illegally and/or subjected to physical, psychological or sexual violence. Please provide figures for the past 3 years and anticipated allocation for the next fiscal year, if possible.
- 18) Any additional information pertinent to the government of Morocco's efforts to prevent child domestic labor and to identify, remove, and provide rehabilitation and redress to child domestic workers who have been employed illegally and/or subjected to physical, psychological or sexual violence.

Thank you very much for your cooperation. While we prefer to receive materials in English and French, you should not hesitate to send material in Arabic if that is the only language available.

I look forward to your responses and hope that you will not hesitate to contact me if any of the information requests above are unclear.

I look forward to your reply.

Sincerely yours,



Jo Becker
Advocacy Director
Children's Rights Division

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Appendix II

ROYAUME DU MAROC
Le Chef du Gouvernement
Délégation Interministérielle
aux Droits de l'Homme
Le Délégué

المملكة المغربية
رئيس الحكومة
المنذوية الوزارية المكلفة بحقوق الإنسان
المنذوب

الرباط في 15 يونيو 2012

عدد 20121974

إلى السيدة جو بيكير
-مديرة الترافع بمنظمة هيومن رايتس ووتش-

الموضوع: مبادرات الحكومة المغربية في مجال محاربة تشغيل الأطفال.

المرجع: رسالتكم بتاريخ 15 ماي 2012.

تبعاً لرسالتكم المشار إليها في المرجع أعلاه، والتي تطلبون من خلالها تزويدكم بمجموعة من المعطيات والمعلومات المتعلقة بحماية الطفولة بشكل عام وتشغيل الأطفال بشكل خاص، يشرفني أن أوافيكم، رفقته، ببطاقة حول المبادرات التشريعية والبرامج التي نفذتها الحكومة المغربية من أجل الحد من ظاهرة تشغيل الأطفال وتشجيع التمدريس وحماية الأطفال العاملين.

وتفضلوا بقبول فائق التقدير والاحترام

المندوب الوزاري لحقوق الإنسان
المندوب الهيبية



ملتقى شارع المهدي بن بركة وشارع النخيل، ساحة باسيو، عمارة رقم 1، الطابق الخامس، حي الرياض، الرباط - المغرب
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**Suivi du Rapport sur le Travail des Enfants au Maroc, élaboré par
Human Right Watch en 2005**

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Eléments de réponse aux observations Mme Joe BECKER, Directrice du
Plaidoyer à HRW suite à sa visite au Maroc du**

I- Mesures et dispositions dissuasives pour réduire le travail des enfants de moins de 15 ans et mise en œuvre de la réglementation du travail en la matière.

a- Projet de loi spéciale sur les conditions de travail et d'emploi des travailleurs domestiques:

Après avoir été approuvé par le Conseil du Gouvernement le 12 octobre 2011 et soumis au parlement le 27 octobre de la même année, le projet de loi spéciale sur les conditions de travail et d'emploi des travailleurs domestiques, dont la préparation par le Gouvernement a débuté en 2006 est en cours d'examen par celui-ci, qui a décidé en Mars 2012 de le réexaminer (Ci-joint).

b- Interdiction du travail des enfants et contrôle de leurs conditions de travail :

Le travail des enfants de moins de 15 ans est interdit en vertu de l'article 143 du Code du Travail, sous peine d'une sanction pécuniaire allant de 25.000 à 30.000 Dirhams, et en cas de récidive, l'amende est portée au double, en plus d'un emprisonnement allant de 6 jours à 3 mois ou de l'une de ces sanctions. Cette même sanction est prévue dans le projet sur le travail domestique.

Les inspecteurs du travail assurent la mise en œuvre des dispositions législatives et réglementaires régissant le travail des enfants. Une cellule centrale spécialisée a été aussi mise en place pour veiller au suivi de la stratégie sectorielle en la matière, et des points focaux ont été désignés au niveau préfectoral en vue d'assurer le suivi du dossier de la lutte contre le travail des enfants au niveau des délégations de l'emploi à l'échelle nationale.

Les données statistiques relatives à l'intervention des inspecteurs du travail en matière de lutte contre le travail des enfants:

- ✓ En 2011, 383 visites d'inspection ont été effectuées auprès des entreprises, lors desquelles 1234 observations, 63 mises en demeure et 9 délits ont été enregistrés, contre 515 visites en 2010 lors desquelles 1869 observations, 167 mises en demeure et 45 contraventions et délits ont été enregistrés. 4 procès verbaux ont été dressés en 2011 contre un seul en 2010;

- ✓ Le nombre d'enfants au travail, âgés de moins de 15 ans, repérés lors des dites visites est de 119 enfants en 2011, contre 221 en 2010. Tandis que le nombre d'enfants au travail de 15 et 18 ans, est de 397 contre 462 en 2010;
- ✓ Les activités économiques qui emploient les enfants de moins de 15 ans sont principalement le commerce et la réparation des voitures (40%), l'industrie du bois (23%), l'industrie minière (15%), l'agriculture (5%) et le commerce de gros (5%) ;
- ✓ Les activités économiques qui emploient les enfants de 15 à 18 ans sont essentiellement le secteur du commerce et la réparation des voitures (31%), l'industrie du bois (19%), l'industrie minière (14%), le commerce de détail (11%) et la confection (8%).

c- Contrôle des conditions de travail des travailleurs domestiques:

Il est à préciser que le projet de loi relative aux travailleurs domestiques ne permet pas aux inspecteurs du travail de contrôler les conditions de travail des travailleurs domestiques, et en cas de mauvais traitements ou d'agression corporelle, il est fait recours au droit pénal. Ce projet de loi permet aux inspecteurs du travail de recevoir les réclamations présentées par les concernés sur les conditions de travail et d'en dresser des procès verbaux.

Pour ce qui est de l'intermédiation, ledit projet de loi prévoit une amende 25.000 à 30.000 dirhams, pour les personnes physiques qui pratiquent l'intermédiation dans l'emploi des travailleurs domestiques.

d- Mesures prises sur le plan judiciaire :

Plusieurs mesures ont été entamées à ce niveau :

- Introduction d'une branche réservée à la traite des personnes dans le projet de révision du code pénal qui est en cours d'examen;
- Adoption d'un plan d'action pour la prise en charge judiciaire des femmes et des enfants victimes de violence et ce quelque soit leur catégorie ;
- Mise en place de cellules judiciaires de prise en charge de ces femmes et enfants auprès de l'ensemble des tribunaux du Royaume, en vue de promouvoir l'accès à la protection judiciaire et interdire le mauvais traitement et la violence que les enfants risquent de subir, et assurer la proximité du service judiciaire aux citoyens ;
- Préparation d'un guide pratique des normes types de prise en charge des femmes et enfants qui tient compte des normes internationales en la matière ;
- Préparation de dépliants d'information sur les droits de l'enfant et les services fournis par les tribunaux ;
- Mise en place de commissions régionales et locales dont la coordination est assurée par le Procureur Général, afin de renforcer la communication et la coopération entre l'institution judiciaire et les autres partenaires notamment les départements gouvernementaux et les ONG oeuvrant dans le domaine de la protection des enfants victimes de violences et de mauvais traitements. Ces commissions se réunissent d'une manière permanente pour discuter et surmonter toutes les difficultés rencontrées par la protection de l'enfant aux niveaux régional et local, et en coordination permanente avec la cellule centrale de prise en charge des femmes et enfants du Ministère de la Justice et des Libertés.



Données statistiques relatives aux procès de violence ou mauvais traitement contre les enfants 2011:

Au cours de l'année 2011, 7397 procès de violence à l'égard d'enfants ont été enregistrés, dont les violences commises par l'employeur, 16 personnes ont été poursuivies à cet effet.

Années	Nombre de personnes poursuivies
2007	240
2008	101
2009	24
2010	107
2011	16
Total	488

II- Mesures et dispositions relatives à la promotion de la scolarisation

La promotion de la scolarisation constitue un axe majeur dans la politique de lutte contre le travail des enfants. Aussi, les efforts en matière de lutte contre l'abandon scolaire et les actions qui s'inscrivent dans le cadre de la prévention du travail des enfants par l'offre d'alternatives éducatives et notamment l'offre d'une 2nde chance d'éducation. A cet égard, une nette évolution des indicateurs de la généralisation de la scolarisation a été enregistrée.

1- Evolution de la généralisation de la scolarisation et du taux d'achèvement

Le taux net de scolarisation est passé de 90.4% en 2007/2008 à 96.4% en 2010/2011, tandis que le taux d'abandon au primaire a connu une baisse significative en passant de 5.4% à 3.1% et de 6.0% à 3.8% pour les filles. Cette amélioration peut être expliquée par la conjugaison de plusieurs actions aussi bien au niveau de l'infrastructure scolaire, qu'au niveau des actions d'appui social et de soutien éducatif.



Evolution du taux net de scolarisation au niveau du primaire

Indicateur	2007/2008	2008/2009	2009/2010	2010/2011
Taux Net de scolarisation	90,4%	90,5%	93,9%	96,4%
Indice de parité: rapport F/G	95,56%	96,85%	97,5%	97,95%
Taux de redoublement	12,6%	12,3%	12,0%	9,3%
Ecart F/G	70,07%	69,44%	70%	65,7%
Taux d'achèvement	72,5%	75,8%	82,5%	86,5%
Ecart F/G	104,2%	101,5%	103%	101,1%
Taux d'abandon (total)	5,4%	4,6%	3,3%	3,1%
Taux d'abandon (garçons)	4,8%	4,1%	2,8%	2,4%
Taux d'abandon (filles)	6,0%	5,2%	3,9%	3,8%

2- L'Appui social : programme «Tayssir»

- Objectif du programme

«Tayssir» est un programme par lequel le Gouvernement accorde une aide financière aux familles pauvres, à condition que celles-ci s'engagent à scolariser leurs enfants. Le but de ce programme étant d'agir sur l'abandon scolaire en neutralisant certains des facteurs qui réduisent la demande pour l'éducation, tels que les coûts de scolarisation.

- Mécanisme de transfert des bourses. Ce mécanisme est défini comme suit

- Versement des bourses à la totalité des enfants d'une même école primaire, sous réserve de respect des conditions d'assiduité définies (moins de 4 absences par mois).
- Les montants des bourses se présentent comme suit:
 - 1^{ère} et 2^{ème} année primaire: 60 dirhams par mois ;
 - 3^{ème} et 4^{ème} année primaire : 80 dirhams par mois ;
 - 5^{ème} et 6^{ème} année primaire: 100 dirhams par mois ;
 - Collégial : 140 dirhams par mois (à partir de 2011).
- Attribution des bourses 10 mois par an et les transferts monétaires tous les deux mois.
- Deux modalités de paiement: guichet fixe (en cas de proximité de l'agence de Poste Maroc au douar) et guichet mobile dans le cas contraire (avec paiement au douar);
- Versement des bourses à un parent désigné par le programme, soit les pères, soit les mères, avec uniformité du bénéficiaire pour tous les ménages dans chaque école ;
- Les bénéficiaires du programme sont des ménages, identifiés par un numéro «Tayssir» et la carte d'indenté nationale du bénéficiaire. Les enfants des ménages doivent être scolarisés au primaire et âgés de 6 à 15 ans. Cette année, cette bourse profitera aussi aux élèves de la 1^{ère} année du collégial ayant moins de 15 ans.

- Evolution du projet

Une phase «pilote» étalée sur deux ans 2008-2009 a été lancée en vue de mesurer l'impact des transferts monétaires conditionnels sur la rétention des élèves à l'école, le niveau d'acquisition des élèves et le niveau de vie des ménages.

Une phase d'extension a été lancée sur la base de l'étude d'impact puis une phase d'extension cyclique pour pouvoir suivre la cohorte et pérenniser l'impact de ces transferts monétaires en matière de rétention des élèves.

- **Réalisations du projet Tayssir**

- Le nombre des bénéficiaires du programme est passé de **47 000** familles et **88 000** élèves en 2008-2009 à **406 000** familles et **690 000** élèves en 2011-2012.
- Ce programme a permis l'amélioration du taux d'inscription de **10%**, et du ratio de parité (égalité d'accès entre filles et garçons) de **3%**, une diminution de l'absentéisme de **60%**, une augmentation du retour des abandons de **245%** et une diminution du taux d'abandon durant l'année scolaire de **68%**.

3- Programmes alternatifs et mesures d'appui pour la rétention

En plus du programme « Tayssir », l'action du Ministère de l'Education Nationale et de ses partenaires a été focalisée sur l'enfant qui est au cœur du dispositif de soutien pour réussir sa scolarisation. Aussi, et afin de contourner les facteurs socio-économiques qui entravent l'accès équitable à la scolarisation des enfants défavorisés, des efforts pour le renforcement et la dynamisation des programmes d'appui social ont été déployés comme suit :

- La quasi-totalité des élèves du primaire obtiennent au début de l'année scolaire un cartable scolaire muni de fournitures et de manuels selon les niveaux de scolarité : Augmentation du nombre des bénéficiaires de l'initiative Royale « un million de cartables » pour toucher **4 079 808** élèves en 2011-2012 contre **1 273 846** élèves en 2008-2009 ;
- Le rôle des internats et des cantines scolaires pour offrir des conditions propices à la rétention des élèves étant primordial, un effort soutenu pour l'augmentation des effectifs et des crédits alloués a été consenti : Augmentation du nombre des bénéficiaires des internats scolaires qui est passé, entre 2008-2009 et 2011-2012, de **76 924** à **119 868** tous cycles confondus (soit un taux d'accroissement de **55%**) et augmentation du nombre des bénéficiaires des cantines scolaires, pour les cycles primaire et collégial de **32%** passant de **946 669** en 2008-2009 à **1 257 348** en 2011-2012;
- Ouverture des « Dar Ettalib » ou maisons d'accueil des élèves bénéficiant notamment aux filles en milieu rural pour réussir la transition inter-cycle primaire- collège : Augmentation du nombre des bénéficiaires des Dar Ettalib de **60 %** passant de **26 839** en 2008-2009 à **42 983** en 2011-2012.
- Un effort considérable en termes d'offre de transport scolaire aux établissements du monde rural pour pouvoir atténuer l'obstacle de l'éloignement des écoles et la dispersion des habitations. Le transport scolaire est fourni par le Ministère de l'éducation nationale et géré par la communauté à travers la collectivité locale et les associations locales.

	2008/2009	2010/2011	évolution
Cartables scolaires « initiative royale d'un million de cartables »	1.273.846	4.049.572	218%
Internat	76.924 élèves	92.061 élèves	20%
Cantines scolaires (primaire)	921.355	1.135.107	23.20%
Cantines scolaires (collégial)	25.314	42.556	63.46%
Dar Talib et Taliba	26.839	31.272	16.50%
Transport scolaire	2.200 établissements	30.995 établissements	1309%



4- Programmes alternatifs : L'Education Non Formelle (ENF)

L'Education Non Formelle est le résultat de la recherche d'alternatives éducatives face aux phénomènes de la non scolarisation et de déscolarisation. Lors du lancement du programme en 1997-1998, deux millions d'enfants de 8 à 16 ans n'étaient pas scolarisés et n'étaient pris en charge ni par le système scolaire formel, ni par le système d'alphabétisation des adultes.

Selon le Conseil Supérieur de l'Enseignement, 940.000 enfants sous obligation scolaire étaient toujours en dehors de l'école en 2009 en plus des 100.000 élèves du cycle fondamental touchés par l'abandon scolaire.

- public cible :

Une étude de catégorisation des besoins du public cible, réalisée en collaboration avec l'UNICEF, a permis de distinguer les catégories suivantes :

- ✓ Enfants en situation difficile (enfants de la rue, enfants des centres d'accueil);
- ✓ Enfants en situations de travail précoce (petites bonnes, artisanat, secteur informel);
- ✓ Enfants des zones rurales et des zones périurbaines non scolarisés ou déscolarisés.

- Articulation des programmes de lutte contre la non scolarisation

Pour répondre à la multiplicité des facteurs de non scolarisation aussi bien ceux liés à l'offre scolaire, que ceux d'ordre social ou des limites «naturelles ou objectives» de la généralisation de la scolarisation, l'ENF agit à 2 niveaux:

- ✓ En complémentarité de l'offre éducative obligatoire à travers l'école de la 2ème chance destinée aux enfants à la marge du système avec une organisation et une approche différentes basées sur la proximité, la flexibilité et l'adaptation;
- ✓ En amont pour attaquer la déscolarisation à la source, en contribuant à l'instauration de la veille éducative à travers des mécanismes de prévention, d'accompagnement, d'écoute et d'intermédiation.

- Evolution des réalisations quantitatives de l'ENF

1- Evolution des effectifs des bénéficiaires 2005/2011

Année	2005	2006	2007	2008	2009	2010	2011	Total
Inscrits	34950	34 294	36 518	32 419	33 177	38 198	46 119	255675
Dont filles	17 070	20 166	20 132	17 940	17 038	19 038	22 654	134038
Enfants en situation de travail	7 081	6200	5080	5420	4 089	5 070	4 855	37795
Petites bonnes	826	800	450	235	183	168	453	3115

2- Evolution du taux d'insertion sur la période 2005/2011

Année	2005	2006	2007	2008	2009	2010	2011	Total
Bénéficiaires école 2ème chance	34 950	34 294	36 518	32 419	33 177	38 198	46 119	255 675
Effectif des insérés	4 953	2 443	6 147	6 565	6 664	15 715	19 128	61 615
Taux d'insertion	14%	7%	17%	20%	20%	41%	41%	24%

Une nette amélioration du taux d'insertion a été observée durant cette période allant de 14% en 2005 à plus de 41% en 2011.

III- Programmes de protection des enfants travailleurs domestiques.

1- Plan national de l'enfance

Le Ministère de la Solidarité de la Femme, de la Famille et du Développement Social réalise actuellement une étude sur le travail des filles comme domestiques dans la ville de Casablanca. Cette étude permettra de fournir les données qualitatives et quantitatives permettant aux décideurs de faire face à ce phénomène. La première phase de cette étude se rapportant à la définition du cadre conceptuel a été réalisée.

Les données relatives aux Unités de protection de l'Enfance (UPE) et au nombre des enfants, travailleurs domestiques qui ont bénéficié de leurs services, se présentent comme suit :

- La création de 5 UPE dans les villes de Casablanca, Marrakech, Tanger, Meknès et Essaouira. Ces UPE offre aux bénéficiaires plusieurs services dont notamment, l'accueil, l'écoute, l'accompagnement social, la médiation, l'orientation, l'insertion et le suivi social ;
- Les données se rapportant à l'accueil et l'accompagnement des enfants victimes de violence et de mauvais traitement, pris en charge par les UPE pour l'année 2012, se présentent comme suit :

UPE/Ville	Nbre de cas	Filles	Garçons	% des filles	%Garçons
Marrakech	81	36	45	44%	46%
Casablanca	456	207	249	45%	55%
Tanger	115	47	68	41%	59%
Meknès	406	187	219	46 %	54%
Essaouira	130	61	69	47%	53%
Total	1188	538	650	45%	55 %

2- Données se rapportant à la deuxième phase du Plan National pour l'Enfance (2006-2015) et notamment les éléments afférent aux enfants travailleurs domestiques :

En tant que responsable de la coordination de la politique publique dans le domaine de l'enfance, le Ministère de la Solidarité, la Femme, la Famille et le Développement social est chargé de la mise en place d'un système de suivi et d'évaluation des programmes dans le cadre du plan national de l'enfance et de la soumission de rapports périodiques sur la mise en œuvre dudit plan national auprès de la commission ministérielle de l'enfant, présidée par le Chef du Gouvernement qui est composée de 17 départements ministériels concernés par plan national de l'enfance.

Dans ce cadre, le bilan d'évaluation à mi-parcours couvrant la période 2006-2010 et les perspectives de la deuxième phase 2011-2015 ont été présentés à l'occasion des travaux de de la 13ème conférence nationale des droits de l'enfant en date du 25 Mai 2011.

Suite aux résultats de cette évaluation le Ministère se penche actuellement sur la préparation de la deuxième phase du plan national, qui accordera un intérêt particulier aux enfants dans une situation difficile, notamment les petites filles travailleuses domestiques.

3- Mécanismes de coordination des efforts des ministères pour l'interdiction du travail des enfants dans les maisons et les mesures d'insertion

Plan d'action national 2006-2015: un Maroc digne de ses enfants

Le Maroc a adopté en 2006 le plan d'action national de l'enfance considéré comme le cadre de référence des politiques publiques dans le domaine de la promotion des droits de l'enfant, ce plan qui a accordé un intérêt particulier à la protection des enfants et particulièrement les petites filles domestiques, fixe 4 priorités:

- ✓ Promouvoir une vie meilleure garantissant la santé aux enfants ;
- ✓ Favoriser un enseignement de qualité ;
- ✓ Protection des enfants contre le mauvais traitement, l'abus et la violence ;
- ✓ La lutte contre le SIDA.

Commission ministérielle de l'enfant :

Composée de 17 départements ministériels, présidée par le Chef du Gouvernement, et chargée de l'orientation et la validation des rapports d'évaluation du plan d'action.

Commission technique de suivi :

Composée des représentants des ministères concernés par le plan d'action, elle veille sur la mise en œuvre du plan national.

Programme d'action de la synergie spatiale de protection de l'enfance :

Dans le cadre de la promotion de la protection de l'enfant, Le Ministère de la Solidarité, la Femme, la Famille et le Développement social a veillé à la mise en place d'un programme d'action de la synergie sectorielle de protection de l'enfance au niveau de la ville de Casablanca. Ce programme constitue une expérience pilote dans la perspective de sa généralisation aux villes de Marrakech, Agadir, Tanger, Salé et Oujda. Il est axé sur la mise en place:

- ✓ D'un centre d'organisation et de coordination des services sociaux destinés aux enfants ;
- ✓ D'un fonds d'appui aux initiatives locales ;
- ✓ D'un réseau de services de prise en charge des enfants victimes de violence ;
- ✓ D'un cadre de référence des compétences travaillant dans ce domaine ;
- ✓ D'un plan de formation au niveau local.

Le Ministère de la Solidarité, de la Femme, de la Famille et du développement Social appuie les initiatives des ONG qui œuvrent dans le domaine de la protection de l'enfance en leur consacrant un budget annuel pour soutenir leurs activités. Aussi, ce budget a passé de 7,1 millions de dirhams en 2009 à 17,4 millions de dirhams 2010 et a atteint 17,4 millions de dirhams en 2011.



Par ailleurs, et en vue de lutter contre le travail domestique des enfants plusieurs actions et initiatives ont été conduites, dont notamment:

- ✓ Organisation de deux campagnes nationales de sensibilisation et de lutte contre le travail des enfants en 2007 et en 2010;
- ✓ Organisation de sessions de formation pour le renforcement des capacités des acteurs locaux œuvrant dans le domaine de la protection des enfants et ce avec l'appui du programme BIT/IPEC «Programme International d'abolition du travail des enfants» et ce au cours de 2008 et 2009 ;
- ✓ Création par le MSFFDS, de deux services de secours sociale mobile dans les villes de Casablanca et de Marrakech ;
- ✓ Adoption, en novembre 2010, du décret se rapportant à la révision de la liste des travaux dangereux, interdits aux enfants de moins de 18 ans, portant le nombre de ces travaux de 10 à 30 ;
- ✓ Création de 75 unités de prise en charge intégrée des femmes et enfants victimes de violence dans les hôpitaux publics et les centres hospitaliers universitaires ;
- ✓ Création de cellules d'écoute et de médiation dans les écoles ;
- ✓ Création d'un service auprès de la Direction générale de la Sûreté Nationale, chargé de la lutte contre le crime électronique et les cellules de soutien psychologique aux enfants victimes de violence ;
- ✓ Création d'un fonds de solidarité familiale pour la protection des enfants du divorce et ce pour réduire le nombre d'enfants en situation difficile étant donné que la dislocation familiale constitue l'une des causes principales de l'expansion de ce phénomène ;
- ✓ Mise en conformité des institutions de prise en charge avec les dispositions de la loi 14.05, relative aux conditions de gestion et d'ouvertures des établissements de protection sociale ainsi que des décrets d'application visant l'amélioration de la qualité des services et l'encadrement et favoriser les conditions sanitaires dans ces centres.



مشروع قانون رقم 34.06 بتحديد شروط الشغل والتشغيل المتعلقة بالعمال المنزليين

يحجر التصريح في ثلاثة نفاثر مصادق على صحة إمضاءها، يسلم أحدهما للعمال المنزلي ويحتفظ صاحب البيت بواحد منها ويودع الثالث لدى مفتشية الشغل المختصة أو يرسل إليها برسالة مضمونة الوصول مع الإشعار بالتوصل.

المادة 4

يمكن تشغيل العمال المنزليين المغاربة أو الأجانب بواسطة وكالات التشغيل الفصوصية المحدثة طبقاً لأحكام الكتاب الرابع من القانون رقم 65.99 بمثابة مدونة الشغل حول الوساطة في الاستخدام وتشغيل الأجراء.

غير أنه تطبيقاً، إذا تعلق الأمر بعمال منزليين أجانب، أحكام الباب الخامس من الكتاب الرابع من القانون المذكور رقم 65.99. ويمنع على الأشخاص الذاتيين أن يقوموا، بصفة اعتيادية، بالتوسط في تشغيل عمال منزليين.

المادة 5

يجب على العامل المنزلي أن يقدم لصاحب البيت جميع الوثائق التي يطلبها، ولا سيما تلك المتعلقة باسمه وعنوانه وتاريخ ومكان ازدياده ويحالتها العائلية، ونسخاً من الشهادات المدرسية والمهنية التي يتوفر عليها، وعند الاقتضاء، نسخة مصادق عليها من البطاقة الوطنية للتعريف الإلكترونية أو بطاقة التعريف الوطنية.

يجب على العامل المنزلي أن يحيط صاحب البيت علماً بكل تغيير يطرأ على عنوانه أو حالته العائلية.

يمكن لصاحب البيت، قبل تشغيل العامل المنزلي، أن يخضعه وعلى نفقته لفحص طبي للتأكد من سلامته من أي مرض معد أو مزمن.

المادة 6

طبقاً لأحكام المادة 143 من القانون السالف الذكر رقم 65.99، يمنع تشغيل الأشخاص الذين تقل أعمارهم عن 15 سنة كعمال منزليين.

أما بالنسبة للأشخاص الذين تتراوح أعمارهم ما بين 15 و 18 سنة، فيجب أن يكونوا حاصلين على رخصة من أولياء أمرهم للاشتغال كعمال منزليين.

يمنع تشغيل العمال المنزليين في أشغال تشكل مخاطر بالغة عليهم، أو تفوق طاقتهم، أو قد يترتب عنها ما قد يخل بالآداب العامة. تحدد لائحة هذه الأشغال بنص تنظيمي.

الباب الأول

أحكام عامة

المادة الأولى

يراد بما يلي في مدلول هذا القانون :

العمال المنزلي : العامل الذي يقوم، بشكل مستمر، مقابل أجر، بإنجاز أشغال مرتبطة بالبيت.

لا يعتبر عاملاً منزلياً، العامل الذي يتم وضعه رهن إشارة صاحب بيت من قبل وكالة التشغيل المؤقت، وكذا البوابون في البنايات المعدة لسكنى الخاضعون لأحكام الظهير الشريف بمثابة قانون رقم 1.76.258 لصادر في 24 من شوال 1397 (8 أكتوبر 1977).

كما لا يعتبر عاملاً منزلياً حارس البيت المرتبط بعقد شغل مع إحدى شركات الحراسة الخاضع نشاطها لمقتضيات القانون رقم 27.06 لمتعلق بأعمال الحراسة ونقل الأموال.

صاحب البيت : كل شخص طبيعي يستأجر عمل عامل منزلي لإنجاز لأشغال المنصوص عليها في المادة 2 أنناه.

المادة 2

تشمل الأشغال المرتبطة بالبيت الأشغال التالية :

- التنظيف ؛

- الطبخ ؛

- تربية الأطفال أو العناية بفرد من أفراد البيت بسبب سنه أو عجزه، أو مرضه، أو كونه من ذوي الاحتياجات الخاصة ؛

- سيطرة السيارة لأغراض البيت ؛

- إنجاز أعمال البستنة ؛

- حراسة البيت.

يمكن، عند الاقتضاء، تغيير أو تميم هذه اللائحة بنص تنظيمي.

الباب الثاني

شروط تشغيل العمال المنزليين

المادة 3

يتم تشغيل العامل المنزلي بمقتضى تصريح يعده صاحب البيت وفق وذج يحدد بنص تنظيمي. ويوقع هذا التصريح من قبل صاحب البيت لعمال المنزلي، على أن تراعى، عند التوقيع، الشروط المتعلقة بالأهلية نصوص عليها في قانون الالتزامات والعقود.

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المادة 12

يستحق العامل المنزلي تعويضاً عند فصله، إذا قضى سنة من الشغل لدى نفس صاحب البيت.

يعادل مبلغ هذا التعويض، عن كل سنة، أو جزء من السنة من الشغل الفعلي، ما يلي :

- 96 ساعة من الأجرة، فيما يخص الخمس سنوات الأولى من الأقدمية ؛

- 144 ساعة من الأجرة، فيما يخص فترة الأقدمية المتراوحة بين السنة السادسة والعاشره ؛

- 192 ساعة من الأجرة، فيما يخص مدة الأقدمية المتراوحة بين السنة الحادية والخامسة عشرة ؛

- 240 ساعة من الأجرة، فيما يخص مدة الأقدمية التي تفوق السنة الخامسة عشرة.

الباب الخامس

المراقبة والعقوبات

المادة 13

يتلقى الأعوان المكلفون بتفتيش الشغل الشكايات التي يتقدم بها العامل المنزلي ضد صاحب البيت.

يستدعي مفتش الشغل الطرفين للتحقق من مدى تطبيق أحكام هذا القانون.

ويقوم بإجراء محاولات التصالح بينهما، وإذا تعذر عليه ذلك يحرر محضراً في الموضوع.

يمكن لمفتش الشغل أن يطلب من الطرفين مده بجميع الوثائق التي من شأنها أن تساعد على القيام بالمهمة المذكورة.

المادة 14

يعاقب بغرامة من 25.000 إلى 30.000 درهم :

- كل شخص استخدم عاملاً منزلياً إذا كان عمره يقل عن 15 سنة ؛

- كل شخص استخدم عاملاً منزلياً دون ترخيص من ولي أمره إذا كان عمره يتراوح ما بين 15 و 18 سنة ؛

- كل شخص ذاتي، يتوسط بصفة اعتيادية في تشغيل عمال منزليين ؛

- كل شخص لم يتقيد بأحكام المادة 3 أعلاه.

وفي حالة العود تضاعف الغرامة والحكم بحبس متراوح مكنه بـ شهر و 3 أشهر أو بإحدى مائتين العقوبتين فقط.

الباب الثالث

الراحة الأسبوعية والعطلة السنوية
وأيام الأعياد الوطنية والدينية وأيام العطل

المادة 7

يستفيد العامل المنزلي من راحة أسبوعية لا تقل عن 24 ساعة متصلة.

يمكن باتفاق الطرفين تجميع أيام الراحة الأسبوعية على أن تعطى خلال الشهرين المواليين لتاريخ وقفها.

المادة 8

يستفيد العامل المنزلي من عطلة سنوية مدفوعة الأجر إذا قضى ستة أشهر متصلة في خدمة صاحب البيت على ألا تقل مدتها عن يوم ونصف يوم عمل عن كل شهر.

يمكن تجزئة العطلة السنوية المؤدى عنها الأجر أو الجمع بين أجزاء من مددها على مدى سنتين متتاليتين، إذا تم ذلك باتفاق بين العامل المنزلي وصاحب البيت.

المادة 9

يستفيد العامل المنزلي من الراحة خلال أيام الأعياد الدينية والوطنية ويمكن باتفاق الطرفين تأجيل الاستفادة منها الى تاريخ لاحق.

المادة 10

يستفيد العامل المنزلي من رخص تغيب بسبب أحداث عائلية كما يلي :

- زواج العامل المنزلي : ثلاثة أيام ؛

- زواج أحد أبناء العامل المنزلي : يوم واحد ؛

- وفاة زوج العامل المنزلي أو أحد أبنائه أو أحد أصوله : يومان ؛

- وفاة أحد إخوة أو إحدى أخوات العامل المنزلي : يوم واحد ؛

- عملية جراحية لزوج العامل المنزلي أو أحد أبنائه : يوم واحد،

تؤدى الأجرة عن التغيبات المشار إليها أعلاه.

الباب الرابع

الأجرة

المادة 11

يحدد الأجر بتراضي الطرفين. ويدخل في احتسابه، بالإضافة إلى المبلغ النقدي، مكمالات أخرى مادية أو عينية.

غير أنه، يجب ألا يقل المبلغ النقدي المدفوع للعامل المنزلي عن 50% من الحد الأدنى للأجر المطبق في قطاعات الصناعة والتجارة والمهن الحرة.

يمكن للطرفين أو يتفقا على ألا يتم خصم عدد أيام تغيب العامل المنزلي من الأجرة.

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المادة 15 تغييراً لأحكام الفقرة الأولى من المادة 4 من القانون السالف الذكر رقم 65.99 محل تسمية «العمال المنزليين» محل تسمية «خدم البيوت». المادة 16 تدخل أحكام هذا القانون حيز التنفيذ بعد انصرام أجل سنة ابتداء من التاريخ الذي تنشر فيه بالجريدة الرسمية النصوص اللازمة لتطبيقه التام. يتعين على أصحاب البيوت الذين يشغلون في التاريخ المذكور، عمالاً منزليين، التقيد بأحكامه ابتداء من هذا التاريخ.	يعاقب بغرامة تتراوح ما بين 300 و 500 درهم : - كل عامل منزلي لم يقدم لصاحب البيت جميع الوثائق التي يطلبها، والمنصوص عليها في المادة 5 أعلاه ؛ - كل عامل منزلي لم يحط صاحب البيت علماً بكل تغيير يطرأ على عنوانه أو حالته العائلية ؛ - كل شخص استخدم عمالاً منزليين في أشغال تشكل مخاطر بالغة عليهم، أو تفوق طاقتهم، أو قد يترتب عنها ما قد يخل بالآداب العامة.
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LONELY SERVITUDE

Child Domestic Labor in Morocco

In Morocco, thousands of children – predominantly girls – work in private homes as domestic workers. Known as *petites bonnes*, they are often recruited from poor rural areas to work for families in the cities, cooking and preparing meals, washing dishes, doing laundry, washing floors and carpets, shopping for groceries, and caring for young children.

Despite Moroccan law prohibiting the employment of children under age 15, Human Rights Watch found that girls as young as eight work long hours for little pay as child domestic workers. Some work up to 12 hours a day, seven days a week, for as little as US\$11 per month. Some girls told Human Rights Watch that their employers beat and verbally abused them, denied them education, or refused them adequate food. Isolated in private homes and far from their families, many have no idea where to turn for help.

According to government statistics, Morocco has made significant progress in recent years in reducing overall rates of child labor and increasing the number of children who attend school. Rates of child domestic labor also appear to have declined. However, existing efforts are not sufficient to address the unique characteristics of child domestic labor. Labor inspectors lack authority to access private households in order to identify child domestic workers. Criminal prosecutions against employers responsible for physically abusing child domestic workers are rare, and fines almost never imposed on employers who hire under-age children for domestic work.

Lonely Servitude recommends that the Moroccan government strictly enforce laws prohibiting child domestic labor below the age of 15, expand public awareness campaigns about child domestic labor, and create an effective system to identify and remove child domestic workers who are illegally employed or subject to abuse.