HIV AND AIDS PREVENTION AND CONTROL BILL, 2009

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SCHEDULE

Bill for an Act

ENTITLED

THE HIV AND AIDS PREVENTION AND CONTROL ACT, 2009

AN ACT to provide for the prevention and control of HIV and AIDS, protection, counselling, testing, care of persons infected with and affected by HIV and AIDS, rights and obligations of persons infected and affected and for other related matters.

BE IT ENACTED BY PARLIAMENT AS FOLLOWS:

PART 1 – PRELIMINARY

1. Commencement

This Act shall come into force on such date as the Minister may, by statutory instrument appoint.

, 2. Interpretation

In this Act, unless the context otherwise requires-

"(AIDS)" Acquired Immuno Deficiency Syndrome" means a condition characterised by a combination of signs and symptoms, resulting from suppression of the immune system caused by infection with the Human Immuno-deficiency Virus (HIV);

"Anonymous Testing" refers to an HIV testing procedure where by the individual being tested does not reveal his or her true identity whereby an identifying number or symbol is used to substitute for the name and allows the laboratory conducting the test and the person on whom the test is conducted to match the test result with the identifying number or symbol;

- "ART" means antiretroviral therapy
- "(ARVs)" means antiretroviral drugs used to boost the white blood cell count to fight the progress of HIV in the human body;
- "Biomedical research means"
- (a) the study of specific diseases and conditions (mental or physical), including detection, cause, prophylaxis, treatment and rehabilitation of persons;
- (b) the design of methods, drugs and devices used to diagnose, support and maintain the individual during and after treatment for specific diseases or conditions; or
- (c) the scientific investigation required to understand the underlying life processes which affect disease and human well-being, including such areas as cellular and molecular bases of diseases, genetics, immunology
- "Commission" means the Uganda AIDS Commission established by section 2 of the Uganda AIDS Commission Act;
- "counsellor" means a person who has undergone an HIV and AIDS counselling course approved by the Minister.
- "Court" means a Magistrates court
- "disclosure" means the act or process of making known something that was previously unknown, a revelation of facts;
- "discordance" means a situation where one of the partners in a sexual relationship is HIV positive and the other is HIV negative;
- "discrimination" means an act of alienation, refusal, isolation, maltreatment, disgrace, prejudice or restriction of rights towards another person because of the awareness or suspicion that such person is infected with HIV or has a close relationship with an HIV-infected or suspected HIV-infected person;
- "Essential and non essential drugs" shall be as determined by the Minister;
- "Health unit" includes a private hospital, clinic, nursing home, maternity centre or other specialised establishment as well as Government units of the same nature;

"HIV testing" means the application of medical professional techniques to determine the status of HIV infection in samples of blood or other fluid or tissue from a human body;

"Human Immunodeficiency Virus (HIV)" is the virus that causes immune deficiency syndrome in humans;

"informed consent" means consent given specifically to a proposed intervention, without any force, undue influence, fraud, threat, mistake or misrepresentation and obtained after disclosing to the person giving consent, adequate information including risks and benefits of and alternatives to the proposed intervention in a language and manner understood by the person;

"medical practitioner" means a person registered under the Medical and Dental Practitioners Act to practice medicine, surgery or dentistry;

- . "Minister" means the Minister responsible for Health;
- "Minor" means a person who is below the age of 12 years;
- "other qualified officer" includes an allied health professional registered under the Allied Health Professionals Act, nurse or midwife registered or enrolled under the Nurses and Midwives Act or any other person as the Minister may by statutory instrument prescribe;
- "Partner" means a spouse or a person with whom a person is having a sexual relationship;
- 'skin penetrative instruments' include any sharp object including razor blades, safety pins, syringes, tattooing equipment and surgical tools.

PART II - PREVENTION OF HIV

Prevention

3. Reasonable care to be taken to avoid transmission of HIV

(1) A person shall take reasonable steps and precaution to protect him or her self and others from HIV infection.

(2) A person shall use protective measures to protect him or herself and others from infection with HIV during sexual intercourse.

PART III - HIV AND AIDS COUNSELLING AND TESTING

Counselling

4. Pre-test and post-test HIV counselling

- (1) A health unit which carries out an HIV test shall in all cases provide pre-test and post-test counselling to a person undergoing an HIV test.
- (2) A health unit may where necessary and with the consent of the party require the attendance of any other person likely to be affected by the results of such test.

5. Counselling to be conducted by trained HIV counsellors

Counselling of any person under this Act shall only be conducted by qualified medical practitioners or persons who have completed an HIV counselling training programme approved by the Minister.

6. Nature of pre-test counselling

A counsellor shall give a person who has consented to be tested for HIV pre- test counselling which shall include-

- (a) information pertaining to the nature of HIV transmission;
- (b) the importance of having an HIV test;
- (c) an explanation of the informed consent form;
- (d) client-centred information tailored to the behaviour, circumstances and special needs of the person to be tested;
- (e) personalized risk assessment;
- (f) possible results and how to handle the situation to reduce transmission; and
- (g) such other relevant information as the counsellor may deem necessary.

7. Nature of post-test Counselling

- (1) A counsellor shall give post-test counselling to a person getting negative HIV test results which shall include-
- (a) the test results and the implication;
- (b) importance of further testing; and
- (c) continuing necessity of taking protective measures to avoid contracting HIV.
- (2) A counsellor shall immediately give counselling to a person getting a positive HIV test results which shall include-
- (a) test results and the implication;
- (b) the infectious nature of the virus and types of the disease and measures to prevent transmission;
- (c) referral to medical and social services;
- (d) the importance of notifying his or her partner;
- (e) the importance of notifying persons in close or continuous contact posing danger of infection;
- (f) continuing necessity of taking protective measures to avoid contracting other types of infection; and
- (g) such other information as the counsellor may deem necessary

8. Continuous counselling

A health unit shall, after the post-test counselling, offer continuous counselling sessions to a person whose test results are HIV positive to enable the person to effectively cope with the situation.

Testing

9. HIV testing services

- (1) A health unit providing common healthcare services, ante-natal care, family planning service or special or general treatment, may offer HIV testing services to persons.
- (2) The identity of a person tested under subsection (1) shall be maintained at the health unit and shall not be disclosed or released to any person except in accordance with the law and medical standards of disclosing or releasing personal medical information.
- (3) The performance of a test shall be carried out by a medical practitioner or other qualified officer.

10. Voluntary HIV Testing

A person may take a voluntary HIV test if he or she gives his or her informed consent.

11. Persons incapable of giving informed consent to HIV testing

- (1). A person incapable of giving informed consent under section 10 may be tested for HIV if his or her parent, guardian, caretaker or agent gives informed consent. (2). For purposes of subsection (1) a person is incapable of giving informed consent if he or she is:
- `(a) unconscious;
- (b) of unsound mind;
- (c) a minor;
- (d) suffering from any impairment rendering him or her incapable of giving his or her informed consent.
- . (3) The informed consent shall be in the form specified in form A of the Schedule to this Act.

12. Consent to test for HIV may be dispensed with

Consent to HIV test under section 10 and 11 may be dispensed with where;

(a) It is unreasonably withheld; or

(b) in an emergency due to grave medical or psychiatric condition and the medical practitioner reasonably believes that such a test is clinically necessary or desirable in the interest of that person.

13. HIV testing for purposes of criminal proceedings.

The following persons shall be subjected to HIV test for purposes of criminal investigation where-

- (a) a person is convicted of drug abuse or possession of hypodermic instrument associated with drug abuse;
- (b) a person is charged with a sexual offence;
- (c) a person is convicted of an offence involving prostitution;

14. Routine HIV testing.

The following persons shall be subjected to routine HIV test for purposes of prevention of HIV transmission-

- (a) the victim of a sexual offence;
- (b) a pregnant woman;
- (c) a partner of a pregnant woman;

15. HIV testing under a court order

Notwithstanding section 10 a person may be subjected to an HIV test under a court order.

16. Provision of appropriate treatment to HIV positive woman.

- (1) A pregnant woman who is tested and found to be HIV positive under section 14 shall be entitled to appropriate treatment, care and support, and routine medication to prevent transmission of HIV to the child.
 - (2) Appropriate treatment, care and support and routine medication shall be given to the partner of a pregnant woman.

(3) A child who is born to an HIV positive mother shall be given immediate appropriate treatment, care and support and routine medication.

17. Testing of the new born child exposed to HIV.

- (1) A child born of a mother who is HIV positive shall be tested for HIV as soon as it is medically practical.
- (2) A child who tests HIV positive under subsection (1) shall be given HIV treatment, care and support.

18. Efficiency to be ensured in testing

- (1) A health unit or medical practitioner involved in HIV testing shall take reasonable measures to ensure that the testing process is carried out efficiently in accordance with standards prescribed by the Minister.
- (2) A person who contravenes subsection (1) shall be liable to a civil wrong.
- (3) Notwithstanding subsection (2), a person may institute criminal proceedings.

19. Disclosure or release of HIV test results

- (1) The results of an HIV test shall be confidential and shall only be disclosed or released to the tested person.
- (2) Notwithstanding sub-section (1), the results of an HIV test may be disclosed or released to;
- (a) a parent or a guardian of a minor;
- (b) legal guardian of a person of unsound mind;
- (c) a person authorised by this Act or any other law;
- (d) any other person as may be authorised by a court.

(3) the parent or guardian of a minor who tests positive for HIV should inform the minor of their HIV positive status as soon as it is practical.

20. Confidentiality of test results and counselling information

- (1) A person in possession of information relating to the HIV status of any person shall observe confidentiality in the handling of that information.
- (2)A person who contravenes sub section (1) commits a civil wrong.

21. Exceptions to confidentiality

- '(1) Notwithstanding section 19 a person may disclose information concerning the result of an HIV test or related medical assessments of a person tested, under the following circumstances;—
- (a) with the written consent of that person, or his or her legal administrator or legal guardian;
- . (b) to a medical practitioner, nursing officer, paramedical staff who is directly involved in the treatment or counseling of that person, where the HIV status is clinically relevant;
- (d) upon an order of a court where the information is directly relevant to the proceedings before the court; or
- (e) if authorized by any other law.
- (f) any other person with whom an HIV infected person is in close or continuous contact including but not limited to a sexual partner, if the nature of contact, in the opinion of the medial practitioner, poses a clear and present danger of HIV transmission to that person; or
- (g) any person exposed to blood or body fluid of a person tested;
- (2) Nothing in this section shall prevent disclosure of statistical or other information that could reasonably be expected to lead to the identification of the person to whom it relates.

22. Person tested to be notified on disclosure

The medical practitioner or other qualified officer giving the results of an HIV test to any person shall, except in the case of other professionals involved in the treatment or care of the person tested, inform the person tested of the disclosure giving-

- (a) the nature and purpose of disclosure;
- (b) date of disclosure; and
- (c) the recipient of the information.

23. Partner notification

- (1) A medical practitioner or other qualified officer who carries out an HIV test may notify the sexual partner of the person tested where he or she reasonably believes that the HIV positive person poses a risk of HIV transmission to the partner and the person has been given reasonable opportunity to inform their partner(s) of their HIV positive status and has failed to do so.
- (2) Subject to subsection (1) before notifying the partner of the HIV positive person a medical practitioner or other qualified officer shall;-
 - (a) counsel the HIV positive person and his or her partner;
 - (b) inform the person in advance of the intended notification
 - (c) ensure that follow-up is provided to ensure support to those involved as necessary.

24. Organ, tissue, body fluid or part of the body to be identified with test results.

Any person donating any organ, tissue, body fluid or part of his or her body for the treatment of another person or insemination of sperm, shall be subjected to HIV testing.

25. Testing of donated blood

- (1) Donated blood shall as soon as reasonably practicable after donation, be subjected to an HIV test.
- (2) Blood tested under subsection (1) if found to contain HIV shall be disposed of in accordance with the prescribed guidelines on the disposal of medical waste as soon as is reasonably practicable after such result is obtained.
- (3) A person whose blood has been tested may be counselled and informed of the results as soon as possible.

26. Testing centres to maintain health standards

A health unit carrying out HIV testing shall maintain good health standards as may be prescribed by the Minister.

PART IV - STATE RESPONSIBILITY IN HIV CONTROL

27. State obligations

The government shall devise measures to;

- (a) ensure the right of access to equitable distribution of health facilities, goods and services including essential medicines on a non-discriminatory basis;
- (b) provide universal HIV treatment to all persons on a non discriminatory basis;
- (c) process, adopt and implement a national public health strategy and plan of action for HIV;
- (d) prevent and control HIV transmission;
- (e) take measures to develop and promote awareness rights and duties imposed on persons under this Act;
- take measures to develop and implement programmes in order to promote the rights of persons;

- (g) promote and ensure involvement of people living with HIV in participating in government programmes;
- (h) mainstream HIV programmes in all government sectors; and
- (i) Provide care and support to persons living with HIV.

PART IV - HIV AND AIDS RELATED HUMAN BIOMEDICAL RESEARCH

28. Requirements for research

- (1) The Minister in collaboration with the relevant institutions may institute trials on HIV and AIDS vaccines, medicines and other related bio-products within the country, provided that such trials shall not endanger the health of persons undergoing such trials.
- (2) Subject to subsection (1) research shall be carried out in conformity with requirements under the Uganda National Council for Science and Technology Act or any other written law for the time being in force.

29. Consent to research

- (1) A person shall not undertake HIV and AIDS related human biomedical research on another person or on any tissue or blood removed from such person except-
- (a) with the written informed consent of that other person; or
- (b) where that other person is a minor or any person incapable of giving consent, with the written informed consent of a parent or legal guardian of the child.
- (2) The person whose consent is sought to be obtained under subsection (1) shall be adequately informed of the aims, methods, anticipated benefits and the potential hazards and discomforts of the research.

(3) The person who is the subject of the research shall be provided with research incentives as far as ethical regulations are concerned.

30. Anonymous testing

- (1) Any person who submits to anonymous HIV testing shall not be required to provide a name, age, address or any other information that may potentially identify the same.
- (2) In the case of voluntary anonymous HIV testing an identifying symbol is substituted for the person's true name or identity.
- (3) The symbol enables the laboratory doing the test and the test person to match the test result with the said symbol.

PART - VI DISCRIMINATION ON GROUNDS OF HIV STATUS

. Discrimination in the workplace

- (1) Subject to subsection (2), a person shall not be-
 - (a) denied access to any employment for which he or she is qualified; or
 - (b) transferred, denied promotion or have his or her employment terminated, on the ground only of his or her actual, perceived or suspected HIV status.
- (2) Subsection (1) shall not apply in any case where an employer can prove,
 - (a) on application to the court that the requirements of the employment in question are not met;

that a person be in a particular state of health or medical or clinical condition.

(3) Every institution providing health care services and every institution where there is a significant risk of occupational exposure to HIV, shall provide free of costs:

- (a) International guidelines to all persons working or present in such institution who may be occupationally exposed to HIV, including the employees, interns and contract workers, with appropriate training for the use of such universal precautions; and
- (b) treatment given to people exposed to HIV, with appropriate counselling services.
- (4) Every institution referred to in sub section (2) shall provide HIV related treatment and compensation to persons working in such institution who are occupationally exposed to and acquire HIV.(4) Every institution referred to in this section, shall within sixty days of the commencement of this Act:
 - (a) Ensure that the universal precautions on post exposure prophylaxis protocols in accordance with the regulations are complied with in the institution and inform all persons in the institution of the details of availability of universal precautions and exposure prophylaxis in the institution and shall make special efforts to ensure that the lower cadre workers in such institutions are trained in using and can access universal precautions; and
 - (b) Where applicable, notify and widely disseminate a treatment and compensation policy in accordance with the regulations specifying the procedure for persons to claim treatment or compensation or both as provided in sub section (3) including the medical records, tests and incident reports required to make the claim.
- '(5) Notwithstanding anything contained in this Act a policy introduced by an employer shall not specify mandatory HIV testing including pre-employment testing as a requirement for claiming treatment or compensation.

- (6) Every health care provider and every other person who may be occupationally exposed or may occupationally transmit IIIV shall use universal precautions in accordance with the regulations in the course of their work.
- (6) Every health care provider and every institution providing health care services shall ensure basic cleanliness and hygiene and the implementation of infection control measures in accordance with the regulations and any other law for the time being in force.

31. Discrimination in schools

An educational institution shall not deny admission or expel, punish, segregate, deny participation in any event or activity, or deny any benefits or services to a person on the grounds only of the person's actual, perceived or suspected HIV status.

32. Restriction on travel and habitation

- (1) A person's freedom of abode, lodging, or travel, within or outside Uganda, shall not be denied or restricted on the grounds only of the person's actual, perceived or suspected HIV status.
- (2) A person shall not be quarantined, placed in isolation, refused lawful entry or deported from Uganda on the grounds only of the person's actual, perceived or suspected HIV status.

33. Inhibition from public service

A person shall not be denied the right to seek an elective or other public office on the grounds only of the person's actual, perceived or suspected HIV status.

34. Exclusion from credit and insurance services

(1) Subject to this Act, no person shall be compelled to undergo an HIV test or to disclose his or her HIV status for the purpose of gaining access to any credit or loan services, medical, accident or life insurance or the extension or continuation of any such services.

- (2) Notwithstanding the provisions of subsection (1), an insurer, re-insurer or health maintenance organization shall, in the case of life and healthcare service insurance cover, devise a reasonable limit of cover for which shall not be required to disclose his or her HIV status.
- (3) Where one seeks a cover exceeding the no test limit prescribed under subsection (2) the insurer, reinsurer or health maintenance organization may, subject to this Act, require the applicant to undergo an HIV test.
- (4) Where an applicant elects to undergo an HIV test pursuant to subsection (3) and the results thereof are positive-
- (a) The applicant shall, at his or her own expense, enter into such agreed treatment programme with the insurer as may be prescribed by the Minister in consultation with Commissioner for Insurance; or
- (b) The insurer may impose a reasonable additional premium or lien to the benefits ordinarily purchased; or
 - (c) The insurer may decline granting the cover being sought.
- (5) A person aggrieved by a determination as to what is reasonable for the purposes of this section may appeal to the Commissioner of Insurance in accordance with such procedure as may be prescribed in regulations and the Commissioner of Insurance shall make a determination on the basis of statistical and actuarial principles and other relevant considerations.
- (6) A person aggrieved by a determination made under subsection (5) may apply within thirty days to court for review of the decision.

35. Discrimination in health institutions

A person shall not be denied access to healthcare services in any health institution, or be charged a higher fee for any such services, on the grounds only of the person's actual, perceived or suspected HIV status.

36. Access to healthcare services

A health institution, whether public or private, and every health management organization or medical insurance provider shall facilitate access to healthcare services to persons with HIV without discrimination on the basis of HIV status.

37. Liability for discriminatory acts and practices

A person who contravenes any of the provisions of this part shall be liable to a civil wrong.

PART VII - OFFENCES AND PENALITIES

39. Attempted transmission of HIV

(1) A person who attempts to transmit HIV to another person commits a felony.

40. Offences relating to breach of confidentiality

- · (1) Any health practitioner or any person referred to under section 17 and 18 who
- (a) breaches medical contidentiality; or
- (b) unlawfully discloses information regarding the HIV status of any person, commits an offence, and on conviction shall be liable to a fine of not less than twelve currency points or to imprisonment for a term of not less than six months or to both.

41. Intentional Transmission of HIV

- (1) Any person who wilfully and intentionally transmits HIV to another person commits an offence, and upon conviction shall be liable to life imprisonment.
- (2) A person shall not be convicted of an offence under subsection (1) if-
- (a) the other person was aware of the HIV status of the accused and the risk of infection and he or she voluntarily accepted the risk;
- (b) the alleged transmission was through sexual intercourse and protective measures were used during penetration;

42. Offences relating to breach of safe practices of HIV prevention

Any person who wilfully and unlawfully breaches any provision relating to safe procedures and practices, commits an offence, and on conviction shall be liable to.-

- (a) in case of an individual, to a fine of not less than six currency points or to imprisonment for a term of not less than three months or both.
- (b) in the case of a health unit, to a fine of not less than three hundred currency points.

43. Penalty for offence relating to obstruction

(1) A person who obstructs or prevents any activity related to implementation of provisions of this Act in any manner commits an offence and shall be liable on conviction to a fine of not less than four currency points or to imprisonment for a term not exceeding two months or both.

44. Misleading information or statement

- (1) All statements or information regarding the cure of HIV shall be subjected to scientific verification before they are announced.
 - (2) Publication of statements or information referred to under subsection (1) shall be attached with both evidence of pre- and post- cure HIV test results
- (3) A person who makes or causes to be made any misleading statements or information regarding curing, preventing or controlling HIV contrary to this section shall be liable on conviction to a fine of not less than one hundred and twenty currency points or to imprisonment for a term of not less than five years or to both.

45. General penalty

Any person, who commits any offence against the provisions of this Act, shall be liable on conviction for every such offence except wherein any other section a specific penalty is provided to a fine of not less than six currency points or to imprisonment for a term not less than three months or to both such imprisonment and fine.

46. Exemption to creation of risk

The provisions in this Part shall not apply to any transmission of HIV by a mother to her child before or during the birth of the child.

PART VII - MISCELLANEOUS PROVISIONS

47. Laboratory analysis

- (1) Any medical practitioner or other qualified officer who takes biological samples of specimens from persons in discordant relationships or from persons who tests positive initially and later tests negative shall forward a sample to the Ministry of Health Laboratory in consultation with the Uganda AIDS Commission for further analysis.
- (2) The samples or specimens forwarded to the Ministry of Health laboratory shall not include names identified with them or any other information which would identify the person tested.

48 Regulations

The Minister shall make regulations generally for the better carrying out of the provisions of this Act.

49. Minister to issue technical guidelines on surgical, dental and other procedures or treatments

The Minister shall;

- (a) issue technical guidelines on precautions against HIV transmission during surgical, dental, embalming, tattooing or similar procedures.
- (b) issue guidelines on the handling and disposal of cadavers, body fluids, or waste of persons known to be infected with HIV.

FIRST SCHEDULE

Currency point

One currency point shall be equivalent to twenty thousand shillings.

SECOND SCHEDULE

Universal precautions

- (1) Universal precautions are the basic standard of infection control. The underlying principle is to assume that all patients and staff are potentially infected with blood-borne pathogens such as HIV and hepatitis B virus. Universal precautions is intended to prevent transmission of infection from patient to staff, staff to patient, staff to staff, and patient to patient.
- (2) The procedures for universal precautions shall include:
- (a) standard hygiene procedures, especially hand washing, should be followed at all times.
- (b) hospitals or medical centre guidelines for disinfection and sterilisation should be consulted and followed faithfully.
- (c) any skin disease or injury should be adequately protected with gloves or impermeable dressing to avoid contamination with a patient's body fluids.
- (d) any spill of blood or other potentially contaminated material should be liberally covered with household bleach (dilution of 1 to 10), left for 30 minutes then carefully wiped off by personnel wearing gloves.
- (e) gowns, gloves, masks and protective eyewear should be worn, if possible, during surgery, childbirth and other procedures where contact with blood or body fluid is likely.
- (f) needles and sharp objects should be discarded immediately after use in puncture-proof containers marked biohazard. Needles should not be bent or broken by hand and should not be recapped.
- (g) reusable needles and syringes should be handled with extreme care and safely stored prior to cleaning and sterilisation or disinfection linen soiled with blood or other body fluids should be handled as little as possible. gloves an a protective apron should be worn while handling soiled linen.

INFORMED CONSENT FORM

(Section 6)

Will adopt medical consent form.

(Form to be filled by person to be tested or other authorised person*)