

UNCLASSIFIED

Date Printed:
25 Jun 2002

DOC_NBR: 2002PRISTI00351

CHANNEL: n/a
HANDLING: n/a

Case Number: 200103020

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PTQ4445

DENIED IN FULL
B5

PAGE 01 PRISTI 00351 01 OF 08 010811Z
ACTION INL-00

INFO	LOG-00	NP-00	AID-00	AMAD-00	CA-01	CIAE-00	COME-00
	CTME-00	ITCE-00	ANHR-00	SRPP-00	DS-00	EB-00	EXME-00
	EUR-00	OIGO-00	FBIE-00	UTED-00	FBO-00	TEDE-00	INR-00
	IO-00	ITC-01	LAB-01	NSAE-00	OIC-02	OMB-01	OPIC-01
	IRM-00	SS-00	STR-00	TEST-00	TRSE-00	DSCC-00	PRM-00
	DRL-02	NFAT-00	SAS-00	/009W			

-----6DBAA6 010811Z /38

P 010808Z MAR 02
FM USOFFICE PRISTINA
TO SECSTATE WASHDC PRIORITY 8056
INFO NSC WASHDC
SECDEF WASHDC
DIA WASHDC

DEPT OF JUSTICE WASHDC

DEPT OF LABOR WASHDC

NATO EU COLLECTIVE

AMEMBASSY ZAGREB

AMEMBASSY SARAJEVO

AMEMBASSY SKOPJE

AMEMBASSY BERN

AMEMBASSY SOFIA

AMEMBASSY BUCHAREST

AMEMBASSY TIRANA

AMEMBASSY LJUBLJANA

USCINCEUR VAIHINGEN GE//ECJ2/POLAD//

USNMR SHAPE BE//INTAF//

JAC MOLESWORTH RAF MOLESWORTH UK

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UNITED STATES DEPARTMENT OF STATE

REVIEW AUTHORITY: APPEALS REVIEW PANEL

APPEAL ACTION: RELEASED IN FULL

DATE/CASE ID: 29 OCT 2004 200103020

PAGE 02 PRISTI 00351 01 OF 08 010811Z
CDR TASK FORCE FALCON//POLAD/G2//
USDOCO SOUTH NAPLES IT//INTAF//

UNCLAS SECTION 01 OF 08 PRISTINA 000351

SENSITIVE

DEPT FOR G/TIP

ALSO FOR DRL, INL, PRM AND EUR/SCE

NSC FOR SCHULTE AND PITTMAN

DEPT PASS USAID FOR EE/ECA AND EE/DGSR

Page - 1

UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: WILLIAM J. GEHRON
DATE/CASE ID: 27 NOV 2002 200103020

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CHANNEL: n/a

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Case Number: 200103020

USOSCE FOR ODLUM

E.O. 12958: N/A

TAGS: KCRM, PHUM, KWMN, ELAB, SMIG, ASEC, KFRD, PREF,
EAID, UNMIK, YI

SUBJECT: KOSOVO: SECOND ANNUAL ANTI-TRAFFICKING IN
PERSONS (TIP) REPORT

REF: A) STATE 12686 B) 01 PRISTINA 371

1. (U) ANTI-TRAFFICKING POINT OF CONTACT FOR U.S.
OFFICE PRISTINA THROUGH END JUNE 2002 IS:

JULIE WINN, POLITICAL OFFICER

PHONE: (381)(38)549-516, EXT. 3211

FAX: (381)(38)549-890

E-MAIL: WINNJB@STATE.GOV

2. COMMENT: KOSOVO WAS DETERMINED IN LAST YEAR'S TIP
REPORT TO FALL INTO THE TIER 3 CATEGORY, AS PART OF THE
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PAGE 03 PRISTI 00351 01 OF 08 010811Z
FEDERAL REPUBLIC OF YUGOSLAVIA. WHILE KOSOVO IS
GENERALLY TREATED AS PART OF THE FRY FOR OTHER REPORTING
PURPOSES (THE HUMAN RIGHTS REPORT, THE INTERNATIONAL
RELIGIOUS FREEDOM REPORT), THE TIP REPORT IS DIFFERENT
IN THAT IT IS SETTING THE STAGE FOR POTENTIAL PUNITIVE
ACTION (LOSS OF AID). USOP URGES KOSOVO BE ASSESSED
SEPARATELY FROM THE FRY, GIVEN ITS UNIQUE GOVERNMENTAL
STRUCTURE; IT IS ADMINISTERED BY THE UN AND HEAVILY
RELIANT ON INTERNATIONAL GOVERNMENTAL AND NON-
GOVERNMENTAL ORGANIZATIONS FOR PROVISION OF MANY
SERVICES (INCLUDING TO TRAFFICKING VICTIMS) MORE
TRADITIONALLY THE PURVIEW OF A GOVERNMENT.

3. (SBU) TEXT OF KOSOVO 2001 TIP REPORT FOLLOWS,
RESPONSES KEYED TO QUESTIONS ASKED IN REF A.

OVERVIEW (PARA 23 REF A)

A. AS A SOCIETY STILL DISRUPTED BY THE AFTER-EFFECTS OF
WAR, KOSOVO IS LARGELY A POINT OF DESTINATION FOR
TRAFFICKED WOMEN AND GIRLS. THERE IS SOME EVIDENCE THAT
KOSOVO IS ALSO A TRANSIT POINT. THE INTERNATIONAL
ORGANIZATION FOR MIGRATION (IOM) STATES THAT THERE ARE
FEW STATISTICS ON TRAFFICKED KOSOVAR WOMEN AND GIRLS

UNCLASSIFIED

Date Printed:

25 Jun 2002

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Case Number: 200103020

ELSEWHERE, BUT THERE HAVE BEEN SOME ANECDOTAL REPORTS. THERE IS SOME EVIDENCE OF INTERNAL TRAFFICKING OF WOMEN AND GIRLS, BUT THE SOCIAL STIGMA ATTACHED TO PROSTITUTION IS SUCH THAT KOSOVAR VICTIMS DO NOT COME FORWARD, AND DATA IS NOT EASILY AVAILABLE. THROUGH POLICE OPERATIONS AGAINST TRAFFICKING AND PROSTITUTION,
UNCLASSIFIED

PAGE 04 PRISTI 00351 01 OF 08 010811Z
BORDER POLICE ACTIVITIES, ROUTINE VEHICLE STOPS AND MILITARY OPERATIONS, DATING BACK TO EARLY 2000, THE NAMES OF 1,028 WOMEN AND GIRLS FROM OUTSIDE KOSOVO HAVE BEEN REGISTERED IN A DATABASE ESTABLISHED BY THE TRAFFICKING AND PROSTITUTION INVESTIGATION UNIT OF THE UN POLICE (TPIU). OF THESE, OVER 400 HAVE BEEN INTERVIEWED FOR VICTIM ASSISTANCE PURPOSES BY THE INTERNATIONAL ORGANIZATION FOR MIGRATION (IOM), AND OVER 270 HAVE RECEIVED SHELTER AND SUBSEQUENT REPATRIATION TO THEIR NATIVE COUNTRIES; THE REMAINDER REFUSED ASSISTANCE OR WERE INELIGIBLE. THE UN POLICE AND IOM ARE RELIABLE SOURCES OF INFORMATION ON TRAFFICKING. VICTIMS IDENTIFIED TO DATE ARE ALMOST EXCLUSIVELY WOMEN AND GIRLS TRAFFICKED FOR PURPOSES OF SEXUAL EXPLOITATION; THERE SEEMS TO BE NO PARTICULAR ETHNIC BIAS. IOM REPORTS THAT PERHAPS THREE PERCENT HAVE CLAIMED TO BE USED FOR OTHER FORMS OF UNPAID LABOR.

B. TRAFFICKING VICTIMS IN KOSOVO COME PRIMARILY FROM COUNTRIES OF THE FORMER SOVIET UNION AND EASTERN EUROPE, NOTABLY MOLDOVA, UKRAINE, BULGARIA AND ROMANIA, AND A FEW FROM KAZAKHSTAN, BELARUS AND ALBANIA.

UNCLASSIFIED

UNCLASSIFIED

PTQ4446

PAGE 01 PRISTI 00351 02 OF 08 010811Z
ACTION INL-00

INFO	LOG-00	NP-00	AID-00	AMAD-00	CA-01	CIAE-00	COME-00
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	EUR-00	OIGO-00	FBIE-00	UTED-00	FBO-00	TEDE-00	INR-00
	IO-00	ITC-01	LAB-01	NSAE-00	OIC-02	OMB-01	OPIC-01
	IRM-00	SS-00	STR-00	TEST-00	TRSE-00	DSCC-00	PRM-00
	DRL-02	NFAT-00	SAS-00	/009W			

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P 010808Z MAR 02
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UNCLASSIFIED

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Case Number: 200103020

TO SECSTATE WASHDC PRIORITY 8057
INFO NSC WASHDC
SECDEF WASHDC
DIA WASHDC
DEPT OF JUSTICE WASHDC
DEPT OF LABOR WASHDC
NATO EU COLLECTIVE
AMEMBASSY ZAGREB
AMEMBASSY SARAJEVO
AMEMBASSY SKOPJE
AMEMBASSY BERN
AMEMBASSY SOFIA
AMEMBASSY BUCHAREST
AMEMBASSY TIRANA
AMEMBASSY LJUBLJANA
USCINCEUR VAHINGEN GE//ECJ2/POLAD//
USNMR SHAPE BE//INTAF//
JAC MOLESWORTH RAF MOLESWORTH UK
UNCLASSIFIED

PAGE 02 PRISTI 00351 02 OF 08 010811Z
CDR TASK FORCE FALCON//POLAD/G2//
USDOCO SOUTH NAPLES IT//INTAF//

UNCLAS SECTION 02 OF 08 PRISTINA 000351

SENSITIVE

DEPT FOR G/TIP
ALSO FOR DRL, INL, PRM AND EUR/SCE
NSC FOR SCHULTE AND PITTMAN
DEPT PASS USAID FOR EE/ECA AND EE/DGSR
USOSCE FOR ODLUM

E.O. 12958: N/A
TAGS: KCRM, PHUM, KWMN, ELAB, SMIG, ASEC, KFRD, PREF,
EAID, UNMIK, YI
SUBJECT: KOSOVO: SECOND ANNUAL ANTI-TRAFFICKING IN
PERSONS (TIP) REPORT

C. NO, THERE HAVE BEEN NO SIGNIFICANT CHANGES IN THE
DIRECTION OR EXTENT OF TRAFFICKING.

D. BOTH IOM AND THE TPIU KEEP STATISTICS ON
TRAFFICKING. IOM ISSUES UPDATED QUARTERLY REPORTS. THE
TPIU HAS ISSUED ONE YEAR-END REPORT DATED DECEMBER 2001.
WE ARE NOT AWARE OF ADDITIONAL SURVEYS PLANNED OR
UNDERWAY.

UNCLASSIFIED

Date Printed:
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Case Number: 200103020

CHANNEL: n/a
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E. TRAFFICKED VICTIMS WORK IN KOSOVO'S SEX INDUSTRY,
PRIMARILY IN BROTHELS AND NIGHTCLUBS. THEY ARE SUBJECT

UNCLASSIFIED

PAGE 03 PRISTI 00351 02 OF 08 010811Z
TO THE SAME FORMS OF VIOLENCE (INCLUDING RAPE AND
ASSAULT) AND INTIMIDATION (INCLUDING CONFISCATION OF
DOCUMENTS OR PROVISION OF NO OR FALSE DOCUMENTS) AS ARE
COMMON ELSEWHERE.

F. REPORTS OF KOSOVAR WOMEN AND GIRLS TRAFFICKED
OUTSIDE KOSOVO ARE VERY RARE. FROM THE SPARSE EVIDENCE
OF INTERNAL TRAFFICKING, TARGET VICTIMS APPEAR TO BE
YOUNG (OFTEN MINOR) FEMALES WHO HAVE BEEN SUBJECT
ALREADY TO DOMESTIC ABUSE BY FAMILY MEMBERS AND/OR
SEXUAL ABUSE BY BOYFRIENDS. THESE GIRLS ARE REPORTEDLY
SOMETIMES SUBSEQUENTLY SOLD BY THEIR FAMILIES AND/OR
ABUSERS, OR, LACKING OTHER OPTIONS, DRIFT INTO SEMI-
VOLUNTARY PROSTITUTION AND ARE THEN VULNERABLE TO BEING
TRAFFICKED. THE CENTER FOR THE PROTECTION OF WOMEN AND
CHILDREN, ONE OF THE FEW LOCAL NGOS ACTIVE IN VICTIM
ASSISTANCE, SAY IT HAS HELPED OVER 50 KOSOVAR GIRLS
SINCE 1999 WHO HAD BEEN OR MAY HAVE BEEN INTERNALLY
TRAFFICKED. DESPITE THE RARE REPORTS OF KOSOVAR VICTIMS
OUTSIDE KOSOVO, THIS POPULATION IS CLEARLY VULNERABLE TO
FOREIGN TRAFFICKING AS WELL.

G. KOSOVO'S GOVERNMENTAL FUNCTIONS ARE PROVIDED BY THE
UN MISSION IN KOSOVO (UNMIK) UNDER THE OVERALL AUTHORITY
OF THE SPECIAL REPRESENTATIVE OF THE SECRETARY GENERAL
(SRSG), ACCORDING TO UN SECURITY COUNCIL RESOLUTION
1244. WHILE THERE ARE MANY ACTIVITIES AGAINST
TRAFFICKING BEING CARRIED OUT BY COMPONENT PARTS OF
UNMIK (SEE BELOW), THERE IS NO OVERALL MECHANISM OR TASK
FORCE TO MAKE AND COORDINATE THE IMPLEMENTATION OF
POLICY. UNMIK ISSUED REGULATION 2001/4 IN JANUARY 2001

UNCLASSIFIED

PAGE 04 PRISTI 00351 02 OF 08 010811Z
TO DEFINE TRAFFICKING, ESTABLISH CRIMINAL PENALTIES FOR
TRAFFICKING AND RELATED CRIMES, SET UP A FRAMEWORK FOR
PROSECUTION OF TRAFFICKING CRIMES, AND CREATE MECHANISMS
FOR VICTIM ASSISTANCE. HOWEVER, IT IS ONLY SINCE LATE
2001 THAT EFFORTS TO IMPLEMENT A GOVERNMENTAL (VERSUS
PRIVATE) VICTIM ASSISTANCE STRUCTURE HAVE BORNE FRUIT,
AND INVESTIGATION AND PROSECUTION OF TRAFFICKING HAVE
BEEN HAMPERED BY LACK OF A FULLY-FUNDED WITNESS

UNCLASSIFIED

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Case Number: 200103020

PROTECTION PROGRAM. THE UNMIK DEPARTMENT OF JUSTICE HAS NOW ESTABLISHED THE VICTIMS ADVOCACY AND ASSISTANCE UNIT (VAAU), WHICH WILL IMPLEMENT VICTIM ASSISTANCE MEASURES BOTH UNDER REGULATION 2001/4 AND UNDER WITNESS PROTECTION PLANS. THE TPIU, WITH A CENTRAL OFFICE AND FIVE REGIONAL OFFICES, NOW COMPRISES 23 UN POLICE OFFICERS, AND 12 KOSOVO POLICE SERVICE OFFICERS, AND IS CONSOLIDATED UNDER THE DIRECTION OF THE CENTRAL CRIMINAL INVESTIGATION UNIT (CCIU)) FOR BETTER COORDINATION PROVINCE-WIDE. THE ORGANIZATION FOR SECURITY AND COOPERATION IN EUROPE (OSCE), WHOSE MISSION IN KOSOVO (OMIK) FALLS UNDER THE UNMIK UMBRELLA, HAS BEEN ACTIVE IN TRAFFICKING VICTIM ASSISTANCE EFFORTS, PARTICULARLY IN INTERVIEWING VICTIMS AND REFERRING THEM FOR HELP, IN

UNCLASSIFIED

UNCLASSIFIED

PTQ4447

PAGE 01

PRISTI 00351 03 OF 08 010812Z

ACTION INL-00

INFO	LOG-00	NP-00	AID-00	AMAD-00	CA-01	CIAE-00	COME-00
	CTME-00	ITCE-00	ANHR-00	SRPP-00	DS-00	EB-00	EXME-00
	EUR-00	OIGO-00	FBIE-00	UTED-00	FBO-00	TEDE-00	INR-00
	IO-00	ITC-01	LAB-01	NSAE-00	OIC-02	OMB-01	OPIC-01
	IRM-00	SS-00	STR-00	TEST-00	TRSE-00	DSCC-00	PRM-00
	DRL-02	NFAT-00	SAS-00	/009W			

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P 010808Z MAR 02

FM USOFFICE PRISTINA

TO SECSTATE WASHDC PRIORITY 8058

INFO NSC WASHDC

SECDEF WASHDC

DIA WASHDC

DEPT OF JUSTICE WASHDC

DEPT OF LABOR WASHDC

NATO EU COLLECTIVE

AMEMBASSY ZAGREB

AMEMBASSY SARAJEVO

AMEMBASSY SKOPJE

AMEMBASSY BERN

AMEMBASSY SOFIA

AMEMBASSY BUCHAREST

AMEMBASSY TIRANA

AMEMBASSY LJUBLJANA

USCINCEUR VAHINGEN GE//ECJ2/POLAD//

USNMR SHAPE BE//INTAF//

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20

Case Number: 200103020

JAC MOLESWORTH RAF MOLESWORTH UK

UNCLASSIFIED

PAGE 02 PRISTI 00351 03 OF 08 010812Z

CDR TASK FORCE FALCON//POLAD/G2//

USDOCO SOUTH NAPLES IT//INTAF//

UNCLAS SECTION 03 OF 08 PRISTINA 000351

SENSITIVE

DEPT FOR G/TIP

ALSO FOR DRL, INL, PRM AND EUR/SCE

NSC FOR SCHULTE AND PITTMAN

DEPT PASS USAID FOR EE/ECA AND EE/DGSR

USOSCE FOR ODLUM

E.O. 12958: N/A

TAGS: KCRM, PHUM, KWMN, ELAB, SMIG, ASEC, KFRD, PREF,

EAID, UNMIK, YI

SUBJECT: KOSOVO: SECOND ANNUAL ANTI-TRAFFICKING IN
PERSONS (TIP) REPORT

MONITORING COURT PROCEEDINGS, AND IN CONTRIBUTING
EXPERTISE TO THE DRAFTING OF REGULATION 2001/4 AND OTHER
INSTRUMENTS, INCLUDING THE TERMS OF REFERENCE FOR THE
VAAU.

H. UNMIK AUTHORITIES DO NOT FACILITATE OR CONDONE
TRAFFICKING. POST IS UNAWARE OF ANY EVIDENCE THAT THERE
IS BRIBERY OR CORRUPTION OF CUSTOMS OFFICIALS, BORDER
GUARDS, LOCAL POLICE AND IMMIGRATION OFFICIALS IN
CONNECTION WITH TRAFFICKING. UN AND OSCE CIVILIANS AND
THE UN POLICE ARE BOUND BY A CODE OF CONDUCT THAT
PROHIBITS THEIR ENTERING (FOR ANY REASON OTHER THAN A
UNCLASSIFIED

PAGE 03 PRISTI 00351 03 OF 08 010812Z
SPECIFIC DUTY-RELATED NEED) ESTABLISHMENTS KNOWN TO
EMPLOY TRAFFICKING VICTIMS. UN POLICE THEMSELVES, IN A
FEW CASES, AND KOSOVO FORCE (KFOR) TROOPS HAVE BEEN
CAUGHT FREQUENTING PROSTITUTES SUBSEQUENTLY DISCOVERED
TO HAVE BEEN TRAFFICKED. TO DATE, THOSE CAUGHT HAVE
BEEN REPATRIATED; UN POLICE LEADERSHIP HAS, HOWEVER,
AGREED THAT THEY MAY HENCEFORTH BE ARRESTED, PENDING A
WAIVER OF IMMUNITY. IN AT LEAST ONE CASE, IN FEBRUARY
2002, THE TPIU INVESTIGATED THE CASE OF A MOLDOVAN
TRAFFICKING VICTIM SOLD TO A KOSOVO POLICE SERVICE (KPS)

UNCLASSIFIED

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20

Case Number: 200103020

OFFICER AND SUBSEQUENTLY USED IN PROSTITUTION AND OTHERWISE ABUSED. THE TPIU HAS ARRESTED THE KPS OFFICER AND HIS COHORTS AND HAS CHARGED THEM ALL UNDER 2001/4. IOM STATISTICS TEND TO EVIDENCE THAT THE MAJORITY OF CLIENTELE OF TRAFFICKED WOMEN AND GIRLS ARE ALBANIAN-KOSOVAR MEN.

I. LIMITATIONS ON UNMIK'S ABILITY TO ADDRESS THE PROBLEM TO DATE HAVE BEEN CENTERED ON A WEAK AND OVERBURDENED JUDICIAL SYSTEM, WHICH REMAINS A PROBLEM; AND INADEQUATE RESOURCES FOR THE VAST NUMBER OF COMPETING PRIORITIES IN REBUILDING THIS SHATTERED SOCIETY.

PREVENTION (PARA 24 REF A)

A. YES, UNMIK ACKNOWLEDGES THAT TRAFFICKING IS A PROBLEM IN KOSOVO.

UNCLASSIFIED

PAGE 04 PRISTI 00351 03 OF 08 010812Z

B. THE UNMIK DEPARTMENT OF JUSTICE, THE OSCE MISSION IN KOSOVO, AND THE UN INTERNATIONAL POLICE, ARE ALL ELEMENTS OF THE GOVERNMENT INVOLVED IN ANTI-TRAFFICKING EFFORTS.

C. THERE HAVE BEEN INFORMATION AND EDUCATION CAMPAIGNS, BUT NOT/NOT CARRIED OUT BY THE GOVERNMENT. THE INTERNATIONAL ORGANIZATION FOR MIGRATION (IOM) HAS CARRIED OUT SEVERAL CAMPAIGNS AIMED AT PREVENTING TRAFFICKING. THESE INCLUDE POSTER AND FLYER CAMPAIGNS AIMED AT CLIENTELE ("YOU PAY FOR A NIGHT, SHE PAYS WITH HER LIFE"), AND AT KOSOVAR YOUTH AND WOMEN LOOKING TO TRAVEL ABROAD FOR WORK OR STUDY ("THE PEOPLE OF KOSOVO ARE THE PEOPLE OF EUROPE"), OR TO SEEK WORK IN KOSOVO ("YOUNG WOMEN'S GUIDE TO WORKING ABROAD AND IN KOSOVO"). THE LATTER TWO CAMPAIGNS INCLUDED INFORMATION ON TRAVEL, VISAS, WORK PERMITS, CONTRACTS, ETC., AND THE YOUNG WOMEN'S GUIDE ALSO OFFERED A COUPON FOR A FREE BUSINESS SKILLS COURSE AT IOM. SOME 300 WOMEN HAVE TAKEN ADVANTAGE OF THIS OFFER, INCLUDING 170 MINORITY WOMEN. IOM HAS ALSO PRODUCED A RADIO PLAY ON TRAFFICKING, A SERIES OF RADIO CALL-IN SHOWS, AND A ROCK CONCERT. THE

UNCLASSIFIED

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UNCLASSIFIED

PTQ4449

PAGE 01 PRISTI 00351 04 OF 08 010812Z

ACTION INL-00

INFO	LOG-00	NP-00	AID-00	AMAD-00	CA-01	CIAE-00	COME-00
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	EUR-00	OIGO-00	FBIE-00	UTED-00	FBO-00	TEDE-00	INR-00
	IO-00	ITC-01	LAB-01	NSAE-00	OIC-02	OMB-01	OPIC-01
	IRM-00	SS-00	STR-00	TEST-00	TRSE-00	DSCC-00	PRM-00
	DRL-02	NFAT-00	SAS-00	/009W			

-----6DBABB 010812Z /38

P 010808Z MAR 02
FM USOFFICE PRISTINA
TO SECSTATE WASHDC PRIORITY 8059
INFO NSC WASHDC
SECDEF WASHDC
DIA WASHDC
DEPT OF JUSTICE WASHDC
DEPT OF LABOR WASHDC
NATO EU COLLECTIVE
AMEMBASSY ZAGREB
AMEMBASSY SARAJEVO
AMEMBASSY SKOPJE
AMEMBASSY BERN
AMEMBASSY SOFIA
AMEMBASSY BUCHAREST
AMEMBASSY TIRANA
AMEMBASSY LJUBLJANA
USCINCEUR VAIHINGEN GE//ECJ2/POLAD//
USNMR SHAPE BE//INTAF//
JAC MOLESWORTH RAF MOLESWORTH UK
UNCLASSIFIED

PAGE 02 PRISTI 00351 04 OF 08 010812Z
CDR TASK FORCE FALCON//POLAD/G2//
USDOCO SOUTH NAPLES IT//INTAF//

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EAID, UNMIK, YI

SUBJECT: KOSOVO: SECOND ANNUAL ANTI-TRAFFICKING IN
PERSONS (TIP) REPORT

MEDIA PRESENTATIONS HAVE BEEN PARTICULARLY EFFECTIVE IN
EDUCATING YOUTH AND WOMEN'S NGOS. IOM HAS NOW INITIATED
A FOUR-YEAR REGIONAL PREVENTION CAMPAIGN FINANCED BY
FINLAND THAT INCLUDES BOTH INFORMATION AND OUTREACH
THROUGH HOTLINES.

D. NO, THE GOVERNMENT DOES NOT SUPPORT OTHER PROGRAMS
TO PREVENT TRAFFICKING. TO DATE, TRAFFICKING OF
KOSOVARS ELSEWHERE HAS NOT BEEN A MAJOR PROBLEM,
ALTHOUGH THERE IS EVIDENCE OF INTERNAL TRAFFICKING.

E. YES, THE GOVERNMENT IS ABLE TO SUPPORT PREVENTION
UNCLASSIFIED

PAGE 03 PRISTI 00351 04 OF 08 010812Z
PROGRAMS. THUS FAR, THOSE GOVERNMENT ELEMENTS INVOLVED
IN TRAFFICKING HAVE FOCUSED ON OTHER ACTIVITIES. WITH
THE RECENT CREATION OF THE VAAU IN THE UNMIK DEPARTMENT
OF JUSTICE, THE GOVERNMENT MAY TAKE ON A MORE EDUCATIVE
FUNCTION, SINCE THAT IS PART OF THE VAAU MANDATE.

F. GOVERNMENT OFFICIALS, NGO'S AND OTHER RELEVANT
ORGANIZATIONS AND CIVIL SOCIETY HAVE A GOOD
RELATIONSHIP.

G. UNMIK AND KFOR BOTH EXTENSIVELY MONITOR KOSOVO'S
BORDERS AND BOUNDARIES (WITH SERBIA), BUT THESE ARE
POROUS, AND VULNERABLE TO UNAUTHORIZED CROSSING BY BOTH
PEOPLE AND GOODS. THE TPIU CARRIES OUT BIWEEKLY
TRAINING SESSIONS WITH THE BORDER POLICE ON TRAFFICKING
PATTERNS, PROFILES AND EVIDENCE, AND IS ON CALL TO THE
BORDER POLICE FOR ADVICE OR OPERATIONAL ASSISTANCE AS
NEEDED. THE TPIU ALSO MAINTAINS A DATABASE OF FOREIGN
WOMEN WHOM THE UN INTERNATIONAL POLICE OR THE KOSOVO
POLICE SERVICE HAVE INTERVIEWED OR QUESTIONED FOR ANY
REASON, NOT NECESSARILY LIMITED TO SUSPICION OF
TRAFFICKING. THIS DATABASE PERMITS THEM TO TRACE
PATTERNS, AS DOES A SECOND DATABASE OF MEN WHO ARE
SUSPECTED (BUT AGAINST WHOM THERE IS NOT FIRM EVIDENCE)
OF TRAFFICKING. BECAUSE OF KOSOVO'S UNIQUE GOVERNMENTAL
STATUS, EMIGRATION AND IMMIGRATION ARE NOT EASILY
TRACKED.

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H. IN 2000-2001, THERE WAS AN INTERAGENCY WORKING GROUP (IT WAS RESPONSIBLE, E.G., FOR THE DRAFTING OF REGULATION 2001/4) THAT MET ON A REGULAR BASIS, AND

UNCLASSIFIED

PAGE 04 PRISTI 00351 04 OF 08 010812Z
INCLUDED ELEMENTS OF THE GOVERNMENT (UNMIK, OSCE, TPIU) AS MEMBERS, IN ADDITION TO NON-GOVERNMENTAL ORGANIZATIONS LIKE IOM AND THE UNITED METHODIST COMMITTEE ON RELIEF (UMCOR). IN RECENT MONTHS, THERE HAVE BEEN FEWER MEETINGS OF THIS GROUP, BUT THE FOUR MOST ACTIVE AGENCIES IN THE GROUP (OSCE, TPIU, IOM AND UMCOR) CONTINUE TO MEET ON AN AD HOC BASIS.

I. THE GOVERNMENT HAS NOT TO DATE COORDINATED MUCH WITH NOR PARTICIPATED IN MULTINATIONAL OR INTERNATIONAL WORKING GROUPS. THE OSCE MISSION HAS SENT ITS GENDER ADVISER TO STABILITY PACT CONFERENCES AND MEETINGS ON TRAFFICKING; BOTH THE OSCE AND TPIU HAVE PROVIDED INPUT INTO VARIOUS STABILITY PACT STATISTICAL AND INFORMATIONAL DOCUMENTS; AND THE TPIU WILL PARTICIPATE FOR THE FIRST TIME IN A CONFERENCE IN EARLY MARCH SPONSORED BY THE SOUTHEASTERN EUROPEAN COORDINATION INITIATIVE (SECI).

J. NO, THE GOVERNMENT HAS NO NATIONAL PLAN OF ACTION.

K. THE VAAU WILL BE TASKED WITH ORGANIZING SOME ANTI-

UNCLASSIFIED

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PTQ4450

PAGE 01 PRISTI 00351 05 OF 08 010812Z
ACTION INL-00

INFO	LOG-00	NP-00	AID-00	AMAD-00	CA-01	CIAE-00	COME-00
	CTME-00	ITCE-00	ANHR-00	SRPP-00	DS-00	EB-00	EXME-00
	EUR-00	OIGO-00	FBIE-00	UTED-00	FBO-00	TEDE-00	INR-00
	IO-00	ITC-01	LAB-01	NSAE-00	OIC-02	OMB-01	OPIC-01
	IRM-00	SS-00	STR-00	TEST-00	TRSE-00	DSCC-00	PRM-00
	DRL-02	NFAT-00	SAS-00	/009W			

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P 010808Z MAR 02
FM USOFFICE PRISTINA
TO SECSTATE WASHDC PRIORITY 8060
INFO NSC WASHDC

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HANDLING: n/a

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Case Number: 200103020

SECDEF WASHDC
DIA WASHDC
DEPT OF JUSTICE WASHDC
DEPT OF LABOR WASHDC
NATO EU COLLECTIVE
AMEMBASSY ZAGREB
AMEMBASSY SARAJEVO
AMEMBASSY SKOPJE
AMEMBASSY BERN
AMEMBASSY SOFIA
AMEMBASSY BUCHAREST
AMEMBASSY TIRANA
AMEMBASSY LJUBLJANA
USCINCEUR VAHINGEN GE//ECJ2/POLAD//
USNMR SHAPE BE//INTAF//
JAC MOLESWORTH RAF MOLESWORTH UK

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PAGE 02 PRISTI 00351 05 OF 08 010812Z
CDR TASK FORCE FALCON//POLAD/G2//
USDOCO SOUTH NAPLES IT//INTAF//

UNCLAS SECTION 05 OF 08 PRISTINA 000351

SENSITIVE

DEPT FOR G/TIP
ALSO FOR DRL, INL, PRM AND EUR/SCE
NSC FOR SCHULTE AND PITTMAN
DEPT PASS USAID FOR EE/ECA AND EE/DGSR
USOSCE FOR ODLUM

E.O. 12958: N/A
TAGS: KCRM, PHUM, KWMN, ELAB, SMIG, ASEC, KFRD, PREF,
EAID, UNMIK, YI
SUBJECT: KOSOVO: SECOND ANNUAL ANTI-TRAFFICKING IN
PERSONS (TIP) REPORT

TRAFFICKING PROGRAMS.

INVESTIGATION AND PROSECUTION OF TRAFFICKERS (PARA 25
REF A

A. YES, UNMIK REGULATION 2001/4 PROHIBITS TRAFFICKING
IN PERSONS.

B. PENALTIES: FOR ENGAGING OR ATTEMPTING TO ENGAGE IN

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Date Printed:

25 Jun 2002

DOC_NBR: 2002PRISTI00351

Case Number: 200103020

CHANNEL: n/a

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TRAFFICKING, 2-12 YEARS, OR UP TO 15 IF THE VICTIM IS
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PAGE 03 PRISTI 00351 05 OF 08 010812Z
UNDER THE AGE OF 18. FOR ORGANIZING A GROUP TO ENGAGE
IN TRAFFICKING, 5-20 YEARS. FOR FACILITATING
TRAFFICKING THROUGH NEGLIGENCE, 6 MONTHS-5 YEARS.

C. FOR "SEXUAL INTERCOURSE THROUGH USE OF VIOLENCE,"
1-10 YEARS, FOR "COMPELLED SEXUAL INTERCOURSE WITHOUT
USE OF VIOLENCE," 6 MONTHS-5 YEARS, FOR SEXUAL
INTERCOURSE OF ANY KIND WITH A GIRL UNDER 14, 1-5 YEARS,
FOR ASSAULT LEADING TO GRAVE BODILY INJURY, 6 MONTHS-10
YEARS, DEPENDING ON SEVERITY. PENALTIES ARE THUS
SLIGHTLY MORE SEVERE UNDER THE TRAFFICKING REGULATION
AND CAN, OF COURSE, REACH PERPETRATORS NOT DIRECTLY
INVOLVED IN SEXUAL RELATIONS.

D. FROM REGULATION 2001/4'S ENTRY INTO FORCE IN JANUARY
2001 UNTIL OCTOBER 2001, THE OSCE'S LEGAL SYSTEMS
MONITORING SERVICE (LSMS) REGISTERED 21 TRAFFICKING
COURT CASES, IN WHICH TRIALS WERE COMPLETED IN 8 CASES,
AND SENTENCES RANGED FROM 5 MONTHS TO 6 YEARS. IN
JANUARY 2002, THERE WERE TWO MORE CONVICTIONS, FOR
SENTENCES OF 4 AND 2 1/2 YEARS. THE TPIU FILED
TRAFFICKING CHARGES IN 52 CASES DURING 2001; ALTHOUGH A
LACK OF CASE-TRACKING BETWEEN THE POLICE AND THE
JUDICIAL SYSTEM MEANS THEY CANNOT DETERMINE THE STATUS
OF THE CASES THEY FILED WITH ANY EASE, SOME WERE
PRESUMABLY DISMISSED.

E. TRAFFICKERS INTO KOSOVO ARE REPORTEDLY LINKED
PRIMARILY WITH ORGANIZED CRIME, RATHER THAN WITH
EMPLOYMENT AGENCIES OR MARRIAGE BROKERS. GOVERNMENT
OFFICIALS ARE NOT INVOLVED, ALTHOUGH THERE WAS A CASE IN
UNCLASSIFIED

PAGE 04 PRISTI 00351 05 OF 08 010812Z
FEBRUARY 2002 IN WHICH A KOSOVO POLICE SERVICE OFFICER
WAS ARRESTED FOR TRAFFICKING.

F. YES, UNMIK, THROUGH THE UN TRAFFICKING AND
PROSTITUTION INVESTIGATION UNIT (TPIU), ACTIVELY
INVESTIGATES CASES OF TRAFFICKING. THE TPIU CONSISTS OF
A CENTRAL OFFICE AND FIVE REGIONAL OFFICES, RECENTLY
REORGANIZED UNDER THE CENTRAL CRIMINAL INVESTIGATIONS
UNIT, WITH A TOTAL OF 23 INTERNATIONAL POLICE OFFICERS,
10 KOSOVO POLICE SERVICE (KPS) OFFICERS, AND 10 LANGUAGE

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Date Printed:

25 Jun 2002

DOC_NBR: 2002PRISTI00351

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Case Number: 200103020

ASSISTANTS. EACH OF THE REGIONAL OFFICES (AND IN THE NEAR FUTURE, THE CENTRAL OFFICE) HAS AT LEAST ONE ROMANIAN OR RUSSIAN-SPEAKING INTERNATIONAL POLICE OFFICER. THE TPIU INVESTIGATES SUSPECTED CASES OF TRAFFICKING, WORKS CLOSELY WITH BORDER POLICE (INCLUDING OFFERING BIWEEKLY TRAINING SESSIONS ON TRAFFICKING INVESTIGATION, PROFILING, ETC), AND PROVIDES SECURE TRANSPORTATION TO TRAFFICKING VICTIMS BOTH TO THE PRISTINA SHELTER AND TO AND FROM COURT APPEARANCES. TPIU MAINTAINS A DATABASE (WITH 1028 NAMES AS OF DECEMBER 31, 2001) OF FOREIGN WOMEN WHOM POLICE HAVE QUESTIONED AT SOME POINT. (E.G.: WHILE MANY OF THESE

UNCLASSIFIED

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PTQ4452

PAGE 01 PRISTI 00351 06 OF 08 010813Z
ACTION INL-00

INFO	LOG-00	NP-00	AID-00	AMAD-00	CA-01	CIAE-00	COME-00
	CTME-00	ITCE-00	ANHR-00	SRPP-00	DS-00	EB-00	EXME-00
	EUR-00	OIGO-00	FBIE-00	UTED-00	FBO-00	TEDE-00	INR-00
	IO-00	ITC-01	LAB-01	NSAE-00	OIC-02	OMB-01	OPIC-01
	IRM-00	SS-00	STR-00	TEST-00	TRSE-00	DSCC-00	PRM-00
	DRL-02	NFAT-00	SAS-00	/009W			

-----6DBAC6 010813Z /38

P 010808Z MAR 02
FM USOFFICE PRISTINA
TO SECSTATE WASHDC PRIORITY 8061
INFO NSC WASHDC
SECDEF WASHDC
DIA WASHDC
DEPT OF JUSTICE WASHDC
DEPT OF LABOR WASHDC
NATO EU COLLECTIVE
AMEMBASSY ZAGREB
AMEMBASSY SARAJEVO
AMEMBASSY SKOPJE
AMEMBASSY BERN
AMEMBASSY SOFIA
AMEMBASSY BUCHAREST
AMEMBASSY TIRANA
AMEMBASSY LJUBLJANA
USCINCEUR VAIHINGEN GE//ECJ2/POLAD//
USNMR SHAPE BE//INTAF//
JAC MOLESWORTH RAF MOLESWORTH UK

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Case Number: 200103020

PAGE 02 PRISTI 00351 06 OF 08 010813Z
CDR TASK FORCE FALCON//POLAD/G2//
USDOCO SOUTH NAPLES IT//INTAF//

UNCLAS SECTION 06 OF 08 PRISTINA 000351

SENSITIVE

DEPT FOR G/TIP
ALSO FOR DRL, INL, PRM AND EUR/SCE
NSC FOR SCHULTE AND PITTMAN
DEPT PASS USAID FOR EE/ECA AND EE/DGSR
USOSCE FOR ODLUM

E.O. 12958: N/A
TAGS: KCRM, PHUM, KWMN, ELAB, SMIG, ASEC, KFRD, PREF,
EAID, UNMIK, YI
SUBJECT: KOSOVO: SECOND ANNUAL ANTI-TRAFFICKING IN
PERSONS (TIP) REPORT

WOMEN ARE PICKED UP IN A BAR RAID OR OTHERWISE IDENTIFY
THEMSELVES AS VICTIMS, THERE ARE INSTANCES IN WHICH
POLICE COME IN CONTACT WITH A WOMAN -- PERHAPS THROUGH A
VEHICLE STOP OR WORKING AS A WAITRESS -- WHO INSISTS SHE
IS NOT TRAFFICKED, BUT WHO FITS THE PROFILE. IF THERE
IS NO REASONABLE BASIS TO DETAIN HER OR HER
COMPANIONS/EMPLOYERS, HER NAME IS NONETHELESS ENTERED SO
THAT IF SHE CROPS UP AGAIN, A PATTERN IS ESTABLISHED.
THE TPIU MAINTAINS A SIMILAR DATABASE OF POTENTIAL
TRAFFICKERS, ON WHOM THERE IS NOT CURRENTLY SUFFICIENT
EVIDENCE). TO DATE, HOWEVER, INVESTIGATIONS IN THIS, AS
IN OTHER CRIMINAL ENTERPRISES, HAVE FOCUSED MORE ON

UNCLASSIFIED

PAGE 03 PRISTI 00351 06 OF 08 010813Z
FOLLOWING LEADS DEVELOPED THROUGH INTERVIEWS AND
INFORMATION RECEIVED RATHER THAN BY ELECTRONIC
SURVEILLANCE OR OFFERS OF IMMUNITY. LEGISLATION
PERMITTING ELECTRONIC SURVEILLANCE IS STILL IN DRAFT;
WITNESS PROTECTION AND IMMUNITY REGULATIONS WERE ADOPTED
ONLY IN SEPTEMBER 2001. IOM AND OSCE CONTRIBUTE TO THE
INVESTIGATORY EFFORT BY INTERVIEWING EACH VICTIM AND
PROVIDING INTERVIEW RESULTS TO THE POLICE.

G. OSCE AND THE KOSOVO JUDICIAL INSTITUTE HAVE OFFERED
SEVERAL SEMINARS ON TRAFFICKING AND REGULATION 2001/4
FOR PROSECUTORS AND JUDGES. THE TPIU OFFERS BIWEEKLY

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Date Printed:

25 Jun 2002

DOC_NBR: 2002PRISTI00351

CHANNEL: n/a

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Case Number: 200103020

TRAINING FOR BORDER POLICE.

H. THERE HAS BEEN NO DIRECT UNMIK COOPERATION WITH OTHER GOVERNMENTS IN INVESTIGATION AND PROSECUTION OF TRAFFICKING CASES TO DATE, BUT UN POLICE CONTACTS REPORT THAT THEY WORK COOPERATIVELY WITH THEIR COUNTERPARTS IN NEIGHBORING COUNTRIES ON AN AS-NEEDED BASIS. IOM PURSUES A REGIONAL STRATEGY FOR BOTH ITS RETURN AND REINTEGRATION PROGRAM AND ITS INFORMATION CAMPAIGNS, AND REGULATION 2001/4, TO COMBAT TRAFFICKING, WAS DRAFTED TO BE CONSISTENT WITH EFFORTS AND LAWS OF OTHER STABILITY PACT COUNTRIES.

I. THE ISSUE OF EXTRADITION HAS NOT YET ARISEN TO OUR KNOWLEDGE IN A TRAFFICKING CASE.

J. NO, THERE IS NO EVIDENCE OF GOVERNMENT INVOLVEMENT IN OR TOLERANCE OF TRAFFICKING ON A LOCAL OR INSTITUTIONAL LEVEL.

UNCLASSIFIED

PAGE 04 PRISTI 00351 06 OF 08 010813Z

K. WE ARE AWARE ONLY OF THE CASE OF A KOSOVO POLICE SERVICE OFFICER ARRESTED IN FEBRUARY FOR TRAFFICKING IN WOMEN. THE CASE IS STILL UNDER INVESTIGATION. FOUR UN INTERNATIONAL POLICE HAVE BEEN REPATRIATED FOR PATRONIZING TRAFFICKING VICTIMS AS PROSTITUTES.

L. KOSOVO IS NOT A SOVEREIGN NATION AND THUS NOT PARTY TO ANY INTERNATIONAL INSTRUMENTS.

PROTECTION AND ASSISTANCE TO VICTIMS (PARA 26 REF A)

A. ALTHOUGH UNMIK DOES NOT PROVIDE ANY OFFICIAL RESIDENCY STATUS TO VICTIMS, REGULATION 2001/4 PROVIDES BOTH THAT THEY SHALL NOT BE SUBJECT TO DEPORTATION AND THAT REQUESTS FOR REFUGEE STATUS WILL BE EVALUATED AND RESIDENCY APPROVED IF APPROPRIATE. THOSE WHO DO NOT ACCEPT ASSISTANCE FROM IOM ARE GENERALLY RELEASED BY POLICE IF THIS IS A FIRST OFFENSE (FOR PROSTITUTION OR LACK OF DOCUMENTS). LOCAL JUDGES HAVE SOMETIMES ISSUED

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Case Number: 200103020

PAGE 01 PRISTI 00351 07 OF 08 010813Z
ACTION INL-00

INFO	LOG-00	NP-00	AID-00	AMAD-00	CA-01	CIAE-00	COME-00
	CTME-00	ITCE-00	ANHR-00	SRPP-00	DS-00	EB-00	EXME-00
	EUR-00	OIGO-00	FBIE-00	UTED-00	FBO-00	TEDE-00	INR-00
	IO-00	ITC-01	LAB-01	NSAE-00	OIC-02	OMB-01	OPIC-01
	IRM-00	SS-00	STR-00	TEST-00	TRSE-00	DSCC-00	PRM-00
	DRL-02	NFAT-00	SAS-00	/009W			

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P 010808Z MAR 02
FM USOFFICE PRISTINA
TO SECSTATE WASHDC PRIORITY 8062
INFO NSC WASHDC
SECDEF WASHDC
DIA WASHDC
DEPT OF JUSTICE WASHDC
DEPT OF LABOR WASHDC
NATO EU COLLECTIVE
AMEMBASSY ZAGREB
AMEMBASSY SARAJEVO
AMEMBASSY SKOPJE
AMEMBASSY BERN
AMEMBASSY SOFIA
AMEMBASSY BUCHAREST
AMEMBASSY TIRANA
AMEMBASSY LJUBLJANA
USCINCEUR VAIHINGEN GE//ECJ2/POLAD//
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JAC MOLESWORTH RAF MOLESWORTH UK

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PAGE 02 PRISTI 00351 07 OF 08 010813Z
CDR TASK FORCE FALCON//POLAD/G2//
USDOCO SOUTH NAPLES IT//INTAF//

UNCLAS SECTION 07 OF 08 PRISTINA 000351

SENSITIVE

DEPT FOR G/TIP
ALSO FOR DRL, INL, PRM AND EUR/SCE
NSC FOR SCHULTE AND PITTMAN
DEPT PASS USAID FOR EE/ECA AND EE/DGSR
USOSCE FOR ODLUM

E.O. 12958: N/A

TAGS: KCRM, PHUM, KWMN, ELAB, SMIG, ASEC, KFRD, PREF,

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CHANNEL: n/a
HANDLING: n/a

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Case Number: 200103020

EAID, UNMIK, YI

SUBJECT: KOSOVO: SECOND ANNUAL ANTI-TRAFFICKING IN
PERSONS (TIP) REPORT

DEPORTATION ORDERS AGAINST WOMEN CONVICTED OF PROSTITUTION OR FALSE/LACK OF DOCUMENTS, BUT UNMIK TAKES THE LEGAL POSITION THAT IT HAS NO AUTHORITY TO ENFORCE DEPORTATION ORDERS. THE TPIU OPENS EACH CASE WITH THE ASSUMPTION THAT THE SUBJECT IS A TRAFFICKING VICTIM, AND OTHER INTERNATIONAL AND LOCAL POLICE ARE BECOMING INCREASINGLY SENSITIZED TO THIS ISSUE. THE GOVERNMENT DOES NOT PROVIDE TEMPORARY SHELTER OR ACCESS TO SOCIAL SERVICES FOR FOREIGN TRAFFICKING VICTIMS, BUT OTHER AGENCIES DO. THE PRISTINA CAN LODGE UP TO 15 WOMEN AT ANY GIVEN TIME, AND IS USUALLY CLOSE TO CAPACITY; IT HAS ONLY EXCEEDED CAPACITY ON TWO OCCASIONS.

UNCLASSIFIED

PAGE 03

PRISTI 00351 07 OF 08 010813Z

B. NO, UNMIK DOES NOT PROVIDE SUCH FUNDING. TO DATE, SERVICE TO VICTIMS HAS BEEN ALMOST EXCLUSIVELY PROVIDED BY IOM THROUGH DONOR FUNDING BY UMCOR THROUGH PRIVATE FUNDING. SOME LOCAL NGOS HAVE ASSISTED TO SOME EXTENT ON AN AD HOC BASIS.

C. SOME WOMEN WHO WERE TRAFFICKED HAVE BEEN JAILED OR MADE THE SUBJECT OF DEPORTATION ORDERS BY LOCAL JUDGES. ACCORDING TO THE TPIU, WHEN A FOREIGN WOMAN IS PICKED UP IN A RAID, SHE IS ASSUMED TO BE A VICTIM. SHE IS INTERVIEWED IMMEDIATELY BY LOCAL OSCE HUMAN RIGHTS OFFICERS AND AS SOON AS POSSIBLE (WITHIN HOURS) BY IOM REPRESENTATIVES ACCOMPANIES BY AN INTERPRETER, AND IS OFFERED SHELTER AND REPATRIATION ASSISTANCE. IF SHE ACCEPTS, SHE IS TRANSFERRED TO THE PRISTINA SHELTER. IF SHE REFUSES, SHE IS GENERALLY RELEASED IF THIS IS A FIRST CONTACT. PROSTITUTES WHO ARE NOT TRAFFICKING VICTIMS ARE ALSO ALLOWED TO GO WITH A WARNING IF THIS IS THEIR FIRST CONTACT WITH THE POLICE. PROSTITUTION IS, HOWEVER, A MISDEMEANOR (SUBJECT TO 30 DAYS SENTENCE), AND LOCAL JUDGES HAVE SENTENCED WOMEN, INCLUDING THOSE WHO WERE TRAFFICKED BUT REFUSED REPATRIATION, TO JAIL. MOREOVER, JUDGES HAVE ISSUED DEPORTATION ORDERS AGAINST SOME WOMEN FOR LACK OF PROPER DOCUMENTATION. THESE WOMEN ARE THEN IN A VERY DIFFICULT POSITION, SINCE KOSOVO IS NOT A SOVEREIGN NATION, AND THE UN POLICE DO NOT HAVE AUTHORITY TO EXECUTE THE ORDERS. MOREOVER, IF THE DEPORTEE IS A TRAFFICKING VICTIM, SHE IS PRECLUDED

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Date Printed:

25 Jun 2002

DOC_NBR: 2002PRISTI00351

CHANNEL: n/a

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Case Number: 200103020

FROM IOM ASSISTANCE BY IOM'S OWN RULES AGAINST ASSISTING
THOSE SUBJECT TO DEPORTATION.

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PAGE 04

PRISTI 00351 07 OF 08 010813Z

D. VICTIMS ARE ENCOURAGED TO PROVIDE INFORMATION FOR CRIMINAL PROSECUTIONS, AND HAVE DONE SO IN SEVERAL CASES, WITH THE RESULT THAT SOME 10 CONVICTED TRAFFICKERS ARE NOW SERVING SENTENCES RANGING FROM 5 MONTHS TO 6 YEARS. THE UNMIK DEPARTMENT OF JUSTICES ESTABLISHED IN JANUARY 2002 A VICTIMS ADVOCACY AND ASSISTANCE UNIT (VAAU), WHOSE MANDATE INCLUDES PROVISION OF LEGAL COUNSEL AND ASSISTANCE TO TRAFFICKING VICTIMS, INCLUDING ASSISTANCE AND THE PROVISION OF INTERPRETERS IN LEGAL PROCEEDINGS. THE VAAU IS ALSO RESPONSIBLE FOR HIRING A TRAFFICKING VICTIMS ASSISTANCE COORDINATOR (CURRENTLY BEING RECRUITED) AND FOR MAKING OPERATIONAL THE VICTIMS COMPENSATION FUND ESTABLISHED BY REGULATION 2001/4. IN PRINCIPLE, VICTIMS MAY REMAINS IN KOSOVO AND OBTAIN EMPLOYMENT, BUT SAFETY CONCERNS, A LACK OF LOCAL LANGUAGE ABILITY, AND THE HIGH UNEMPLOYMENT HERE MAKE THAT OPTION UNATTRACTIVE FOR MOST.

E. WITNESS PROTECTION LEGISLATION WAS PROMULGATED BY UNMIK IN SEPTEMBER 2001. IN PRACTICE, THE AUTHORITIES ARE ONLY BEGINNING TO IMPLEMENT THIS LEGISLATION. THE

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PAGE 01

PRISTI 00351 08 OF 08 010813Z

ACTION INL-00

INFO	LOG-00	NP-00	AID-00	AMAD-00	CA-01	CIAE-00	COME-00
	CTME-00	ITCE-00	ANHR-00	SRPP-00	DS-00	EB-00	EXME-00
	EUR-00	OIGO-00	FBIE-00	UTED-00	FBO-00	TEDE-00	INR-00
	IO-00	ITC-01	LAB-01	NSAE-00	OIC-02	OMB-01	OPIC-01
	IRM-00	SS-00	STR-00	TEST-00	TRSE-00	DSCC-00	PRM-00
	DRL-02	NFAT-00	SAS-00	/009W			

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P 010808Z MAR 02

FM USOFFICE PRISTINA

TO SECSTATE WASHDC PRIORITY 8063

INFO NSC WASHDC

SECDEF WASHDC

DIA WASHDC

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Case Number: 200103020

DEPT OF JUSTICE WASHDC
DEPT OF LABOR WASHDC
NATO EU COLLECTIVE
AMEMBASSY ZAGREB
AMEMBASSY SARAJEVO
AMEMBASSY SKOPJE
AMEMBASSY BERN
AMEMBASSY SOFIA
AMEMBASSY BUCHAREST
AMEMBASSY TIRANA
AMEMBASSY LJUBLJANA
USCINCEUR VAHINGEN GE//ECJ2/POLAD//
USNMR SHAPE BE//INTAF//
JAC MOLESWORTH RAF MOLESWORTH UK
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PAGE 02 PRISTI 00351 08 OF 08 010813Z
CDR TASK FORCE FALCON//POLAD/G2//
USDOCO SOUTH NAPLES IT//INTAF//

UNCLAS SECTION 08 OF 08 PRISTINA 000351

SENSITIVE

DEPT FOR G/TIP
ALSO FOR DRL, INL, PRM AND EUR/SCE
NSC FOR SCHULTE AND PITTMAN
DEPT PASS USAID FOR EE/ECA AND EE/DGSR
USOSCE FOR ODLUM

E.O. 12958: N/A
TAGS: KCRM, PHUM, KWMN, ELAB, SMIG, ASEC, KFRD, PREF,
EAID, UNMIK, YI
SUBJECT: KOSOVO: SECOND ANNUAL ANTI-TRAFFICKING IN
PERSONS (TIP) REPORT

VAAU WILL WORK TO ENSURE TRAFFICKING VICTIMS ARE
INCLUDED IN ITS BENEFITS. VICTIMS CAN BE SHELTERED BY
UMCOR AND IOM DURING AN INTERIM PERIOD UNTIL THEY ARE
REPATRIATED.

F. THE OSCE, WITH U.S. DOJ ASSISTANCE, HELD A THREE-DAY
VICTIMS ADVOCACY AND ASSISTANCE CONFERENCE FOR SERVICE
PROVIDERS THROUGHOUT KOSOVO IN DECEMBER 2001. IN
FEBRUARY 2002, OSCE PUBLISHED, AGAIN WITH USDOJ FUNDING,
A VICTIMS ASSISTANCE MANUAL, NOW BEING DISTRIBUTED.
KOSOVO DOES NOT HAVE EMBASSIES OR CONSULATES IN OTHER
COUNTRIES.

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CHANNEL: n/a
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20

Case Number: 200103020

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PAGE 03 PRISTI 00351 08 OF 08 010813Z

G. THERE ARE VERY FEW CASES OF REPATRIATED KOSOVO NATIONALS. OSCE AND IOM WORKED TOGETHER WITH AUTHORITIES IN MACEDONIA TO ASSIST ONE YOUNG KOSOVAR GIRL TRAFFICKED THERE TO REPATRIATE. THE LOCAL NGO CENTER FOR THE PROTECTION OF WOMEN AND CHILDREN HAS ASSISTED YOUNG KOSOVAR WOMEN AND GIRLS WHO FIT THE PROFILE OF INTERNAL TRAFFICKING, BUT THE LOCAL STIGMA AND SECURITY CONCERNS ARE SUCH THAT THESE VICTIMS RARELY ADMIT TO THE CIRCUMSTANCES SURROUNDING THEIR BECOMING PROSTITUTES.

H. UMCOR (UNITED METHODIST COMMITTEE ON RELIEF) RUNS THE SHELTER FOR TRAFFICKING VICTIMS. THE CENTRE FOR THE PROTECTION OF WOMEN AND CHILDREN, A LOCAL NGO, ASSISTS IN AWARENESS EFFORTS, AND WORKS WITH LOCAL VICTIMS OF GENDER-BASED CRIME AND VIOLENCE, INCLUDING SUSPECTED CASES OF INTERNAL TRAFFICKING. WITH USAID FUNDING, SAVE THE CHILDREN HAS ISSUED A REQUEST FOR APPLICATIONS FOR NGOS TO WORK WITH LOCAL INSTITUTIONS, ORGANIZATIONS AND ACTORS TO ESTABLISH AN INDIGENOUS COALITION WITH THE CAPACITY TO CARRY OUT PREVENTION AND PROTECTION EFFORTS AFTER PROJECT DURATION AND TO LINK WITH REGIONAL ORGANIZATIONS AND NETWORKS. WITHIN THIS FRAMEWORK, FOCUS INTERVENTIONS ON OUTREACH AND AWARENESS FOR "AT RISK" GROUPS, PILOT ALTERNATIVES TO EXISTING VICTIM OPTIONS, AND ADVOCACY AND "WATCHDOG" ACTIVITIES BY NETWORK. (RESPONSES ARE DUE MARCH 15, AND APPROVED PROJECTS ARE EXPECTED TO BEGIN O/A MAY 2002.)

3. (U) BELGRADE MINIMIZE CONSIDERED.

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PAGE 04 PRISTI 00351 08 OF 08 010813Z

MENZIES

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